

THE

FOURTEENTH ANNUAL REPORT

OF

THE CONTRACTOR-GENERAL

JANUARY TO DECEMBER 2000



OFFICE OF THE CONTRACTOR-GENERAL
17 KNUTSFORD BOULEVARD
P.O. Box 540
KINGSTON 5
JAMAICA, W.I.

Any reply or subsequent reference to this communication should be addressed to the Contractor-General and the following reference quoted:-

No. : 10-2-01^{IV}
TELEPHONE No. : 929-8560/6466
FAX No. : 929-7335
E-Mail : cg-ja@cwjamaica.com

June 10, 2002

Hon. Violet Neilson
Speaker of the House of Representatives
Gordon House

Hon. Syringa Marshall-Burnett
President of the Senate
Gordon House

Dear Mesdames:

In accordance with the provisions of Section 28 of the Contractor-General Act I have the honour to forward 110 copies of the Fourteenth Annual Report of the Contractor-General for 2000 January to December.

As you may recall, Section 28(3) calls for Reports to be "submitted" to the Speaker of the House of Representatives and the President of the Senate "who shall, as soon as possible, have them laid on the Table of the appropriate House."

Yours sincerely,


Derrick McKoy
Contractor-General

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1.0 INTRODUCTION

The year 2000 brought with it exciting and challenging developments in public sector procurement, which affected all players in the process. For the Office of the Contractor-General this meant employing additional staff and extending its other resources to accommodate the newly formed National Contracts Commission. For the Commission it was the challenge of implementing new procedures, a new grading system and a comprehensive register of public sector contractors. For everyone, including all government agencies, and their subsidiaries; departments and ministries, it was a true test to adhere to the new rules, regulations and policies which were conceived, proposed and for the most part developed and implemented.

1.1. The National Contracts Commission

Development of the National Contracts Commission continued throughout 2000. With the conclusion of the work of its three working groups, the Commission could now proceed with the objective of administrating a contract award process that is not only efficient and fair to all players, but that would be transparent at all stages of the process.

Firstly, a register of contractors had to be established, and through the tireless efforts of the Technical Services staff assigned to the Commission, this was achieved by year-end with some 100 contractors on the list.

This year too, it was necessary to establish sector committees that would assist in the speedy processing of contracts. To date five such committees have been established at government agencies with considerable experience in public sector procurement. The sixth sector committee is expected to be in operation by January 2001.

The staff of the Office of the Contractor-General, which provides all the resources of the Commission, has grown in numbers in order to effectively meet the needs of the Commission. We were sad to see Mr. Gordon Oscar Wells leave the National Contracts Commission Chair in September 2000 for health reasons. Mr. Wells served in that capacity since May 1999, and was invaluable in laying the foundation for much of the Commission's future work. During his term, Mr. Wells oversaw inter alia, the development of a new grade structure for contractors, the establishment of a National Register of Contractors and the beginning of several Sector Committees.

The Office of the Contractor-General continues to benefit from Mr. Well's extensive experience in public sector administration, government in public sector reform, and his considerable knowledge of the Office. Mr. Wells was appointed in October 2000 as Senior Advisor/Consultant to the Contractor-General.

We were indeed pleased to welcome Mr. Leo Alwyn Lawson as the new NCC Chairman.

Mr. Lawson brings with him considerable expertise gained as a consultant engineer in the private sector. Mr. Lawson took up his appointment in October.

1.2 Contracts Monitoring and Investigating

When the new system was implemented, a number of contracts inherited from the Government Contracts Committee, were already underway. These immediately became subject to more stringent rules of the new system.

The monitoring of these projects proved to be yet another challenge for the office. In addition to the routine monitoring of work sites, inspectors often had their hands full investigating suspected improprieties and irregularities in the tender process, in the award of large contracts, and in the management of various projects.

Regrettably, one such contract became the subject of public scrutiny and debate, and eventually, we found it necessary to make a special report to parliament on the matter.

1.3 Public Sector Handbook

The National Contracts Commission and the Ministry of Finance & Planning are collaborating on public sector procurement handbook. The handbook, when completed will be the official Government of Jamaica guide to procurement in general but specifically to procurement within the sector. It is expect to provide government entities with information on all aspects of procurement but is intended to be more than a step-by-step guide.

The handbook will, hopefully, sensitize readers to the need for proper procurement practices. It will provide excerpts of particular laws and other legislation relevant to contracting. It will also, include a policy documents, which is currently being designed by the Ministry of Finance and Planning.

1.4 Public Education Programme

In 2000, it became necessary to launch a large-scale public education programme. The programme, targeted not only the general public but encompassed, public sector entities, contractors of goods, works and services, professional associations chambers of commerce and the media. Our aim was to provide as much information as possible, in keeping with our belief that information must be made available at all times if we are to keep our promise of transparency in the process.

Press releases and advertisements were aimed specifically at contractors. It was necessary for them to prepare themselves for registration, with a sense of what was expected of them and what they could expect from the Office and the Commission. The thrust of the releases was that the new system was not meant in any way to exclude any contractor, but rather to include more contractors and render the process more fair and competitive.

The main focus this year was developing the process for works contracts. To provide information on this aspect of the process, the Office produces brochures summarized from the work-in-progress Handbook. *A Quick Guide to Contracts Award and Procurement Matrix for Works Contracts* were produced in-house in November. This year too, we produced an information brochure for the National Contracts Commission, which detailed its purpose, functions and powers. In April, we first produced a bulletin, *UPDATE* that is intended to continuously inform our various publics of developments in the contracting process and in the three commissions. To date three such bulletins have been produced and distributed.

These publications have proved useful in generally disseminating information in the various presentations made to government agencies in the corporate area. A team from the Office of the Contractor-General arranged visits to Parish Councils, which started in December and are expected to continue into 2001. The visits to agencies and parish councils are intended to provide information on the current requirements for government procurement and on the registration of contractors

In addition, the meetings are meant to provide an opportunity for in-house finance/procurement committees and in the case of the parish council for the councilors to voice their concerns and the problems, which they experience and anticipate.

We hope that the meetings will assist the Office with developing a more efficient regulation process that is most suitable for all stakeholders.

1.5 Information Technology

The Office of the Contractor-General is currently developing an information system for the Office that will take us a step further in reaching our objectives. The system is intended to do several things. In general, it is intended to quickly, accurately and efficiently manage all aspects of contracts. It will provide a database of contracts, and contractors, and assist inspectors in monitoring these. So far, we have established a website as a start in this direction.

Currently, all press releases and publications have been posted to this website. It will eventually contain other information such as the Public Sector Register of contractors and the Handbook.

2.0 MONITORING OF CONSTRUCTION CONTRACTS

2.1 INTRODUCTION

During the reporting period there was a marked improvement in the efforts of some agencies and ministries in complying with the procurement policy guidelines. However, there is still a need for training of personnel responsible for procurement in some ministries and agencies.

In some cases where consultants are used the process is still flawed because these consultants are not fully cognizant of the requirements of the public sector procurement policy guidelines.

There are still cases where tenders had to be re-invited because of failure to do simple things such as ensuring that all the documents were distributed to all prospective tenderers who requested same.

There is a marked improvement in the progress of the projects under the ROSE Programme that is being implemented by the Ministry of Education and Culture. During the last reporting period we saw the termination of four (4) contracts under this programme. These have since been re-tendered and assigned to different contractors. There are also less complaints from contractors of not being paid promptly for work done.

On public sector projects the main complaint of the contractors is late payment. This has been a sore issue and often leads to unsatisfactory progress and curtailment of works.

Another issue we noted was the assignment of the contract duration period. There seems to be no guideline on how to determine this and it is a matter to which serious consideration should be given.

There is still the problem of public sector entities failing to adequately and effectively communicate their needs to their consultants, resulting in inadequate and deficient designs, and the consequent need for variations. Again, this is an area in which particular attention should be given in designing policy guidelines.

2.2 SELECTED PROJECTS

We have selected for consideration several projects which we think are of special interest.

2.2.1 CASE I - SANDING - CAYMANAS PARK

Facts

In 1997 Caymanas Track Limited (CTL) took the decision to refurbish the track surface. There was no record indicating that Board approval was sought or given, for the implementation of the project.

Selection of Specialists

CTL having decided to go ahead with the project, engaged Mr. Art Read of Read Vorhees & Associates (who was recommended by Trinidad Racing Commission) to design and implement the project.

There was no evidence of any terms of reference for the engagement of the specialist consultant, and no formal agreement was in place.

Works Contracts

CTL engaged the services of Danwills Construction Company for the supply of sand without soliciting multiple quotations or tenders to carry out the work. No formal contractual agreement was in place neither was there any letter on file outlining the terms of reference of engagement.

Steel Craft Limited and Max Mari Limited were engaged for works on the guard rails, again without the use of multiple quotations or the soliciting of tenders.

There was no evidence on file of a formal contractual agreement in place, and when requested none was tendered.

Selection of Equipment Contractors

CTL rented equipment from Chin Construction Limited without soliciting multiple quotations from other equipment rental companies.

In an interview with CTL's Property Manager, the question as it relates to the engagement of Chin's Construction Ltd. was posed. He responded by stating that the engagement was based on the fact that Mr. Chin has had a close working relationship with CTL over the years and it was thought that the prices provided him would be competitive, but when checked, in fact proved to be higher than others in the trade.

Other equipment rentals were done for smaller works from M & M Jamaica Limited and Aerocon Construction Limited, using similar methods.

Management and Control Systems

In carrying out the project the scope of works were not properly defined. CTL did not seem to follow any organized procedure, formal or informal. Everything was done on an adhoc basis. At no time could one know beforehand what was to be done and the cost to carry out such activity.

It is fair to say that when the project was conceptualized it was only to resurface the track. Hence an estimate was prepared by the Consultant, Art Read, to carry out this type of activity inclusive of a proper drainage system.

However, when this stage of the works was implemented it was realized that there were other areas of the track that needed refurbishing. Thus the approach to "re-construct as we go along" was adopted, thus resulting in an incremental increase in the scope of works and total cost for the project.

Overall, the management was poor and seems not to have had any control system in place to reduce or contain waste or overspending. CTL failed to recognize the need for proper administration of the project, especially with so many unplanned activities.

Quality and Standards

As far as the supply of sand was concerned CTL did not have in place the necessary specifications as related to grade, quality, impurity, etc. As a consequence, CTL did not reject any load of sand as there was no basis to do so, thus leaving itself open to losses without remedy.

JENTECH was brought in at a late stage to assess the quality of the sand supplied and found that the quality varied. However, that did not give CTL any redress because there was no specification in place.

Issues/Concerns

Arising from the above facts the main issues of concern are:

1. Whether the selection of the specialist and the absence of any terms of reference/contract were proper;
2. Should the contracts have been tendered or quotations invited;
3. Whether the award of the contracts was fair and transparent or appeared so;
4. Was the management of the project adequate;
5. Whether it was possible to manage without quality standards and the consequences of not having these in place;
6. Whether the project could proceed without a consultant or other expert; and
7. The consequences of no defined scope of work and no contract cost.

Findings and Conclusions

Preparation of the track is a specialist activity and hence required the services of a specialist. Such services are obviously in short supply so it would be reasonable to conclude that engaging Read Vorhees & Associates without means of tender or quotation was a sound decision. However, CTL should have established terms of reference. The information necessary for the preparation of the terms of reference could have been obtained from Trinidad Racing Commission who recently used the services of Read Vorhees & Associates and had recommended them to CTL.

The other contracts, although requiring experienced contractors with the necessary equipment and tools, could not be said to be in short supply. Selection should have been done by way of tenders or quotations, not only to ensure fairness and transparency, but also to ensure that CTL obtained the best price for the work.

Read Vorhees & Associates left before the project was completed for reasons that could not be ascertained. CTL continued the project without engaging the services of another consultant or other expert. CTL made a blunder in estimating the quantity of sand supplied, which was done by adding fifty percent to the volume of the track.

The appropriate method in determining the volume is to make arrangements to count and record all deliveries.

Another blunder was to have the excavation material removed on a time basis instead of by volume.

It is our opinion that CTL took on a job that it was ill-equipped to handle and therefore paid more than was reasonable.

Recommendation

1. CTL should have the auditors go over the records as some discrepancies between payments and invoices were evident.
2. In future CTL should procure the services of specialists from the private sector or Government Agencies, such as Ministry of Transport & Works, before embarking on projects of this magnitude.
3. CTL's Board should put in place, if it has not yet done so, formal procedures for approval and implementation of projects.

2.2.2 CASE II - ALBION PRIMARY AND JUNIOR HIGH SCHOOL

Construction Developers Associates Ltd., the lowest responsive bidder, was recommended for the award of the contract in the amount of \$38.58M which was supported by Cabinet on November 23, 1998. The contract was awarded with start date set for February 1, 1999 and was scheduled to run for twelve (12) months.

The 1999 Annual Report highlighted the unsatisfactory performance of the construction team, the slow pace of activity, the inadequate supplies of material and labour and the contractor's cash flow problems.

During the period of reporting, the work continued at a very slow pace with frequent work stoppages. This was on account of the contractor's inability to properly fund the project, which he attributed to non-payment of claims for fluctuations and variation. This issue arose because of the differing methods used by the contractor and the architect in calculating these claims.

Notices were served by the contractor for the appointment of an adjudicator to arbitrate on the issues. Eugene Harris, Attorney-at-law and chartered arbitrator, was engaged, but subsequently withdrew citing probable conflict of interest (Mr. Harris had a contract with the Attorney General's Chambers then). The Ministry of Education & Culture has subsequently sought to engage another arbitrator, mutually acceptable to both parties, but to date the appointment has not been finalized. The delay in the appointment is attributed to the failure of an agreement as to the terms of reference.

On October 13, 2000, after twenty (20) months had elapsed, the Ministry terminated the contract because of the contractor's failure to proceed regularly and diligently to carry out the work as per the contract. At this point only seventy (7) percentage of the works was completed with \$31.7M paid to the contractor, inclusive of \$3.2M for fluctuations in material and labour prices, and \$1.7M for variations.

The contract has since been re-tendered for the completion of the works and an award is expected by the end of March 2001.

2.2.3 CASE III - ANNOTTO BAY JUNIOR HIGH SCHOOL

The project was funded by the Government of Jamaica and the World Bank under the ROSE Programme. Construction Developers Associates (CDA) Ltd. was awarded the contract which commenced in February 1999 and was scheduled to run for twelve (12) months. The contract sum of \$49.5M was 6% above the Quantity Surveyor's estimate.

The 1999 Annual Report indicated that the project suffered from the lack of effective management and coordination, and generally poor administration. The project reached only 40% completion after over 80% of the time had elapsed.

During the reporting period the contractor's progress worsened. The contractor was unable to adequately fund the project and pay the workers, thus resulting in frequent work stoppages. In an effort to alleviate the cash flow problems the contractor requested that payments be made directly to suppliers. The request was supported by the consultant and approved by the Ministry of Education and Culture.

The World Bank extended the loan facilities for the civil works portion of the project to December 31, 2000 and it was hoped that the contractor would have finished the contract by this time. However, the contractor failed to complete work by this date. This has meant that the balance of the project will have to be funded solely by the Government of Jamaica.

Other issues of concern were the effectiveness of the Clerk of Works, the appointment of an arbitrator to adjudicate on the issues of variations and additions to works, whether the retaining walls were built according to plan, and the approval of extension of time. There was also a question as to the purpose and extent of the site investigation by the consultant. The original plan was for an absorption pit for sewage disposal. However, the plan had to be changed to use of a tile field, and a variation order given to the contractor. The whole purpose of a site investigation is to determine the nature of the subsoil and to prepare plans in accordance with this data. The fact that the design had to be changed, at a cost to the Government, showed a lack of effectiveness on the part of the consultant.

At the end of December 2000, after twenty-two (22) months had elapsed, (the contract period was for twelve (12) months) only 90% of the work was completed. The remaining 10% of the works will have to be funded by the Government of Jamaica because the period for the World Bank loan has expired. The expenditure to date is \$67.4M, an increase of \$17.9M above the original contract sum.

The contractor, Construction Developers Associates Ltd., has been awarded at least two (2) other contracts which suffered a fate similar to this. Under the circumstances, the performance of this contractor will have to be reviewed by this Office and the National Contracts Commission.

2.2.4 CASE IV - MAY PEN REVENUE CENTRE

This project was reported on in the 1998 and 1999 Annual Reports, but comes up again for mention because of the continued lack of progress.

At the time of last report it was expected that completion would have been in August 2000, but this milestone was not achieved. The site activities were stopped on August 17, 2000, because of the non-payment of a controversial additional security claim submitted by the contractor. The contractor was in fact paid for work done excluding the security component of \$529,000.00. The value of work paid for on the certificate amounted to \$3.25M.

A letter warning of determination was sent to Alval Ltd. on August 23, 2000, giving the contractor seven (7) days to return to site and to proceed and carry on with the works in an efficient manner. However, Alval Ltd. contested the warning letter and requested a meeting, which was subsequently held.

An agreement was reached on the following:

1. Advance payment of \$620,609.62 to the contractor;
2. Work would be completed within twelve (12) weeks;
3. Work would resume no later than seven (7) days after payment of the advance;
4. The Ministry of Transport & Works would allow bi-weekly payment certification to improve the contractor's cash flow;
5. The Ministry of Transport & Works would provide supplemental security and would pay directly for it.

The payment to Alval honouring the agreement was made on September 27, 2000.

Work resumed on site on October 25, 2000, but the contractor requested another advance payment of \$1,000,000.00 on November 10, 2000. This was rejected in a letter dated November 15, 2000, which further stated that no further advance would be considered until substantial progress was achieved, and the materials were delivered to site.

Subsequent to the non-approval of the advance, the contractor submitted loss and expenses claims along with a claim for extension of time. The claim for loss and expense when assessed by the Ministry was found to be groundless. However, some items were considered under the extension of time claim, namely:

- intimidation of workers;
- loss of key personnel; and
- difficulty in obtaining adequate labour.

The Ministry became aware that Alval Ltd. was not paying creditors and requested from the contractor a list of all outstanding amounts owed. The list included amounts owing to two (2) pest control companies that had sprayed the foundations from as far back as 1997. The total outstanding amount was over \$5.0M.

Another work stoppage in mid-November forced the Ministry to issue another warning letter on December 13, 2000, for work to resume seven (7) days after receipt of the letter. The contractor failed to respond to the warning letter.

The Ministry consequently determined the contract with effect from January 25, 2001, and made a claim on the mobilization and performance bonds from Union Bank of Jamaica Ltd.

The Ministry intends to continue with the existing sub-contractor for electrical and mechanical works and complete the other section of the project on a force account basis.

The following were outstanding at determination of the contract:

- Building works - 5% to be completed
- Sub-contractor's work - 10% to be completed

The total cost at the determination was \$105.7M inclusive of \$10.9M for material fluctuation, \$7.5M for labour fluctuation and \$16.7M in variations. The original contract sum was \$79.5M.

2.2.5 CASE V - HOPE ROAD IMPROVEMENT WORKS

General

This contract falls under the Traffic Management Programme for the Corporate Area.

Tender

Three (3) contractors were prequalified and were invited to bid on the project. Tenders were received in September 1998. The instructions were for the submission of a financial proposal along with tenders. The three (3) contractors responded and submitted tenders.

Evaluation

On the evaluation of the tenders, West Indies Home Contractors Ltd., who came in the lowest and satisfied all the requirements was recommended for and awarded the contract in the sum of \$245.93M.

Commencement

Works commenced in June 1999 and was scheduled to run for twelve (12) months. The contract period was subsequently extended to eighteen (18) months on account of the change in scope of the works.

Variations

As the works progressed substantial amounts of work were added to the contract, prompting the Ministry to seek approval for additional financial support from Cabinet. Work that was to be done by the National Water Commission (NWC) had to be brought forward and added to the contract. The cost of this work is to be refunded by the Ministry of Water and Housing. This was necessary to avoid the NWC having to excavate the road after completion.

Another major item of work that was added was the modification of the Kings House Gate.

Apart from these variations, there were additional works due to deficiencies in the Bills of Quantities. Items that could have been reasonably quantified were instead included as provisional sums which turned out to be insufficient to cover the actual costs of these items.

Planning and Designing

The contract planning and designing seemed to be poor in view of the high level of variations. Works that should have been foreseen as necessary were not included in the design and thus not included in the contract.

Coordination

The coordination between the land acquisition and the construction phases was very poor. This hampered the contract's progress. Very often the contractor had to cease working in a particular section because no authority was obtained to enter adjoining properties to remove fences, etc.

Contractor's Performance

The contractor's performance was good and the level of site supervision excellent, as reflected in the finished work.

Completion

Practical completion was achieved November 2000 with an estimated final cost of approximately \$315M.

2.2.6 CASE VI - PARADISE HEIGHTS HOUSING DEVELOPMENT

The National Housing Development Corporation (NHDC) proposed to carry out housing development on a parcel of land located in the Norwood area on the outskirts of Montego Bay, St. James. This section, called Paradise Heights Housing Development, is concerned with the provision of 204 serviced lots inclusive of storm water drainage, water distribution, sewer pipes and road construction.

Eight (8) firms were selected and invited to prequalify in order to be placed on the tender list. Four (4) firms were prequalified from this list. Tenders were eventually invited from seven (7) firms which included the four (4) that were prequalified, one that was not prequalified, and two (2) others that were not asked to prequalify.

Five (5) tenders were received and the resulting evaluation process resulted in the contract award to the lowest responsive tenderer, M & M Jamaica Ltd., in the amount of \$58,938,831.00. This contractor is one of those who were not asked to prequalify. This recommendation was supported by the Government Contract Committee and later approved by Cabinet. The pre-qualification process was not mentioned in either the Quantity Surveyor's report or the Cabinet Submission.

From the foregoing, it is clear that the NHDC breached standard Government contracting guidelines and carried out pre-contract activities that could be deemed biased and grossly unfair. It cannot be fair to arbitrarily add new contractors to a tender list when other firms had to be subjected to pre-qualification to get on that same list. Even worse, is the eventual inclusion of one firm that was "deemed not capable of completing the job" by not being prequalified. It is not exactly clear what was to be gained by the inclusion of this firm, neither was there any explanation from the NHDC why the other two (2) firms were not invited to prequalify.

Although the prequalification procedures showed marked departures from standard practice which in turn brought the resultant tender process into question, this is a model contract in terms of the actual implementation.

Work began on December 16, 1999 and although there were problems along the way, the contractor worked diligently in coordination with the NHDC and their consultants to achieve practical completion on December 14, 2000, one (1) day ahead of schedule. In addition, the contract came in within budget and exhibited a good standard of workmanship.

2.2.7 CASE VII - DARLISTON WATER SUPPLY CONTRACTS #1, #2 AND #3

The executing agency Carib Engineering Corporation Ltd., invited contractors in March 1997 to bid on the project which involved laying pipes for the following:

- Contract #1 Line A - From Roaring to Whithorn - 6200m of 400mm pipes
- Contract #2 Line B - From Whithorn to Caledonia - 3300m of 300mm pipes
- Contract #3 Line C - From Caledonia to Darliston - 5400m of 300mm pipes

The contractors were given the opportunity to bid on all three (3) contracts, but no more than two (2) contracts would be awarded to any one bidder.

Following the return of bids in April 1977, the evaluation ended with a recommendation and a presentation from the Ministry of Public Utilities & Transport to the Government Contracts Committee (GCC) for two (2) contracts to be awarded to Edwards Construction Ltd., and one (1) contract to Bacchus Engineering Works Ltd. The GCC disagreed with the recommendation and the review and final decision resulted in the Cabinet approving the award of Contract #1 for \$38,963,228.00 to Edwards Construction Ltd. and Contracts #2 and #3 for \$38,109,195.00 and \$38,479,974.00 respectively to Bacchus Engineering Works Ltd.

The agreements were signed November 1997 and the works on all three (3) contracts commenced in January 1998, slated for completion in eight (8) months.

During the first three (3) months of implementation Contract #1 was ahead of schedule, but Contracts #2 and #3 were behind. The main problem was attributed to a lack of payments on a timely basis, which resulted in an almost complete shut down of the works. The agency's inability to honour payment certificates in full and on a timely basis continued and Contract #1, which was a smooth running project, became affected by cash flow problems. The other two (2) contracts were woefully behind schedule and the contractor's problem was further aggravated by the removal of equipment from the site for non-payment of rental bills.

As a consequence of the agency's failure to honour their financial obligations, a decision was taken to suspend operations on these contracts in December 1998. When funds became available for a re-start in April 1999 the issue of payments on a timely basis still persisted and remained a major issue. Both contractors were experiencing similar problems, but Bacchus Engineering Works Ltd., in particular, was carrying out the works on both contracts in a haphazard manner, which affected the rate of progress.

At the end of 1999, although Contract #1 was 91% complete and Contracts #2 and #3 were only 76% and 70% complete respectively, pipeline testings were affected by a shortage of valves and fittings and this prolonged the reinstatement of roads. The contractors were also responsible for delays in failing to reinstate some sections of the road, which deteriorated when it rained, and thus inconvenienced road users.

2.2.8. CASE VIII - NEGRIL SEWER EXTENSION WORKS - NEGRIL, WESTMORELAND

The Negril Sewer Extension Works involved installation of approximately 2425 metres of gravity sewer under the landside verge of the Norman Manley Highway, Negril, between a point just south of the North Negril River and the Cabins.

On August 8, 1999 a fixed price contract was signed between the UDC and Ashtrom Building Systems for a sum of \$47,591,855.43 for implementation of the project. Work commenced September 20, 1999 and was scheduled for completion on March 18, 2000.

The projected completion was however not achieved as variations occurred, resulting in extension of time totalling eighty-seven (87) days. The total variation amounted to \$12.13M, the major portion being for "installation of force main", which was to be done at a later phase and accounted for \$10.17M or 78.5%. This was brought forward and implemented to accommodate work being done on the Northern Coastal Highway Project.

Practical completion was achieved on July 11, 2000, with expenditure at \$64.16M or 34.8% above contract sum. The final account is projected to be \$65.35M.

The contract is now in the maintenance period with final inspection scheduled for January 2001.

Throughout the project period, the contractor's performance was diligent and commendable. The performance of the professionals was good.

2.2.9 CASE IX - MONTEGO BAY CIVIC CENTRE - ST. JAMES

Construction of the Montego Bay Civic Centre is being implemented by the Urban Development Corporation under the San Jose Accord for Development of Sports and Recreational Facilities and is being funded jointly by the Government of Jamaica (GOJ) and the Venezuelan Investment Fund (VIF)

The project involves refurbishing of the Old Court House building in Sam Sharpe Square and its conversion it into a Civic Centre to provide the local community with an exhibition and administration facility.

On October 29, 1998, a contract valued at \$125,533,087.50 and for completion in sixteen (16) months, was awarded to joint venture partners Inprosur C.A./Clasford Woolery & Partners. Work commenced in January 1999 and was scheduled for completion in April 2000.

At the end of December 1999, eleven (11) months had expired but only 45% completion was achieved. Factors which contributed to this tardiness were: continued modification to structural and architectural designs, and drawings and other required information not reaching the contractor in a timely manner. Poor communications between Consultants, delays in importation and clearing of goods by the contractor, administrative delays in processing of payment certificates and cement shortage also contributed to the poor performance.

At the end of the reporting period, December 2000, 65% of the project was completed after twenty-four months had expired. Additional negative factors were the contractor's inadequate staffing and site supervision, cash flow problems and an alleged strained relationship between joint venture partners.

Extension of time was approved on two occasions. The last period is expected to expire in January 2001.

Expenditure was \$90.06M or 71% of contract sum.

Monitoring continues.

2.2.10 CASE X - OLD HARBOUR BY-PASS

This project involves the construction of 14.5km. of new road from Bushy Park to Sandy Bay. Original design allow for 19 major structures and 49 minor structures. Subsequently, the revised design effected a reduction to 18 major and 42 minor structures.

The road is designed as a two lane carriageway of 2 x 3.65m wide lanes and 2 x 2.4m wide shoulders, with bituminous surface.

Consolidated Contractors Company (Kuwait) WLL (CCC) won the award, following a protracted tendering period and a contract was entered into in August 12, 1999, between the Ministry of Transport & Works and CCC. This was highlighted in our Annual Report of 1999.

The contractor made steady progress at the commencement of the works but subsequently fell behind on critical aspects of their programme, i.e., earthworks, bridges, overpass, etc. As the works progressed, the contractor fell progressively behind schedule. However, at the end of the reporting period, 10 major structures were completed and two other structures substantially completed.

The contractor claimed that his progress was affected by numerous problems as under:

- Late handover of the total site. The contractor was not in possession of approximately 27% of the site when he took possession;
- Lack of access to area of site due to utilities relocation delays;
- Work stoppage resulting from disruption by truckers from the local communities;
- Poor performance of sub-contractors;
- Close down of marl quarry;
- Unreliability of local hired equipment (bulldozer)
- Changes in construction sequence at Bridge 24.

There were also problems associated with the test strength of concrete which resulted in the demolition and re-casting of concrete piers and the re-making of pre-cast beams.

At December 2000, the project was estimated as 59% complete, while 66% of the 98 weeks construction period had elapsed.

Notification of claim for extension of time has been submitted, however, no extension has been granted to date.

The consultant advised that the lack of progress was in part due to the contractor's failure to assign appropriate equipment and supervision to the operations to achieve the August 11, 2001 deadline.

The quality control on the project is satisfactory as is the general performance of the consultant. However, payments to the contractor continue to be late and as a consequence, the contractor has claimed interest on late payments. The delay in payment appears to be due to difficulties in completion of the approval process within the time allowed for honouring payment certificates, because of the level of control established by the funding agency, the Organization of Petroleum

Exporting Countries. There is also the problem of recovery of GCT payments as the project is tax exempt. The contractor claimed that he is, to date, unable to receive the tax exemption certificate(s).

Expenditure to Certificate No. 13, certified 13 October 2000 and disbursed in December 2000, was \$614,623,687.43. Additional amounts of \$40.9M and \$55.1M have been certified for payments in 2001 for November and December claims, respectively.

Finally, if the August 11, 2001 deadline is to be realized, the contractor will need to employ additional resources on site and improve organisation and management. Even with such additional resources, it is difficult to see this date being achieved.

2.2.11 CASE XI - NORTHERN COASTAL HIGHWAY

The Northern Coastal Highway project seeks to improve the geometric and safety features of the main road from Negril in the west to Port Antonio in the east. This is in accordance with the Government's policy of supporting the continued expansion of the tourism industry in an environmentally sustainable manner. For execution logistics and financial purposes. The corridor has been divided into three segments.

Segment #1

The government of Jamaica signed a contract with Bosung Engineering & Construction Company Ltd. of Korea and work commenced on September 23, 1997, with a completion date of September 21, 1999. During implementation, the contractor experienced several difficulties including industrial disputes, other labour related problems, physical threats, inclement weather and late land acquisition. These difficulties created grounds for the contractor to be granted a one (1) year extension of time to complete the work by September 21, 2000. The contractor however ceased working on August 24, 2000, citing the afore-mentioned difficulties. The Government, after negotiations with Bosung, worked out a back to work formula, agreeing that:

- i. Bosung would continue as the main contractor with reduced works responsibility.
- ii. Portions of the remainder of the works would be let to nominated sub-contractors, selected through the Government's established contracts award process.

Subsequent to this, seven local contractors were selected to carry out various aspects of the works related to earthworks and pipe culverts, box culverts, bridges, base and sub-base, asphaltting, surface dressing and guard rails. The agreement was for a July 2000 resumption with a completion date of December 31, 2000, however, construction did not re-commence until September 2000 and work is progressing steadily.

Segment #2

The IDB and the Government of Jamaica signed the loan agreement on March 31, 1997 with a project duration of five (5) years. Significant delays have been reported due to delays in effecting land acquisition and the resettlement of "Project Affected Persons" (PAPs) leading up to the appointment of a contractor. To date the Ministry of Transport & Works has acquired 349 parcels of land out of the 423 parcels that is required. However, the ministry has access to enough properties to allow the commencement of the works. The other portions may be handed over to the contractor

at a later date by which time land acquisition should be completed. Also, to date a total of 105 resettlement solutions have been effected along the corridor of this segment.

Design drawings have been substantially completed, reviewed and modifications made where deemed necessary. In addition, complementary design studies (topographical survey, pavement strength evaluations and sources of construction materials) have been completed and the report accepted by the IDB.

The project manager for this segment assumed duties on July 13, 1998 and has thus far assisted in pre-contract activities up to the evaluation of tenders. Tenders were invited from nine (9) pre-qualified contractors and three tenders were returned at the prescribed tender deadline. The evaluation process was however, suspended because of a protest from one of the tenderers who stated that one of the other tenderers did not satisfy the IDB nationality eligibility requirement. The matter was referred to the IDB whose procurement committee ruled in favour of the protester. The Ministry is now in the process of concluding the evaluation exercise.

Segment # 3

The Government of Jamaica obtained a grant from the European Development Fund to assist in the financing of this segment. The total amounts to eighty (80) million Euro, of which 4.5 million Euro has been reserved for the supervision of works.

The Ministry of Transport & Works in consultation with the Planning Institute of Jamaica and the European Commission invited interested firms to pre-qualify for the supervision of the works. The services required include assistance in tender administration and by contract management during the implementation stage through to the end of the maintenance period.

Invitation notices for pre-qualification were published in February 7, 2000, with a submission date of April 10, 2000, at which time eighteen (18) firms responded.

From this evaluation process, the project director recommended that nine (9) contractors be pre-qualified to tender for the supervision of the works. This recommendation received the backing of the Ministry of Transport & Works and was later supported by the Government Contracts Committee.

It is estimated that a total of 909 parcels of lands need to be acquired along this corridor. To date two (2) parcels have been acquired by private treaty and steps have been taken to acquire an additional one hundred and forty (140) by compulsory acquisition. Negotiations are in progress with the other land owners.

Two hundred and eighty-four (284) 'Project Affected Persons' have been identified and offered resettlement solutions. To date two hundred and twenty (220) have accepted. Thirty-three (33) 'same-land/own-land' solutions have also been identified and eight (8) completed. Additionally, the construction of roadside bays for the relocation of one hundred and thirty (130) commercial structures have been included in the road construction contract.

2.2.12 CASE XII - HIGHWAY 2000 PROJECT

Background

The project is for the design, financing, construction operation and maintenance of a primary greenfield toll motorway network, under a 35-year concession agreement.

The scope of the project encompasses approximately 230 kilometers of a modern multi-lane highway network which is expected to dramatically improve surface transportation and provide significant solutions to the chronic road transportation problems. This project is expected to be the major trans-island highway link.

Fiber optic cables will be installed throughout the length of the highway to enable the development and expansion of Government's National Information Technology Strategy and modernization of the country's communications infra-structure.

The project will provide the main overland route between Kingston and the two (2) main tourism centres of Montego Bay and Ocho Rios. It is expected that implementation will be in two (2) phases:

Phase I - Kingston to Mandeville including a new six-lane bridge to Portmore

Phase II - Mandeville to Montego Bay and Bushy Park to Ocho Rios

The project will be operated under a tolling system with expected toll being set at internationally acceptable and affordable levels.

Engagement of Consultants

The Government of Jamaica represented by the Development Bank of Jamaica (DBJ) has engaged Warburg Dillon Read of Switzerland since September 1999 to act as its principal financial adviser in relation to the development and implementation of the project.

Warburg Dillon Read in turn has engaged Caribbean Financial Advisory Services (C.F.A.S.) Ltd. to assist in the execution of the engagement. DBJ has also engaged Dessau Soprin International Inc. (DSI) of Canada as preliminary technical consultant with the responsibility to design and complete the preliminary technical specifications of the whole project and the detailed technical specification for certain sections of the project. DSI's principal responsibilities were to prepare a proposed alignment, in consultation with Government, that could provide optimal results when combining technical topographical, geo-technical, environmental, land use and traffic demand data. Other expertise to the project is being provided by the following:-

Jentech	-	Technical matters
Environmental Solutions	-	Environmental research and assessment
Halcrow	-	Technical Adviser
Price Waterhouse Coopers	-	Development of Infrastructure Bonds
Steer Davies Gleave	-	Traffic and Revenue Evaluation

Prequalification of Bidders and Short-listing

In October 1999 Walburg Dillon Read in association with CFAS Ltd. invited expressions of interest to pre-qualify to tender for the project.

Expressions of interest were invited from enterprises, consortia and joint venture partners with good financial capabilities and with demonstrable track records in the development, construction, management and operation of tolled or shadow-tolled highways.

Applicants were responsible for arranging the required financing for the project as well as all the contractual arrangements necessary for implementation.

The closing date for the receipt of completed pre-qualification documents was November 15, 1999.

Following a pre-bid conference in Kingston and a series of interviews and meetings, appraising the candidates' commitment, experience and capabilities to mobilize international financing, the list of seven (7) was reduced to four (4).

Subsequently, two (2) bidders, LTA Construction Ltd. of South Africa and Dragados of Spain took the decision to form a joint venture under the name of Dragados Group. Cintra of Spain withdrew their bid, resulting in Dragados Group of Spain and Bouygues of France being the final two (2) bidders.

These two (2) bidders, after detailed analysis were said to have had the widest experience with this type of project arrangement. The two (2) short-listed bidders were sent a complete set of bidding documents inclusive of:

- Request for proposals outlining the terms and conditions of participation in the competition;
- Traffic and Revenue Report;
- Functional Planning Report "An Illustrative Solution" along with Technical Design and Engineering Information;
- Draft Concession Agreement; and
- Preliminary Information Memorandum

Bidders were to return bids by February 15, 2001. The proposed implementation time-table leading up to the award and finalization of the Concession Agreement is as follows:-

<u>Activity</u>		<u>Completion Date</u>
1. Bid Evaluation	-	Mid-March 2001
2. Award of Concession	-	End of April 2001
3. Financing of Phase I	-	Summer 2001 - December 2001
4. Financing of Phase II	-	To be determined

3.0 MONITORING AND INVESTIGATION OF NON-CONSTRUCTION CONTRACTS

3.1 INTRODUCTION

During 2000, monitoring and investigating non-construction contracts was a major focus of this section of the Office of the Contractor-General. Several areas of the tender and contracts award process were of concern. A number of contracts fell prey to poor management and to irregularities and improprieties in both the tender and award processes.

We were especially concerned with Caymanas Track Limited's invitation for tender for auditing services, the process for award of the contract to supply modular furniture for the Ministry of Finance and Planning, and the Ministry of National Security and Justice's contract for supply of meals to inmates.

During the year we have seen continued adherence to the government procurement procedures. We can presume that this is due to several factors including more aggressive monitoring of the procurement process, especially at the pre-tender/tender contract stage.

3.2 PROCUREMENT CONTRACTS

3.2.1 MINISTRY OF FINANCE & PLANNING

AUDITING SERVICES - CAYMANAS TRACK LIMITED

Background

Caymanas Track Limited had invited applications for the procurement of auditing services. This was done by selecting three auditing firms to submit tenders. The companies that participated in the process were:

1. KPMG Peat Marwick
2. Ernst & Young
3. Price Waterhouse-Coopers

Caymanas Track Limited had invited each applicant by way of letter which outlined background information on the company, its business objectives and strategies, its organization chart, an overview of its accounting system and departments, status of accounting records, details of financing for the company, and internal auditors.

The Office of the Contractor-General looked into the manner in which the tender process was conducted by Caymanas Track Limited. Contact was made with CTL and visits were arranged in addition to examination of CTL documents pertaining to the tendering process. Discussions were held with officers of the company.

Proposals

Proposals were received from the abovementioned companies who outlined how they would carry out the scope of the audit. In addition, each outlined the fees as follow:-

KPMG Peat Marwick	\$1,400,000
Ernst & Young	\$1,380,000
Price Waterhouse Coopers	\$1,200,00

Price Waterhouse-Coopers was selected and awarded the contract. This, it seems, was based on the fact that Price Waterhouse-Coopers was the lowest tender submitted.

Concerns

In carrying out the investigation, this office was concerned with the following:

1. Why only these three consultants were invited to tender;
2. Whether all the tenderers received the same information and were invited at the same time, and were allowed the same period of time to submit tenders;
3. If the basis of evaluation of the tenders was adequately communicated to all the parties;
4. If the process was impartial and fair.

Findings

Examination of the files did not reveal nor did company officers provide any explanation as to why only three consultants were invited.

The tender procedure was not in keeping with the normal practice. Each tenderer was written to on different dates and was asked to submit their tenders on different dates, hence all the tenderers did not receive the same information. There was no evidence to support the claim that all the tenders were opened at the same time.

Also, there was no specification from CTL outlining its requirements to ensure that all the consultants tendered on the same basis. It would seem that the inclusion of two of the consultants was an afterthought and was not the original plan.

There was no evidence to suggest that the basis of the evaluation of the tenders was communicated to all the parties. The person or persons who conducted the evaluation did not document the rating. It would seem that price was the only basis on which the consultant was selected.

We therefore cannot conclude that the process was impartial and fair. Such deficiencies and shortcomings invalidate the process.

Recommendations

We recommend that future tenders to be undertaken by CTL should include the following:

- Advertisement of tender/selective tendering
- Information memorandum
- Tender requirements list
- Tender briefing if necessary
- Closing date for tender
- Criteria for selection
- Evaluation Committee

3.2.2 MINISTRY OF FINANCE & PLANNING

EXTERNAL AUDITING SERVICES - NATIONAL EXPORT-IMPORT BANK OF JAMAICA LTD (EXIM BANK)

Background

The National Export Import Bank of Jamaica Limited (EXIM-BANK) is a Public Sector lending institution specializing in trade finance and export credit insurance. In late October 2000 the EXIM BANK posted an invitation for the expression of interest in the provision of auditing services.

The provision of auditing services as posted in the advertisement generally entailed the independent examination of the Annual Financial Statement of the Bank and its administered Pension Fund in accordance with accepted auditing standards and the expression of an opinion on these statements.

The expressions of interest were to include:

- (a) A complete business profile of the offerer including general information detailing the offerer's number of years of experience in auditing and its specific experience in auditing Financial Statements of Banks and other Financial Institutions.
- (b) The names of at least ten (10) referees.
- (c) A statement as to whether or not the offerer is approved to practice in Jamaica by both the Institute of Chartered Accountants of Jamaica (ICAT) and the Public Accountancy Board (PAB).

Invitation to Tender

A public invitation was posted in the local newspapers on September 20, 2000 inviting tenders for the provision of auditing services.

Tenders were to be submitted by 3.00pm on Wednesday 11th October 2000.

Evaluation and Selection

A Procurement Committee comprising six (6) members and one non-voting member was formed to evaluate the proposal. The members were:

Mrs. Pamela McLean	-	Managing Director EXIM BANK (Chairperson and Member)
Mr. Paul Thomas	-	Board Director - EXIM BANK (Member)
Mrs. Maria Clarke-Proute	-	Accountant General's Department (Member)
Mrs. Angella Pennant	-	Manager Internal Audit EXIM BANK (Member)
Mr. Franklyn Taylor	-	MOF (Non-Voting Member)
Mrs. Geta Wright-Jarrett	-	Manager Finance & Information Systems EXIM BANK (Member)
Mr. Dennis Cunningham	-	Head Human Resource and Administration EXIM BANK (Member)
Miss Audrey Morris	-	Recording Secretary

The Committee met on three (3) occasions to consider the proposals submitted. The primary objective of the first meeting held on October 12, 2000 was the opening and reviewing of the tenders received and short-listing for assessment.

Opening of Tenders

Five (5) firms with experience in auditing responded :

1. Ernst & Young
2. Deloitte Touche Tohmatsu
3. Jackson, Burnett, Parkinson, Jackson
4. Price Waterhouse-Coopers
5. KPMG Peat Marwick

All five (5) tenders were reviewed against the Notice criteria placed in the newspaper, i.e. tenderers were to submit information relating to:

1. Experience in the Audit of Bank & Financial Institutions
2. Business Profile
3. Names of ten (10) Referees minimum

After due deliberation the Committee took the decision to reject the tenders of -

1. Ernst & Young
2. Jackson, Burnett, Parkinson Jackson

The reasons for rejection were:

- (a) Ernst & Young only listed three (3) minor Financial Institutions as reference, also, the firm did not submit information on their experience in auditing Banks and Financial Institutions.
- (b) Jackson, Burnett, Parkinson, Jackson on the other hand failed to indicate the number of years' experience the firm had in auditing Banks and Financial Institutions.

These tenders who were short-listed were:

Deloitte Touche Tohmatsu

Price Waterhouse Coopers

KPMG Peat Marwick

These tenders were considered to have met all the criteria as set out in the Expression of Interest documents.

Request for Proposal

Requests for proposals were sent on October 17, 2000 to the three (3) short-listed tenderers to be returned by 3.00pm November 17, 2000.

The tenderers who were unsuccessful with their bids were informed on October 11, 2000.

Evaluation of Proposals Returned

The two-envelope system was used for the submission of tenders. Each tender consisted of both a Technical and Financial proposal.

The Procurement Committee met on two (2) occasions, November 21 and 28, 2000 for the consideration of the proposals.

The Committee agreed to apply the following weighting in carrying out the evaluation:

Technical Proposal - 60%

Financial Proposal - 40%

Selection of an Auditor

The results of the combined scoring and weighting of both the Technical and Financial proposals produced the following ranking of the bidders:

1. Deloitte Touche Tohmatsu
2. KPMG Peat Marwick

In keeping with the National Contracts Commission guidelines which stipulate that the bidder with the highest score should be invited for negotiations, Deloitte Touche Tohmatsu were selected and recommended to the Board of Directors for ultimate approval by the Shareholders.

The Committee agreed that having followed the prescribed guidelines, scoring methodologies, etc. the outcome of the evaluation process was in favour of the selection of Deloitte and Touche.

After reviewing the two proposals and taking into consideration the reservation expressed about the costs quoted by Deloitte and Touche, the already demonstrated technical competence of KPMG Peat Marwick, and the relatively small differential in total scores (if the cost of Auditing the Pension Fund is excluded) some members of the Committee felt that their overall assessment did not warrant a change of Auditors.

Some members felt that there was sufficient basis on which to recommend to the Board that KPMG Peat Marwick be retained as the Bank's Auditors.

There was no consensus view as other members disagreed. The matter was therefore put to the vote and the results were as follows:

Three (3) members Mrs. Maria Clarke-Prouete)

Mr. Dennis Cunningham)Voted for the selection

Mrs. Angela Pennant)by the Board of Deloitte & Touche

Three (3) members Mrs. Pamella McLean)

Mrs. Geta Wright-Jarrett) Voted for the selection by the Board

Mr. Paul Thomas) of KPMG Peat Marwick

There was no vote on the matter from the non-voting Committee member, Mr. Franklyn Taylor.

As the Committee was deadlocked on the selection of the Auditor, it was agreed that the Bank's Board of Directors would be requested at its next meeting to take a final decision on the matter.

Conclusion

The decision for the selection of the Auditor was taken to the Board on November 29, 2000. The Board was advised that the Bank had difficulties arriving at a decision due to several issues and concerns relating to technical matters, resulting in a deadlock position.

The Board recommended that the shareholders should adopt a resolution for the appointment of the existing auditors, KPMG Peat Marwick to hold office for another year until the matter was cleared up.

That position was found to be unacceptable to the Ministry of Finance which wrote "the Ministry reiterates its recommendation that the contract be awarded to the true winner and further advises that should the Bank award to KPMG Peat Marwick, the tender exercise would be deemed a misprocurement and render EXIM Bank liable for surcharge."

The Bank relented and accepted that Deloitte Touche Tohmatsu was the successful bidder for the award of contract for the auditing services.

3.2.3 ASSESSMENT OF TENDERS FOR THE SUPPLY OF MODULAR FURNITURE

Our findings on the procurement of Modular Furniture for the Ministry Finance and Planning (MOFP) was the subject of a Special Report to Parliament and generated much public debate.

Background

The Ministry of Finance and Planning required furnishing of the new Block G of its office complex at National Heroes Circle. The Ministry had decided that a modular office layout was desirable and five floors of the building were planned and laid out by Repole Architects/Planners in this modular furniture plan.

The process of acquiring the required furniture through tender proved unsatisfactory to the Ministry at several of its stages. The Office of the Contractor-General had monitored the process and also shared the sense of dissatisfaction with it. We had reviewed the process to confirm whether the recommendation for the award of the contract was done impartially and on merit and did not involve impropriety and irregularity.

In the course of our investigation, the Office was concerned about the tender process itself, the Ministry's submission to the Cabinet, and the treatment of the tenderers after the tender was closed. More particularly, we were concerned to discover whether the tender process was correct, whether the submission to cabinet was adequate in the circumstances and whether the Ministry might have exceed its powers in its treatment of the tenderers in the post-tender period.

Finding

We found that the award of the contract to Keith Ryan & Company Limited based on the second tendering process identified above to be irregular and improper. In particular, the consideration of Keith Ryan & Company Limited and Phoenix Architectural Woodwork Company Limited after the bid evaluation committee found them to be non-responsive was improper and to the disadvantage of those who had submitted responsive tenders. Further, we found that the disqualification of the two highest ranked tenderers (Neveast Supplies Ltd. and EHC Industries Limited) by the imposition of post-tender conditions to be irregular.

We note that in the case of the Export Import Bank of Jamaica [reported elsewhere in this Report] that the MOFP wrote reminding the Bank that it could be surcharged for ignoring the recommendations of its procurement committee.

This is a view consistent with the tenets of fairness and transparency which we are mandated to uphold.

3.2.4 MINISTRY OF NATIONAL SECURITY & JUSTICE

CONTRACT FOR THE SUPPLY OF MEALS FOR INMATES AT THE ADULT CORRECTIONAL FACILITIES

Background

The Correctional Services Department took the decision in 1998 that privatization of the preparation of meals for the Adult Correctional Institutions would help to improve the diet of the inmates, from whom many complaints were heard.

Introduction

Due to the alarming public outcry on the award of contract to Cara Catering Services Limited for the provision of meals to inmates at the Adult Correctional Facilities by the Correctional Services Department, the Office responded by conducting an enquiry into the circumstances of the award to determine its impartiality, fairness and merit, and to see if the process was transparent.

Invitation for Proposals

Invitations for proposals by the Correctional Services Department were posted in the Sunday Gleaner on November 29, 1998 and included the following:

- (a) To provide breakfast, dinner and supper of not less than 600 calories per day for a population of 4,000 inmates, seven (7) days per week.
- (b) To provide inmate facilities for the preparation of such meals.
- (c) To provide transportation of meals to selected locations at designated times.
- (d) To ensure prompt and consistent delivery at all times, and
- (e) To include the cost of meals to be provided.

The invitation failed to include a stipulated deadline for both the return and opening of proposals.

Return and Opening of Proposals

Proposals received were from :

- 1. Industrial Caterers
- 2. Cara Catering Services Ltd.

Evaluation and Analysis of Proposals

A Committee was set up by the Commissioner of Corrections to review the proposals for the selection of the successful bidder.

On January 26, 1999 the Committee met at the Correctional Services Department's office to review the proposals submitted. The members of the Committee present were :

Messrs. Aeon Miller	-	Executive Director, Community/Juvenile Services (Chairman)
Gilbert Smith	-	Executive Director, Adult Institutions (Actg.)
Anthony Aris	-	Director of Security (Actg.)
Calvin Taylor	-	Director of Administration
Emerson Ebanks	-	Director of Allied Services
Gile Campbell	-	Property Manager
Noel Harrison	-	Chief Procurement Officer
Barrington Clarke	-	Procurement Officer
Richard Taylor	-	Janard Enterprise (Member of the Public)
Miss Shirley Johnson	-	Director of Training
Mrs. Joan Foster	-	Recording Secretary

It was noted by the meeting that only one proposal was placed in the tender box, that of Cara Catering Services Ltd. The other proposal from Industrial Caterers was placed on the table.

When the proposal from Cara Catering Services Ltd. was opened the minutes of the meeting noted that the information details submitted were considered to be insufficient for a proper analysis.

The other proposal from Industrial Caterers, when opened included a brief history of the work and services of the organization. The record of the meeting indicated that it would appear that Industrial Caterers were not aware of the kind of food the inmates would need. At this point Mr. Miller, the Chairman, sought the opinion of the meeting on the proposals. After analyzing the two proposals, the meeting took the decision that an attempt should be made to invite more proposals, and that the Correctional Services Department should include more detailed information of what was required.

Recommendation and Award

The meeting of January 26, 1999 did not consider a recommendation for award of contract to either of the two proposals based on the information received. They recommended that the contract be re-tendered.

The contract was subsequently awarded to Cara Catering Services Ltd. and signed on May 27, 1999.

Observation

Examination of the contract files was conducted at the Correctional Services Department by Messrs. P. Griffiths and R. Cornwall of the Office of the Contractor-General.

One (1) proposal was found on the file, that of Industrial Caterers. The proposal at the time seemed inadequate in contrast to the description given in the covering letter.

It was later discovered that what was presented on the file only formed part of the proposal that was sent to the Correctional Services. A copy of the complete proposal was forwarded to this office on January 31, 2000 by Industrial Catering Services.

The proposal from Cara Catering Services was not on file at the Correctional Services Department.

The question of the missing proposal file was pointed out to Ms. Laura Plunket and Lt. Col. Prescod. The response was that the files with information were missing and the police were investigating the matter.

A letter was sent to Cara Catering Services Ltd. on February 2, 2000, requesting them to forward a copy of their proposal to this office but we have not received a response up to the time of this report.

Prior to the signing of the contract between Cara Catering Services Ltd. and the Correctional Services Department, Cara was informed of their successful proposal by letter dated March 9, 1999 from Lt. Col. Prescod. Interestingly, at the time of Cara's tender and acceptance, they were operating from Apt. 40, Block H, Oaklands Apts, 116 Constant Spring Road.

The Company's Articles of Association and Memorandum of Association were dated March 24, 1999, i.e. fifteen (15) days after they were notified of the award. The Certificate of Incorporation was signed April 14, 1999, forty-two (42) days before the contract was signed. Therefore it means that Cara became incorporated as a company after they were awarded the contract on March 9, 1999. Subsequently Cara received their TRN on May 27, 1999.

Below are the findings on a list of activities that took place since the signing of the contract on May 27, 1999 and the incorporation of Cara as a company:

1. Tentative Lease arrangement between Cara and John P. Ross, Attorney-at-Law for the use of property at 26 Dunrobin Avenue for catering facilities - July 9, 1999.
2. Quotation from Appliance Traders Ltd. for supply and installation of the proposed Commercial Kitchen, valued at \$11.5M. - June 7, 1999.
3. Cara made their request on July 14, 1999 for a first payment of \$5.0M from the \$10.0M allowed under the contract.
4. The second disbursement of \$5.0M was requested on August 10, 1999.

Cara Catering Services Ltd. in a letter to Lt. Col. Prescod dated September 17, 1999 explained the difficulties being encountered in servicing a loan from Bank of Nova Scotia, Hagley Park Branch, and requested some assistance in order to facilitate the approval of the loan. The proposition was that the Commission grant him a moratorium for a longer repayment period on the \$10.0M moratorium. The moratorium was approved by the Commission and a response made by letter dated September 22, 1999.

In a letter dated November 1, 1999 Cara Catering Services Ltd. confirmed that during a visit to the kitchen facilities at 26 Dunrobin Avenue by Prescod/Miller/Plunkett/Phillips it was agreed that in order for the facilities to be in a state of readiness for November 1, 1999, Correctional Services Department would advance Cara an additional \$4.0M. Payment of the \$4.0M was made on November 4, 1999.

The Ministry of National Security & Justice made a Cabinet Submission dated 6/1/200 for approval of the following:

Award of contract to Cara Catering Services Ltd. for the provision of meals to two (2) Adult Correctional Institutions for the period January 4 through 2000 - December 31, 2002.

Conclusion

The contract award to Cara Catering Services Ltd. attracted a value of approximately \$58.5M/year (i.e. 2,600 prisoners @ \$60) for the provision of two (2) meals, lunch and supper on a daily basis.

Firstly, the value is over and above what can be approved by any Department or Ministry and should have gone to the Government Contracts Committee for review and subsequently to Cabinet for approval before the award was made by notification by Lt. Col. Prescod to Cara. This has bypassed Government Regulations.

Secondly, on the matter of Mobilization - the Attorney General's Department should have instructed the Commissioner of Correctional Services to have included in the contract Contents #7 of March 1999 which speaks specifically to Mobilization. The Circular categorically states that :

“Mobilization payment would be made after submission by the contractor of a Bank Guarantee for the full amount of such payment.”

The Ministry of National Security and Justice distorted the process of procurement when they allowed the Correctional Services Department to award the mobilization payment along with an additional advance of \$4.0M to Cara Catering Services Ltd.

The Cabinet Submission in referring to the award of contract noted that the successful tenderer was selected on the basis of -

- Competitive prices
- Variety of menu
- Experience in catering

While the contract might have been awarded on the basis of competitive prices, there is no evidence that variety of meals or experience in catering were considered. In fact, the tender request did not include anything about variety of meals. Industrial Catering, one of the bidders, has been in operation as a company since April 1994, and has been supplying meals to seven (7) major institutions across the island.

This contract cannot be considered to have been awarded on merit, neither can one conclude that there was impartiality, because we did not have the opportunity to review the proposal submitted by Cara Caterers Service Ltd. As reported earlier in this report, CARA's proposal was missing from the official file examined and although a request was made by letter to the Managing Director of CARA it was not forthcoming.

We have also concluded that the process was not transparent and its fairness is questionable.

4.0 NATIONAL CONTRACTS COMMISSION

During the year, the National Contracts Commission (NCC) continued to meet its objectives of the promotion of efficiency in the process of award and implementation of public sector contracts and ensuring transparency and equity in the awarding of such contracts.

During the first half of the year 2000, the two (2) working groups which had been set up last year (1999) by the NCC completed their work in the areas of the establishment of a contractor registration system and the procedures to be followed in the invitation and evaluation of tenders and the award of contracts. A third working group which commenced work in January, similarly completed its work of establishing the procedures to be followed in all stages of the procurement process for goods and services.

The registration of public sector contractors officially commenced on 2000 August 31 and approximately one hundred (100) works contractors had been registered in a wide number of categories and grades by the end of the year.

The chief consequences of registration, which compare favourably with the previous system, are:

- i) Public advertising of tender invitations which allows all interested contractors in the appropriate categories and grades to avail themselves of the opportunity to tender for work;
- ii) A prescribed monetary limit on the maximum contractor workload allowed for public sector projects which provides for a wider and more even distribution of work across the contracting sector.

Six Sector Committees were launched during the year. These were established by the NCC to assist with the examination and recommendation of award of public sector contracts. These have been located at Ministries and other public sector entities which already have considerable experience in the procurement process. The membership of each Committee is decided by the NCC in consultation with the host agency. Regular meetings are held by the Sector Committees, which then transmit their contract award recommendations for endorsement/final review by the NCC, which meets weekly. This process allows a recommendation for contract award to be communicated to the client (submitting) agency within ten (10) days of the date of processing by the Sector Committee.

The following is a list of Sector Committees which are located at the respective agencies:

1. Ministry of Education & Culture
2. Urban Development Corporation
3. National Works Agency
4. Ministry of Water & Housing
5. Port Authority of Jamaica
6. Ministry of Health

All existing public sector agencies have been assigned in appropriate groups to these Sector Committees, with further re-assignment to be carried out as the remaining Sector Committee is established early in the year 2001. As at the end of December 2000, some forty-six contract recommendations in the total amount of Two Billion, Two Hundred and Fifty Million, Nine Hundred and Thirty-six Thousand, One Hundred and Seventy-six Dollars and Seventy-four Cents (\$2,250,936,176.74), were made with the assistance of the Sector Committees.

A major activity of the NCC during the year has been the development, in conjunction with the Ministry of Finance & Planning and other agencies, of a Handbook of Government Procurement Procedures. This will be completed and published early next year and is a comprehensive guide to the procedures to be followed by all public sector entities in the procurement of goods, services and works. A set of interim procedural guidelines have however, been issued by the NCC for use until the Handbook is available next year.

A number of measures have been employed to disseminate information to the public sector, some of which are as follows:

- (i) press releases
- (ii) brochures and periodically updated news letters.
- (iii) establishment of a web site (www.ocg.gov.jm/ncc) with postings which convey general information, updated lists of contractors, with the associated application form and other prescribed forms, for use in the tender invitation and contract award processes, all of which may be downloaded;
- (iv) media and public speaking events;
- (v) planned speaking/informational visits to Ministries, all Parish Council offices and other public sector bodies.

Towards the close of the year, there was an appreciable increase in applications for registration and requests for general information and it is expected that next year will see wide acceptance and resultant benefits of the improved measures that have been introduced.

5.0 STAFFING OF THE OFFICE

Courses Attended by Members of Staff

NAME OF COURSES	DATES	CANDIDATES
M.I.N.D Supplies Management 1	February 7 - 25, 2000	Trudy Forbes
M.I.N.D Effective Customer Service	March 7 - 25, 2000	Diana Seaton-Brown
M.I.N.D Techniques in Records Management	March 13 - 15, 2000	Natricia Hopwood
Institute of Management Sciences Penn State University Effective Managerial Leadership	April 4 - 6, 2000	Derrick McKoy
M.I.N.D Communicating Effectively Trough Writing	June 13 - 30, 2000	Ruth Lim
UTECH Bachelor Degree In Construction Engineering & Management	June 19 - September13, 2000	Paul East
UWI B.Sc. Public Administration	Academic Year 2000/2001	Michael Boyd
M.I.N.D Second Year Certificate in Management Studies	Academic Year 1999/2000	Michael Boyd Clive Brown
U.W.I. B.Sc. Public Administration & Accounting	Academic Year 1999/2000	Devon McFarlane
I.M.P Diploma in Business Administration	Academic Year 2000/2001	Trudy Forbes
U.W.I. Certificate in Public Administration	Academic Year 2000/2001	Gary Wong
Institute of Computer Technology Diploma in Computer Technology	Academic Year 2000/2001	Deniece Cornwall

6.0 INFORMATION SYSTEMS

Information Systems is an essential part of the strategy and methods used by the Office of the Contractor General in accomplishing its mission. It is a key tool in attaining strategic objectives, enhancing efficiency, and reducing costs. The Information Systems department is mandated to provide service to the Office of the Contractor General and the National Contracts Commission as follows:

Firstly, the Information Systems department works with other departments to achieve corporate initiatives and overall mission. The department ensures that computer hardware, software, local network and related infrastructure are sufficient to promote staff efficiency and to achieve the corporate mission and objectives of the Office. Policies are designed and implemented which affect all areas related to the use of information technology in the Office of the Contractor-General, including security issues and the appropriate use of equipment and facilities.

Secondly, by working in conjunction with the National Contracts Commission, the Information Systems Department seeks to enable the Commission to fulfil its mission and goals by supplying the information technology services and tools required to do so.

Our broad vision is that we will serve to help improve the efficiency, impartiality and readiness of information of the Office of the Contractor-General and the National Contracts Commission. The results should serve to benefit not just those bodies, also the following:

- Public at large,
- Contractors interested in doing work with the Government of Jamaica,
- Consultants interested in doing work with the Government of Jamaica,
- Government Departments and their Internal Consultants,
- Parliament,
- The Government of Jamaica,
- Political Directorate,
- Local and International Media Houses,
- Other interested groups/individuals both local and overseas.

In the year 2000, we successfully completed numerous projects and initiated others that continued into 2001. The information below summarises our **most significant accomplishments** during this period.

1 Significant Accomplishments For 2000

Re-design and Hosting of the Office of the Contractor-General Web Site

The Web site of the Office of the Contractor-General (www.ocg.gov.jm) is essential to the goal of providing information to the public and to all interested parties. The site was re-designed for greater usability and appeal. The information provided on the site widened in scope during the year. At present, the information and materials accessible on the site includes:

- Background information on the Office of the Contractor-General
- The Contractor-General Act
- News releases and other publications
- Contractor application forms and related forms and information
- Administrative forms used by government agencies, ministries and departments in the tender process
- List of approved and registered government contractors
- List of contracts recently recommended for award
- General contact information and facility
- Confidential contact facility for reporting confidential information

The information on the site is regularly updated to ensure usefulness and currency. The site has been located at a low-cost hosting provider to achieve value for money.

Design and Commissioning of the National Contracts Commission Web site

A Web site was created for the National Contracts Commission. This is again in keeping with the goal of transparency and openness to the public. The site resides as a self-contained site linked to the Web site of the Office of the Contractor-General. The information provided on the site includes background information on the Commission as well as some of the same information carried on the Office's Web site. This was done for the convenience of the public. The information and materials accessible on the site includes:

- The role, methods and members of the National Contracts Commission
- The Sector Committees
- Guides to the contract awards process
- News releases and other publications
- Contractor application forms and related forms and information
- Administrative forms used by government agencies, ministries and departments in the tender process
- List of approved and registered government contractors
- List of contracts recommended for award
- General contact information and facility
- Confidential contact facility for reporting confidential information.

The site is located on the same system as that of the Office of the Contractor-General and uses the same domain. This was done for cost-efficiency and public convenience.

Commissioning of the Official Email Addresses

Official email addresses (e.g. edorman@ocg.gov.jm) were created for all staff members at the new official domain (ocg.gov.jm). Special email addresses were also created for the benefit of the public, for example:

general@ocg.gov.jm	General contact with the Office
confidential@ocg.gov.jm	Confidential contact with the Office
ncc@ocg.gov.jm	Contact with the National Contracts Commission

Some of these addresses are published on the Office of the Contractor-General and the National Contracts Commission Web sites.

Implementation of Intranet Facilities

The Intranet that was created in December 1999 was re-designed and strengthened to include a number of tools and facilities useful for the Office in accomplishing its mission. The scope of information and tools was widened in 2000. The aim was to provide staff with information and facilities to promote greater internal collaboration and efficiency. At present, the information and collaboration tools on the Intranet includes:

- News
- Departmental information
- Internal feedback and survey
- Discussion board
- Online meeting / chat facility
- Work schedule for inspectors and directors
- Reporting forms used by the inspectors in their duties

There is a clear need to improve on the scope of information provided on the Intranet. The vision is to increase the effectiveness of the office using a twofold approach. The first approach, that of **information management**, is to provide the inspectors, directors and all core staff with all information relevant to the government contracting process and the Office, whether the information is disseminated from the Office or externally. The second, that of **knowledge management**, is to capture the knowledge base of the specialists in the Office so that the knowledge is shared with the entire Office, both for internal use as well as for efficient response to queries from the public and other stakeholders. The issue of knowledge management is a crucial one to ensure that the concentration of specialist knowledge does not adversely affect the Office during the absence or separation of key personnel.

These further enhancements to the Intranet are planned for 2001.

Utilisation of the Contractors Database

The Contractors Database was designed for the management of information related to contracts, contractors and contract processes. The system was delivered to the Office by the creators, the Centre for Innovative Systems Development, and was immediately put to use. Data was entered into the system, and this data was subsequently manipulated and used.

As happens so often in information technology, the more the system was used, the more the Office recognised areas of functionality that could have been included in the system. The decision was soon taken to develop version two of the system. This is one of the projects planned by the Information Systems department for 2001.

Creation of the Budget Information Management System

The Office has, for a long time, been using spreadsheets in the management and analysis of information related to its budget and other financial matters. The budget spreadsheets, though related, were in separate files and manipulating more than one at a time to access related information was not very efficient.

During the year 2000, the Information Systems department, at the request of the Contractor-General and the Finance and Administration department, undertook to create one application that would manage all the budget information. The Budget Information Management System was created. This system successfully combines information previously contained in disparate files and enables smoother manipulation and analysis. The system was almost immediately updated with all relevant budget data and has been in constant use ever since. The Finance and Administration department now finds it easier to store and manipulate budget information. Just as important, the Contractor-General is better able to monitor the information for management purposes.

Full Implementation of the Equipment Asset Management System

The Equipment Asset Management System was developed in-house as per user requirements. The system enables the Office to document all equipment assets electronically and later to perform analytical queries and produce reports from the data. In 2000, data related to all the equipment assets of the Office were entered into the system.

The system immediately proved its usefulness during the audit of the Office by the Auditor General's Department. During that audit, all required information was simply produced from the system, making the process much more efficient.

Developments to the system during the year included the addition of an online Help system as well as a printed manual. The staff in the Registry was also trained in the use of the system.

Formulation of Mission, Strategy, Policies and Plans

The Information Systems department began very late in 1999. In the year 2000, the Office and the department articulated and refined both the mission and plans for the year 2000 and beyond.

During the course of the year the department refined and circulated the following mission and strategy documents:

1. Mission
2. Vision
3. Guiding Principles
4. Management Strategy
5. Strategic Plan

In keeping with its mission and role, the department also helped to articulate the following policies of the Office of the Contractor-General:

1. Acceptable Internet Usage Policy
2. Information Management Security Policy
3. Information Security Policy Standards and Guidelines
4. Contingency / Disaster Recovery Plan

The Information systems department will continue to re-assess its mission, strategy and policies in keeping with the broader mission, activities and plans of the Office of the Contractor-General and the National Contracts Commission.

Electronic Implementation of the Security and Acceptable Internet Usage Policies

Electronic tools were used in order to implement both the Security Policy and the Acceptable Internet Usage Policy. The specific methods used were:

Implementation of the Security Policy:

- The internal security measures regarding physical and logical access to key network and server resources were made more restrictive. Access to sensitive resources is now granted only to the relevant personnel.
- Virus protection was installed on all computers. The system was also set up to automatically update itself every week for protection from the very latest viruses.
- All incoming and outgoing mail are automatically scanned for viruses at the single, central network entry/exit point. Suspicious email attachments are also automatically blocked at this point.

Implementation of the Acceptable Internet Usage Policy:

- Blocked network access to a large number of Internet sites having inappropriate content.
- Standardised the email software on all the desktop computers to access Internet mail via a central facility and not directly. This central facility retrieves and sends Internet mail for all desktop computers. In the process it automatically checks all outgoing and incoming mail for inappropriate content. An additional benefit of this new centralised method is an increased efficiency of Internet email use.

Deployment of Multimedia Training Tools

The department carried out organisation-wide deployment (i.e. on capable computers) of network based multimedia training programmes for the following productivity tools:

- MS Word
- MS PowerPoint
- MS Excel
- The Internet
- MS Windows 9

This was done to enable training on a flexible basis; that is, the facility is available whenever each staff member has the time to benefit from the training. Each computer user was instructed in the use of the program.

Deployment of Collaborative Tools

The department installed and deployed (i.e. on capable computers) collaborative tools (MS Net Meeting) with the following facilities:-

- Group and Private Chat
- File Transfer

The Future

The many major projects planned for 2001 will serve to strengthen the existing set of information technology-based services and tools as well as to add new ones in keeping with the mission and direction of the Office of the Contractor-General.

APPROPRIATION ACCOUNT

OFFICE OF THE CONTRACTOR-GENERAL

ACCOUNT OF THE SUMS EXPENDED AS COMPARED WITH THE SUMS APPROVED IN THE YEAR ENDED MARCH 31, 2000

SERVICE	TOTAL APPROVED ESTIMATE	EXPENDITURE	EXPENDITURE COMPARED WITH ESTIMATE	
			MORE	LESS
	\$	\$	\$	\$
Head No. 0400 - Office of the Contractor-General				
21 - Compensation of Employees				
Original Estimate 17,131,000.00				
Supplementary 4,969,000.00	22,100,000.00	21,526,885.11		573,114.89
22 - Travel Expenses & Subsistence				
Original Estimate 4,657,000.00				
-	4,657,000.00	4,727,151.45	70,151.45	
23 - Rental of Property				
Original Estimate 3,750,000.00				
Supplementary (774,000.00)	2,976,000.00	2,740,214.80		235,785.20
24 - Public Utility Services				
Original Estimate 900,000.00				
Supplementary 330,000.00	1,230,000.00	1,177,419.48		52,580.52
25 - Purchase of Other Goods				
Original Estimate 2,662,000.00				
Supplementary 400,000.00	3,062,000.00	2,929,943.56		132,056.44
28 - Retiring Benefits				
Original Estimate 6,448,000.00				
Supplementary -	6,448,000.00	6,968,141.38	520,141.38	
31 - Purchase of Equipment				
Original Estimate 1,586,000.00				
Supplementary 1,594,000.00	3,180,000.00	3,557,849.42	377,849.42	
Total Head No. 0400	43,653,000.00	43,627,605.20	968,142.25	993,537.05
Surplus to be surrendered to Consolidated Fund		<u>25,394.80</u>		

7.1 EXPLANATION OF THE CAUSES OF VARIATION BETWEEN APPROVED ESTIMATES AND EXPENDITURE

21 - COMPENSATION OF EMPLOYEES

The under-expenditure of \$573,114.89 was due to the fact that the Office was unable to fill some of the newly established posts under the new National Contracts Commission structure during the Financial Year 1999/2000.

22 - TRAVEL EXPENSES & SUBSISTENCE ALLOWANCE

The excess expenditure of \$70,151.45 was due to under-provision in the Original Estimates.

23 - RENTAL OF PROPERTY

The under-expenditure of \$235,785.20 was the result of over-estimation in the original request.

24 - PUBLIC UTILITIES

The under-expenditure of \$52,580.52 was the result of continued conservation measures implemented by the Office.

25 - PURCHASE OF OTHER GOODS & SERVICES

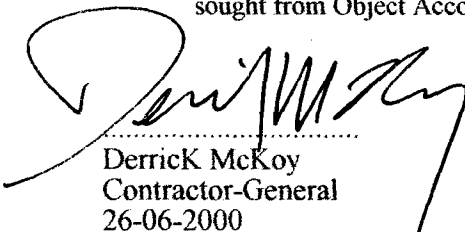
The under-expenditure of \$132,056.44 was as a result of effective and efficient utilization of stationery supplies and other goods and services.

28 - RETIRING BENEFITS

The excess expenditure of \$520,141.38 was the result of under-provision in the original request.

31 - PURCHASE OF EQUIPMENT (CAPITAL GOODS)

The excess expenditure of \$377,849.42 was due to the increase in the cost of equipment between the time of budget preparation and actual purchase and it was essential for the purchase of these equipment for the efficient operation of the Office and the accommodation of new staff. Virement is being sought from Object Account Nos. 21, 23, 24 and 25 to offset the excesses.



Derrick McKoy
Contractor-General
26-06-2000

In the Auditor General's report for 1999/2000 the following was stated about the Office of the Contractor-General:

"The financial transactions and accounting records for the year under review disclosed a generally satisfactory state of affairs. However, a number of contract officers were paid gratuity totalling \$4.27M which was not subjected to income tax as required by law. The relevant amount should be recovered and remitted to the Inland Revenue Department."

<u>BASIC INFORMATION :</u>	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u>
CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<u>MINISTRY OF FINANCE & PLANNING</u> JAMAICA SOCIAL INVESTMENT FUND (JSIF) Poverty Alleviation Heywood Hall Basic School Construction of a new two classroom basic school to accommodate 60 students. St. Mary Contract Sum :\$3.76M	 Invitation to bid on the project was advertised in the press and four (4) contractors purchased bid documents. Three (3) bids were received by the deadline for return of bids and were subjected to a detailed post-qualification examination and the award made to the lowest responsive bid, that of W.G. Walters Construction Co. Ltd. The contract was awarded impartially and based on merit. All lending agency and Government stipulations were strictly followed.
Hillside Primary School The expansion of the existing school inclusive of the construction of a new classroom block and general refurbishing of the school facilities. Islington, St. Mary CONTRACT SUM: \$4.31M	 Invitation to bid on the project was advertised in the press and eight (8) contractors purchased bid documents. Seven (7) bids were received by the deadline for return of bids and were subjected to a detailed post-qualification examination. Despite the fact that the lowest tender was 32% below the Q.S's Estimate the contractor was adjudged capable of completing the job as JSIF's internal evaluation team felt the Q.S's Estimate was somewhat high. The award made to the lowest responsive bid, that of Howard Construction Co. Ltd. The contract was awarded impartially and based on merit. All lending agency and Government stipulations were strictly followed.

<u>BASIC INFORMATION :</u>	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u>
CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<u>MINISTRY OF FINANCE & PLANNING</u> JAMAICA SOCIAL INVESTMENT FUND Poverty Alleviation Porters Mountain Water Supply The rehabilitation of an existing catchment area and the installation of approx. 3km galvanised pipes, a water pump and a storage tank. Westmoreland CONTRACT SUM : \$5.49M	<p>Invitation to bid on the project was advertised in the press and eight (8) contractors purchased bid documents. All eight (8) bids were received by the deadline for return of bids and were subjected to a detailed post-qualification examination. The contractor submitting the lowest bid did not have the required volume of construction work nor had they completed two works of comparable complexity and nature required for minimum qualification. The second lowest bid was subsequently evaluated and was recommended for the award.</p> <p>The contract awarded to Bacchus Engineering Works Ltd. was impartial and based on merit. The lending agency and Government requirements were strictly observed.</p>

<u>BASIC INFORMATION :</u>	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u>
CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<u>MINISTRY OF INDUSTRY</u> <u>COMMERCE & TECHNOLOGY</u> FACTORIES CORPORATION OF JAMAICA Widening of Marcus Garvey Drive - Garmex Freezone Main Entrance Installation of 4 ft. diameter culvert pipes, widening the drain crossing, construction of new parapet and retaining wall, upgrading outfall of main north south drain where it meets the main storm drain along Marcus Garvey Drive, paving the widened entrance. Marcus Garvey Drive, Kingston CONTRACT SUM : \$1.49M	Six (6) contractors were selected form the Government Contracts Committee list of contractors and five (5) responded to the invitation to return bids by the deadline. The bids were opened privately and after evaluation and recommendation the contract was awarded to the second lowest bid. The lowest bid was 24.7% below the engineer's estimate. It was felt that the contract could not be reasonably completed at this price, hence the contract was awarded to the next best bid. The successful contractor, T.A. Morgan Construction Co. Ltd bid was 13.67% below the estimate. The award was fair, impartial and was with merit.

BASIC INFORMATION : CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES : PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<p><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p>Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/01)</p> <p>The upgrading of 2.14km of roadway using double surface dressing, new drains, culvert crossings, catchment basins and retaining wall in Back-a-Die/Malcolm Heights.</p> <p>Hanover</p> <p>CONTRACT SUM : \$8.24M</p>	<p>This contract is partly funded by the IDB and as such the tender procedure use closely follow their stipulations. This requires a two (2) envelope tender; one for prequalification and the other for the bid. Two (2) bids were received and both met the required criteria at the set public opening. The lowest bid from D.R. Foote Construction Ltd. was recommended for the contract and later approved by the Government Contracts Committee.</p> <p>The award was done fairly and based on merit.</p>
<p>Parochial Road Rehabilitation (Package 00/03)</p> <p>The upgrading of 3.05km of roadway using double surface dressing, new drains, culvert crossings, catchment basins and retaining wall in Springfield/Hyde Castle Road.</p> <p>Hanover</p> <p>CONTRACT SUM : \$9.98M</p>	<p>An invitation to prequalify and bid was published in the local press. The process required two (2) envelopes to be presented; one for prequalification and the other for the bid. A public opening was held and Y.P. Seaton was the only qualified bid with a tender sum of \$9.98M. This was 24.5% above the engineer's estimate but it was found that the engineer had made an error in his estimate which reduced the variance to 16.6%. GOJ's procurement policy will allow the award of a contractor who is within 25% of the engineer's estimate if only one bid is received. Accordingly, Y.P. Seaton was recommended for the award. This was approved by the Government Contracts Committee and the contract signed.</p> <p>The award was made in line with established policies but in this case the contract could have been retendered</p>

<u>BASIC INFORMATION :</u>	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u>
CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND/ OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<p align="center"><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p align="center">MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p align="center">Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/04)</p> <p>The upgrading of 3.34km of roadway using double surface dressing, new drains, culvert crossings catchment basins and retaining wall in Mango Hall/Heskette/Retirement</p> <p align="center">Hanover</p> <p>CONTRACT SUM : \$10.63M</p>	<p>This contract is partly funded by the IDB and as such the tender procedure used closely followed their stipulations. This requires a two (2) envelope tender, one for prequalification and the other for the bid. Two (2) bids were received and both met the required criteria at the set public opening.</p> <p>An invitation to prequalify and bid was published in the local press. A public opening was held and six (6) contractors responded. Three (3) were disqualified as they were evaluated grade 3 contractors and the IDB required grades 1 and 2 contractors. It must be pointed out that the grading system utilized is different from that which obtained in the National Contracts Commission.</p> <p>The firm with the lowest bid has already been recommended for the award of two packages under this programme and was not considered in this instance. The second lowest bid of Patrick Thompson Ltd. was recommended for the award. This subsequently received the approval of the GCC and the contract awarded.</p> <p>The award was made in line with established GOJ policies and was therefore fair and based in impartiality and merit.</p>

<u>BASIC INFORMATION :</u>	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u>
CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<p><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p>Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/05)</p> <p>The upgrading of 3.3km of roadway using double surface dressing, new drains, culvert crossings catchment basins and retaining wall in Meylers Ave/Orange Hill/Gardener.</p> <p>Hanover</p> <p>CONTRACT SUM :\$8.35M</p>	<p>This contract is partly funded by the IDB and as such the tender procedure used closely followed their stipulations. This requires a two (2) envelope tender, one for prequalification and the other for the bid. Two (2) bids were received and both met the required criteria at the set public opening.</p> <p>An invitation to prequalify and bid was published in the local press. A public opening was held and six (6) contractors responded. Three (3) were disqualified as they were evaluated grade 3 contractors and the IDB required grades 1 and 2 contractors. It must be pointed out that the grading system utilized is different from that which obtained in the National Contracts Commission.</p> <p>The firm with the lowest bid has already been recommended for the award of two packages under this programme and was not considered in this instance. The second lowest bid of Patrick Thompson Ltd. was recommended for the award. This subsequently received the approval of the GCC and the contract awarded.</p> <p>The award was made in line with established GOJ policies and was therefore fair and based in impartiality and merit.</p>

<u>BASIC INFORMATION :</u>	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u>
CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<p><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p>Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/06)</p> <p>Realign, reshape, construct crossing, catchment, drains and double surface dressing to roads in Bryant Crescent, Effortsville and West Park Roads, approximately 2.25km.</p> <p>Clarendon</p> <p>CONTRACT SUM : \$7.43M</p>	<p>Advertisements in newspapers February 13, 2000, invited contractors who are nationals of member countries of the IDB to prequalify and bid on contracts. Tender package for the three (3) contracts was available at the Ministry's office and prequalification questionnaire was to be submitted separately along with bid document.</p> <p>Evaluation exercise of the questionnaire followed the return and opening of those documents March 14, 2000. Public opening of bids on March 20, 2000, resulted in four (4) contractors' bids accepted for evaluation.</p> <p>Following arithmetic checks of bids, the three (3) lowest were analysed and the evaluation report recommended the lowest bid for award of the contract. The GCC approved the recommendation of the Ministry and the contract was awarded to Alcar Construction & Haulage Co. Ltd.</p> <p>The pre-contract procedure was carried out satisfactorily.</p>

<u>BASIC INFORMATION :</u>	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u>
CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<p><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p>Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/07)</p> <p>Realign, reshape, construct crossing, catchment, drains and double surface dressing to roads in Coffal and Rock Roads, approximately 2.14km.</p> <p>CLARENDON</p> <p>CONTRACT SUM : \$6.83M</p>	<p>Advertisement published in the print media February 13, 2000, invited contractors who are nationals of member countries of the IDB to prequalify and bid on contracts.</p> <p>The tender package contained three (3) contracts and was available at the office the Ministry. The prequalification questionnaire was to be submitted in separate envelopes along with the bid.</p> <p>Following the return of the document on March 14, 2000, the prequalification questionnaires were opened for evaluation.</p> <p>The record of the public opening on March 20, 2000, showed that four (4) bids were accepted for evaluation.</p> <p>The evaluation exercise included checking arithmetic calculations and the analysis of the three (3) lowest bids.</p> <p>The evaluation report recommended the lowest bid for award of the contract.</p> <p>The GCC supported the recommendation and the contract was awarded to Alcar Construction & Haulage Co. Ltd.</p> <p>The award of the contract was fair.</p>

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<p align="center"><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p align="center">MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p align="center">Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/08)</p> <p>Realign, reshape, construct crossing, catchment, drains and double surface dressing to roads in Bryans Land - Elgin Road, approximately 2.72km.</p> <p align="center">Clarendon</p> <p>CONTRACT SUM: \$11.35M</p>	<p>On February 13, 2000, advertisement in the press invited contractors who are nationals of member countries of the IDB to prequalify and bid on the contract.</p> <p>Documents for three (3) contracts were available at the Ministry's office. The prequalification information was to be submitted in a separate envelope along with the bid.</p> <p>The evaluation of the prequalification information followed after the return and opening of those documents on March 14, 2000. At the public opening of bid on March 20, 2000, three (3) bids were recorded for evaluation purposes.</p> <p>The evaluation exercise included checking arithmetic calculations and an analysis of the bids.</p> <p>The evaluation report recommended the second lowest bid for award of the contract. The lowest bidder was recommended for the other (2) contracts in the package, but this was not the cheapest way to award the packages. However, the lowest bidder's costing of this package seems to have been the reason for awarding the packages the way it was done.</p> <p>The successful bidder was Y.P. Seaton & Associates Ltd.</p> <p>The procedure appears to be fair.</p>

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<p align="center"><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p align="center">MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p align="center">Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/09)</p> <p>Realign, reshape, construct crossing, catchment, drains, retaining structure and surface dressing to roads in Warsop and Cotton Tree to Allsides, approximately 3.34km.</p> <p align="center">Trelawny</p> <p><u>Contract Sum : \$11.02</u></p>	<p>Advertisement published February 13, 2000, in the newspapers invited contractors who are nationals of member countries of the IDB to prequalify and bid on contracts.</p> <p>Documents for two (2) contracts were available from the office of the Ministry and the prequalification questionnaire was to be submitted in separate envelope along with bid.</p> <p>Evaluation exercise of the prequalification questionnaire followed the return and opening of the questionnaire on March 14, 2000.</p> <p>At the opening March 20, 2000, four (4) bids were recorded.</p> <p>Following arithmetic checks and the analysis of <u>three (3) bids</u>, the report recommended the <u>second highest</u> bid for award of the contract.</p> <p>An unusual issue was noted, the evaluation did not record the lowest bid at all, the bid was eliminated because the bidder was awarded another contract under the programme. The principle of not including bid was incorrect even though the bidder was not eligible for the contract, it should have been mentioned in the evaluation and the reason outlined for its ineligibility. The funny part of the issue is that the second lowest bid evaluated was in fact the second lowest bid opened; this bidder was in receipt of other contracts and was not eligible for any more contracts, yet he was included in the evaluation which was the correct principle, yet the lowest was not included for the same reason.</p> <p>The award of the contract ended up going to Asphaltting Specialist Ltd., the bidder who submitted the third lowest or second highest recorded at the opening.</p> <p>The Government Contracts Commission supported the recommendation for award of the contract.</p>

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<p align="center"><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p align="center">MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p align="center">Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/10)</p> <p>Realign, reshape, construct crossing, catchment, drains, retaining structure and surface dressing to Holland Road, Hague and Duanvale Streets; approximately 3.58k</p> <p align="center">Trelawny</p> <p>CONTRACT SUM: \$10.50M</p>	<p>Advertisement in the print media on February 13, 2000, invited contractors who are nationals of member countries of the IDB to prequalify and bid on contracts.</p> <p>Tender package for two (2) contracts was available at the Ministry's office and prequalification information is to be submitted in separate envelopes along with bid.</p> <p>The assessment of the prequalification information took place after the return and opening of those documents on March 14, 2000.</p> <p>Public opening of bids on March 20, 2000, resulted in five (5) bids recorded.</p> <p>One (1) bid was subsequently rejected for not having a bond and the three (3) lowest were evaluated after arithmetic errors were corrected.</p> <p>The evaluation report recommended the second lowest bid for award of the contract. The lowest bid was not entitled to the award based on the amount of contracts that the bidder was already eligible to be awarded.</p> <p>The Government Contracts Commission supported the recommendation and Build-Rite Construction Co. Ltd. was awarded the contract.</p> <p>The procedure appears to be fair.</p>

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<p><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p>Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/11)</p> <p>To upgrade, realign, reshape, double surface dressing, remove soft spots, new drains, culverts crossings, catchment basins and construction of retaining walls on 3.97km of road to Benjamin Hill, Baughton Hole/Victor Lane.</p> <p>Portland</p> <p>CONTRACT SUM.: \$9.48M</p>	<p>An invitation to tender was published in the newspapers June 4 and 6, 2000, for prequalified grades 1 and 2 contractors who are nationals of member countries of the IDB.</p> <p>Tender document was available for purchasing at the Ministry's office and bids were to be returned July 7, 2000, by 12 noon.</p> <p>At the public opening, one bid was rejected for not having bid bond and the remaining four (4) bids were accepted for evaluation.</p> <p>Following correction of arithmetic errors and an analysis of the bids, a recommendation was made for the lowest bid to be awarded the contract.</p> <p>The contract was awarded to Patrick E. Thompson Ltd. the lowest bidder before the expiration of the validity period.</p> <p>The tender process was fair and the award was based on merit.</p>

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<p><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p>Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Road #75B Package 00/12)</p> <p>To upgrade, realign, reshape, double surface dressing, remove soft spots, new drains, culverts crossings, catchment basins and construction of retaining walls on 3.0km of roads.</p> <p>Portland</p> <p><u>CONTRACT SUM : \$8.286M</u></p>	<p>An invitation to tender was published in the newspapers June 4 and 6, 2000, for prequalified grades 1 and 2 contractors who are nationals of member countries of the IDB.</p> <p>Tender document was available for purchasing at the Ministry's office and bids were to be returned July 7, 2000, by 12 noon.</p> <p>At the public opening, one bid was rejected for not having bid bond and the remaining four (4) bids were accepted for evaluation.</p> <p>Following correction of arithmetic errors and an analysis of the bids, a recommendation was made for the lowest bid to be awarded the contract.</p> <p>The contract was awarded to Patrick E. Thompson Ltd. the lowest bidder before the expiration of the validity period.</p> <p>The tender process was fair and the award was based on merit.</p>

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<p><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p>Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/13)</p> <p>Realign, reshape, construct crossing, catchment, drains and double surface dressing to roads in Castle Hill, Cracket, Alexander Park, approximately 3.36km</p> <p>Hanover</p> <p>CONTRACT SUM : \$8.52M</p>	<p>Invitation to tender was published in the newspapers of June 4 and 6, 2000. Grades 1 and 2 local contractors and eligible contractors of the IDB member countries were invited.</p> <p>Tender document could be purchased from the Ministry's office and were to be returned on July 7, 2000, by 12:00 noon.</p> <p>At a public opening July 7, 2000, seven (7) bids were received and the three (3) lowest bids were evaluated.</p> <p>Following a comparison analysis the second lowest bid was recommended for award of the contract. The lowest bidder was awarded another contract under the programme and was not eligible for any more contracts.</p> <p>Approval for award of the contract to Alcar Construction Co. Ltd., was supported by the National Contracts Commission (NCC).</p> <p>The award of the contract was fair.</p>

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<u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u> MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT Parish Infrastructure Development Programme Parochial Road Rehabilitation (Package 00/14) Realign, reshape, construct crossing, catchment, drains and double surface dressing to roads in South Haven, Scotland Gate, etc., approximately 3.63km. <p style="text-align: center;">St. Thomas</p> <u>CONTRACT SUM: \$10.51M</u>	Invitation to tender was published in the newspapers of June 4 and 6, 2000, inviting prequalified grades 1 and 2 contractors of the IDB member countries. Bid document could be collected from the Ministry's office and July 7, 2000, was the stipulated date for their return. At the public opening seven (7) bids were received; two (2) were rejected, one (1) for no bid amount and the letter of acceptance for the other was not signed. Evaluation of the three (3) lowest bids resulted in a recommendation for award of the contract to the lowest bidder. The National Contracts Commission (NCC) gave their approval and the contract was awarded to Alcar Construction Co. Ltd. The procedure was carried out fair and in accordance with standard practice.

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<p><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p>Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/15)</p> <p>Realign, reshape, construct crossing, catchment, drains, retaining structure, surface dressing to roads in Greendale-Scotts Town, Georges Valley, Brockery, New Kendal; approximately 4.46km.</p> <p>Manchester</p> <p><u>CONTRACT SUM: \$8.95M</u></p>	<p>Invitation to tender was opened to prequalified contractors from IDB member countries or in Jamaica categorized by GOJ grading system. Invitation was advertised in the daily newspapers September 17 and 19, 2000, to close October 20, 2000.</p> <p>Tender documents were available at the office of the Ministry of Local Government Youth & Community Development for a non-refundable fee of \$2,500. Documents were to be returned on October 20, 2000 and placed in a tender box at the Ministry's office not later than 12 noon. The tenders were opened at 12 noon the same day publicly and seven (7) bids were returned - all contained the relative documents required.</p> <p>The three lowest bids were taken for arithmetical checks and evaluation. After evaluation the lowest evaluated bid was that of SWC Woodwork & Construction Co. Ltd. who was recommended for the award of contract which was taken to the NCC for approval.</p> <p>Engineer's Estimate - \$10.854M.</p>

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<p align="center"><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u></p> <p align="center">MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p align="center">Parish Infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/16)</p> <p>Realign, reshape, construct crossing, catchment, drains, retaining structure and surface dressing to roads in Campbell Castle, Inverness-Peartree-Brokenhurst and Willow Road; approximately 3.57km.</p> <p align="center">Manchester</p> <p><u>CONTRACT SUM: \$7.90M</u></p>	<p>Prequalified contractors in grades 1 and 2 who are nationals of member countries of the IDB were invited to bid on this contract.</p> <p>The invitation was published in the newspapers September 17 and 19, 2000.</p> <p>Tender packages could be procured from the Ministry's office as of September 18, 2000.</p> <p>The document catered for two (2) contracts to be priced independently and bids were to be returned October 20, 2000, by 12 noon.</p> <p>At the public opening seven (7) bids were received.</p> <p>Correction of arithmetic errors and detailed analysis showed that one (1) bidder submitted the lowest bid for both contracts, but was not eligible for more than one (1) contract based on his grading. It therefore worked out cheaper recommending the second lowest bid for this contract.</p> <p>The evaluation process was carried out fair and the National Contracts Commission was asked to approve the award of the contract to V.O. Watson & Associates Ltd.</p>

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<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Airport Reform Improvement Programme CPI Rehab - of Apron and Hydrant Fuelling Works Construction of aircraft parking apron, supply and install fuelling hydrant system and pumping facility including electrical works. Montego Bay, St. James <u>CONTRACT SUM: \$6.84M</u>	Six (6) contractors were prequalified to bid on project and five (5) collected the tender document, but only three (3) submitted bids by the deadline. The requirements were for a based bid with four (4) pavement alternatives. E. Pihl & Sons A.S. provided the lowest bids both in base bid and the four pavement alternatives, and after assessment and evaluation was recommended for the award of the contract. Invitation for prequalification was extended through local and international media. The prequalification document was extensive and adequately stated the requirements for prequalification and method of assessment. Both the prequalification and tender procedures followed acceptable standards, were fair and impartial, and the contract award was based on merit.

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<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Routine Maintenance Programme Phase II Routine Maintenance of Main Roads - Package 2 Cut overhanging branches, bushing, clearing of shrubs, clean culverts, catch basins, drains and patching potholes, etc. Hanover CONTRACT SUM: \$8.34M	<p>Contractors were invited via advertisement in newspapers to bid on the contract packages under the Routine Maintenance Programme (RMP) Phase II.</p> <p>Contractors who were not on the Public Sector List were required to complete and submit prequalification questionnaire in separate envelopes along with their bid.</p> <p>The response for the thirty-two (32) packages was overwhelming. Three hundred and thirty-five (335) bids were received for seventy-four (74) contractors which were opened publicly.</p> <p>Bids that were 20% below or above the engineer's estimates were rejected and not assessed. Where the averages of the bids were substantially different from the Engineer's estimate, the averages were used. Any bid 20% below or above was rejected.</p> <p>Bids from contractors who were not registered or prequalified in any of the road works categories were rejected.</p> <p>Following analysis for this package the recommendation was made for the award of the contract to the lowest bidder, TBK Construction Co. Ltd.</p> <p>Although some details were not available for inspection, the general procedure appears to be fair and impartial.</p>

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<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Routine Maintenance Programme Phase II Routine Maintenance of Main Roads - Package 3 Cut overhanging branches, bushing, clearing of shrubs, clean culverts, catch basins, drains and patching potholes, etc. St. Elizabeth CONTRACT SUM: \$6.718M	<p>Contractors were invited via advertisement in newspapers to bid on the contracts in package.</p> <p>Interested contractors not on the Public Sector List were required to complete and submit prequalification questionnaire in separate envelopes along with their bids.</p> <p>The instruction stipulated that contractors would be awarded multiple contracts based on their grading.</p> <p>Response to the invitation was overwhelming for the 32 contracts. A total of 355 bids were submitted by 74 contractors.</p> <p>Following arithmetic correction, bids were rejected if they were 20% above or below the average of all bids submitted for a package or the engineer's estimate. Additionally, bids from contractors not registered or prequalified under any of the road works categories were also rejected.</p> <p>The comparative analysis resulted in a recommendation in favour of the second lowest bidder for award of this contract. Lowest bidder was already recommended for other contracts and was not eligible for any more contract based on his grading.</p> <p>The Government Contracts Committee supported the recommendation and the contract was awarded to Denem Engineering Ltd.</p> <p>The procedure was reasonable and the award was fair.</p>

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<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Routine Maintenance Programme Phase II Routine Maintenance of Main Roads - Package 4 Bushings, clearing of shrubs, cut overhanging branches, clean culverts, catch basins, drains and patching potholes, etc. St. Elizabeth CONTRACT SUM: \$6.84M	<p>Advertisements were published in the newspapers inviting contractors to bid on contracts in package under the programme.</p> <p>Contractors not on Public Sector List were required to submit prequalification document in separate envelope along with bid.</p> <p>The documents were required to be returned by 11:00 a.m. on March 31, 2000.</p> <p>Prequalification documents were opened on the return date and evaluated. A public opening of bids took place on April 14, 2000.</p> <p>After arithmetic corrections, bids were rejected based on the following:</p> <ol style="list-style-type: none"> 1. If they were more than or less than 20% of the average sum of all bids submitted for that package. (The average in these cases was less than the engineer's estimates). 2. The same margin but using the engineer's estimate. 3. If the bidder was not registered or eligible to be registered under any of the road works categories on the Public Sector List. <p>Following the evaluation of this package the recommendation for award of the contract was in favour of the lowest bid.</p> <p>The Government Contracts Committee supported the recommendation and the contract was awarded to Ron Osbourne & Associates Ltd.</p> <p>The general pre-contract procedure was carried out properly.</p>

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<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Routine Maintenance Programme Phase II Routine Maintenance of Main Roads - Package 3 Bushing, clearing of shrubs and overhanging branches, cleaning of culverts and catch basins and side drains, etc. St. James CONTRACT SUM: \$5.79M	<p>Bids were invited through an advertisement in the print media. Contractors on the Government List of Registered Contractors in Grades A, B and C for road construction and surface dressing were invited. Provision was also made for contractors not registered - they were required to submit a completed qualification questionnaire along with their tender document in separate envelopes.</p> <p>Tender documents were purchased, returned and publicly opened on April 14, 2000, two weeks after the opening of the prequalification envelopes.</p> <p>Evaluation subsequently resulted in Elkims Construction Co. Ltd., a Grade C contractor's bid for \$5,799,399.00 recommended for award of the contract.</p> <p>The general pre-contract activities appear fair, although some details were not available for examination.</p> <p>The Government Contracts Committee gave their assent to the award.</p>

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<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Routine Maintenance Programme Phase II Routine Maintenance of Main Roads - Package 4 Bushings, clearing of shrubs, cut overhanging branches, clean culverts, catch basins, drains and patching potholes, etc. St. James CONTRACT SUM: \$7.73M	<p>The Ministry published invitation for contractors to bid on this contract in a package with other contracts to be awarded.</p> <p>Prequalification document was to be submitted in separate envelope along with bid for interested contractors who were not on the Public Sector List. The documents were required to be returned by 11:00 a.m. on March 31, 2000.</p> <p>The prequalification envelopes were opened following the return and evaluated. A public opening of tenders took place on April 14, 2000.</p> <p>After arithmetic corrections, bids were rejected based on the following:</p> <ol style="list-style-type: none"> 1. If they were more than or less than 20% of the average sum of all bid submitted for a package, where the average sum was lower than the Engineer's estimates 2. Applying a similar percentage margin using the Engineer's estimate as the average sum. 3. If the bidder was not registered or eligible to be registered under any of the road works categories on the Public Sector List. <p>Following the evaluation process the recommendation was in favour of the second lowest bid. The lowest bidder was recommended for another package, was not eligible for more than one package based on monetary limit. The award of the contract to Surrey Paving & Aggregate Co. Ltd. therefore appears to be fair and followed the rules.</p>

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<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Routine Maintenance Programme Phase II Package #2 Main Road, St Thomas Bushing, cleaning culverts, catch basin, side drains, outlets. Remove minor landslips and maintenance and patching roads. St. Thomas CONTRACT SUM: \$5.02M	This contract falls under the Pilot Routine Maintenance Project. Invitation was published on newspapers and contractors were given the opportunity to tender on several contracts with the understanding that no more than one (1) contract would be awarded to any one tenderer. Contractors who were not on Public Sector List were required to complete and submit a registration questionnaire along with their tenders. Five (5) valid bids were received and recorded for this contract, designated #2. The evaluation exercise was carried out in accordance with standard practice. The GCC supported the Ministry's recommendation for award of the contract to Eastern Transport & Equipment Ltd.

BASIC INFORMATION :

CLIENT MINISTRY
EXECUTING AGENCY
PROJECT NAME \ DESCRIPTION
LOCATION

COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :

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TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND/
OPENING / EVALUATION / VALIDITY PERIOD
AWARD : FAIRNESS / IMPARTIALITY / MERIT

**MINISTRY OF TRANSPORT &
WORKS****MINISTRY OF TRANSPORT &
WORKS****Routine Maintenance Programme
Phase II****Routine Maintenance of Main
Roads - Package 1**

Bushing, clearing of shrubs, cut
overhanging branches, clean
culverts, catch basins, drains and
patching potholes, etc.

Trelawny

CONTRACT SUM: \$7.70M

The Ministry advertised invitation in the newspapers for contractors to bid on contract packages under the programme.

Prequalification documents were to be submitted along with bids in separate envelope for those contractors who were not on the Public Sector List.

The documents were required to be returned on March 31, 2000 by 11:00 a.m. The prequalification envelopes were opened after 11:00 a.m. deadline expired for return of the documents and taken for evaluation.

The tenders of the qualified contractors were subsequently recorded at a public opening on April 14, 2000.

Arithmetic corrections only resulted in minor errors found.

Bids were rejected using a 20% margin above or below the average bid received for a package. Bids from contractors who were not registered or certified to be registered under any of the road works categories were also rejected. The evaluation of this package resulted in a recommendation for award of the contract to the lowest bidder.

The Government Contracts Committee supported the recommendation and the contract was awarded to Quality Engineering & Construction Co. Ltd.

The procedure seems to be carried out properly, although some information was not available for examination.

<u>BASIC INFORMATION :</u> CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u> PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Routine Maintenance Programme Phase II Routine Maintenance of Main Roads - Package 2 Cut overhanging branches, bushing, clearing of shrubs, clean culverts, catch basins, drains and patching potholes, etc. Trelawny CONTRACT SUM: \$7.08M	<p>Advertisement was published in newspaper for contractors to bid on the contracts in packages under the programme.</p> <p>Interested contractors not on the Public Sector List were requested to submit prequalification questionnaires in separate envelopes along with their bids.</p> <p>The instructions stipulated that contractors could be awarded multiple contracts based on the limit of their grading.</p> <p>The response to the invitation was extremely good. At the public opening seventy-four (74) had submitted 355 bids for the 32 contracts to be awarded.</p> <p>Bids were rejected based on a 20% margin above or below the average bid submitted for a package (average lower than engineer's estimate), or using the engineer's estimate as the average bid. Additionally, bids from contractors not registered or prequalified under any of the road works categories were rejected.</p> <p>Following the analysis of bids for this package, the lowest bid was recommended for award of the contract.</p> <p>The Government Contracts Committee supported the award of the contract to S.W.C. Woodwork, a Grade 'C' contractor.</p> <p>The pre-contract procedure appears fair although information was not shown in the report concerning volume of bids received for each package and which average was applied.</p>

<u>BASIC INFORMATION :</u> CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u> PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Urban Road Periodic Maintenance Programme Asphaltic Concrete Overlay Works Package I Corporate Area Roads Rehabilitation to roads, drainage and overlay asphaltic concrete. Kingston CONTRACT SUM: \$40.57M	Eight (8) prequalified contractors were invited to tender, but only four (4) of the five contractors who collected the document returned tenders. One (1) tender was rejected for not complying with the instructions for tender security following the public opening. The other tenders were checked for responsiveness and errors. Following evaluation and arithmetic correction Surrey Paving & Aggregate Co. Ltd. emerged the lowest tender and was recommended for the award. The procedure was carried out properly and the award was based on merit.

<u>BASIC INFORMATION :</u> CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u> PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<u>MINISTRY OF TRANSPORT & WORKS</u> PORT AUTHORITY Kingston Container South Terminal 3 Construction of berths, expansion of container yard and associated works. Gordon Cay, Kingston CONTRACT SUM: US\$18.92M (J\$795.30M)	Seven (7) of the eleven (11) prequalified contractors expressed interest to bid on the project. The return date for the bids was February 16, 2000 and at the public opening four (4) bids were recorded. It was noted that a local entity in joint venture with its foreign corporation participated in the tender exercise. Following detailed examination and comprehensive analysis of the bids the recommendation was in favour of a contractor from Denmar The contractor, Pihl & Son A.S. submitted the lowest bid and was subsequently awarded the contract. The procedure was fair and the contractor merited the award.

BASIC INFORMATION :

CLIENT MINISTRY
EXECUTING AGENCY
PROJECT NAME \ DESCRIPTION
LOCATION

COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :

PREQUALIFICATION : INVITATION / EVALUATION
TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND/
OPENING / EVALUATION / VALIDITY PERIOD
AWARD : FAIRNESS / IMPARTIALITY / MERIT

**MINISTRY OF TRANSPORT &
WORKS****PORT AUTHORITY****Proposed Pilotage Office**

Construction of 3-storey reinforced concrete frames and block wall building including facilities and external works.

Newport East, Kingston

CONTRACT SUM: \$74.70M

The Port Authority selected six (6) contractors and invited them by letter to tender on the project. Two (2) declined the invitation to tender and at the public opening of the tenders only two (2) tenders were received as follows:

1. CFC Construction Engineers Ltd. - \$74,703,715.00
2. Tankweld Construction Co. Ltd. - \$81,901,000.00

The Quantity Surveyor, Alberga Graham Jamaica, carried out the evaluation of the tenders. Arithmetic errors found in both tenders did not affect the ranking. The lowest only had minor errors, but the tenderer confirmed willingness to stand by the tender sum. Following on the recommendation the lowest tenderer was awarded the contract.

Original validity period expired November 1999, but contract was not awarded until April 2000.

A reserve list of contractors should have been kept to replace declining bidders. Tender report could have been better and discrepancy noted with BQ comparisons.

The process was impartial and the award was done based on merit.

<u>BASIC INFORMATION :</u> CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u> PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<u>MINISTRY OF WATER & HOUSING</u> MINISTRY OF WATER & HOUSING Bushy Park Housing Development Infrastructure works of 187 serviced lots St. Catherine CONTRACT SUM: \$57.43M	<p>This is a joint venture project with the Ministry of Water & Housing and Glaves Mid-Island Heavy Equipment & Construction Co. Ltd.</p> <p>The basic arrangement is that the Ministry will provide lands and the developer, Glaves is to undertake and finance the construction of the infrastructure works. The agreement also stipulated that the Ministry's share of any surplus is 25% and 75% for the developer.</p> <p>The tender procedure was not applied in this negotiated arrangement.</p>
Rosemont Housing Scheme Infrastructure works and sub-division of 58 serviced lots St. Catherine CONTRACT SUM: \$21.415M	<p>This is a joint venture project with the Ministry of Water & Housing and Glaves Mid-Island Heavy Equipment & Construction Co. Ltd.</p> <p>The basic arrangement is that the Ministry will provide lands and the developer, Glaves is to finance and construct the infrastructure works and serviced lots.</p> <p>In what appears to be a reasonable agreement the following wee also noted:</p> <ol style="list-style-type: none"> 1. Apart from the seven (7) serviced lots in lieu of payment for the land which the Ministry will retain they will get 25% of any excess profit accummulated from this development. 2. Both parties are represented by a committee formed for administration purposes of the contract.

<u>BASIC INFORMATION :</u>	<u>COMMENTS RELEVANT TO ANY OF THE FOLLOWING ACTIVITIES :</u>
CLIENT MINISTRY EXECUTING AGENCY PROJECT NAME \ DESCRIPTION LOCATION	PREQUALIFICATION : INVITATION / EVALUATION TENDER : INVITATION / INSTRUCTIONS / DOCUMENTS / BOND / OPENING / EVALUATION / VALIDITY PERIOD AWARD : FAIRNESS / IMPARTIALITY / MERIT
<p align="center"><u>MINISTRY OF WATER & HOUSING</u></p> <p align="center">CARIB ENGINEERING CORPORATION LTD.</p> <p>Kingsland/Lincoln/Huntley Water Supply Scheme</p> <p>Lincoln/Huntley Transmission Pipeline Contract C3/7B</p> <p>Laying of approximately 5.6km of 150mm diameter ductile iron transmission pipeline.</p> <p align="center">Lincoln/Huntley Northwest Manchester</p> <p>CONTRACT SUM: \$12.60M</p>	<p>Five (5) tenderers were selected by Carib Engineering Corporation Ltd. (CECL) and invited to tender. Three (3) tenders were returned by the specified time and subsequently opened.</p> <p>One (1) bid was non-responsive due to the absence of required tender bond. The lower responsive bid by T.A. Morgan Construction Co. Ltd. was 8.3% below the Quantity Surveyor's Estimate and recommended for award, which was supported by the Government Contracts Committee and the Ministry of Water & Housing.</p> <p>The Government Contracts Committee's objection to a negotiated contract for \$13.18M with the same contractor, now resulted in a tender for \$12.60M three (3) months later.</p>
<p>NATIONAL HOUSING DEVELOPMENT CORPORATION (NHDC) LTD.</p> <p>Wellington Heights - Infrastructure works</p> <p align="center">St. Catherine</p> <p>CONTRACT SUM: \$49.39M</p>	<p>Initial proposal to erect thirty-two (32) 3-bedroom houses on lands owned by the Ministry was aborted. The project was later changed to forty-five (45) serviced lots. The project was plagued with delays as follows:</p> <ol style="list-style-type: none"> 1. Citizens in adjacent areas objected to the high density development 2. Lack of funding 3. Concerns over the effect of blasting operations <p>The contract was negotiated with Meridian Construction Co., the contractor and the NHDC on behalf of the Ministry.</p>

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<u>MINISTRY OF WATER & HOUSING</u> NATIONAL WATER COMMISSION (NWC) Bulstrode Water Supply Rehabilitation of Steel Tank and Associated Works Rehabilitation of 100,000 gal. steel tank, perimeter fencing, access road, parking area and 150mm pipeline replacement. Newell/Newcombe Valley, St. Elizabeth CONTRACT SUM: \$2.01M	<p>Invitation letter to bid were sent to four (4) contractors who had performed creditably for the NWC.</p> <p>At the public opening October 10, 2000, four (4) bids were opened and recorded. Following an examination, two (2) bid were rejected for non-responsiveness and the evaluation of the two (2) remaining bids resulted in a contract awarded to the lowest bidder. Leycar Engineers Ltd., the successful bidder merits the award.</p> <p>It was observed that the contractors whose bids were rejected are not on the public sector list.</p>

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<u>MINISTRY OF WATER & HOUSING</u> NATIONAL WATER COMMISSION (NWC) Newell/Newcombe Valley Water Supply Extension to Treasure Beach The installation of approximately 3.1km (2.33 mls) of 150mm (6'Dia) Pipeline and associated appurtenances Newell/Newcombe Valley, St. Elizabeth CONTRACT SUM: \$8.28M	<p>Invitation letters were sent to four (4) registered public sector contractors who showed interest to bid on the project.</p> <p>They submitted bids which were opened February 2, 2000, at the public opening.</p> <p>Following the evaluation exercise a decision was taken to award the contract to the lowest bidder.</p> <p>The NWC Board of Management supported the decision and the Minister's approval was given.</p> <p>Bacchus Engineers Works Ltd. was the successful bidder, but the contract awarded September 2000 was several months after the original validity period expired.</p>

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<p><u>MINISTRY OF WATER & HOUSING</u></p> <p>NATIONAL WATER COMMISSION (NWC)</p> <p>Newell/Newcombe Valley Water Supply</p> <p>Extension to Watchwell</p> <p>The installation of approximately 2.160km of 100mm (4" Dia) PVC Pipeline and associated appurtenances</p> <p>Newell/Newcombe Valley, St. Elizabeth</p> <p>CONTRACT SUM: \$3.99M</p>	<p>Three (3) contractors from the parish where the works are located were sent letters inviting them to bid on the project. All three (3) submitted bids which were publicly opened on September 19 2000.</p> <p>Following the evaluation exercise a decision was taken to award the contract to Machado Bailey the lowest bidder.</p> <p>The NWC Board supported the decision and the Minister's approval was given.</p> <p>The award seems to have breached the National Contracts Commission (NCC) guidelines which require that a Grade 3 registered contractor undertake the works.</p>

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<u>OFFICE OF THE PRIME</u> <u>MINISTER</u> NATIONAL HOUSING TRUST (NHT) Longville Park Housing Development Phase II Construction consisting roads, storm water drains and distribution of water mains. Freetown, Clarendon CONTRACT SUM :\$780.9M	<p>This is a negotiated contract and in respect to Phase I, already constructed.</p> <p>Although it seems fair to negotiate, the Contractor-General would prefer to see a contract of this magnitude going through the tender process.</p>
Retirement HousingProject Electrical installation works for 45 studios and 5 two-bedroom units. Duncans, Trelawny CONTRACT SUM: \$1.182M	<p>Quotation was requested from three (3) electrical contractors and they were instructed to submit their proposals by Mach 10, 2000.</p> <p>The proposals returned and opened are as follows:</p> <ol style="list-style-type: none"> 1. Electro-Mech Contractors & Traders Ltd. - \$1.182M 2. Carib Electrical Works & Plumbing Services - \$1.227M 3. Bunny's Electrical Service - \$1.380M <p>On evaluation contractors 2 and 3 did not submit basic price list for materials.</p> <p>Electro-Mech Contractors & Traders Ltd., had the lowest responsive proposal - 23% below the Engineer's Estimate and was recommended for the contract.</p> <p>The award was handled by the client.</p>

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<u>MINISTRY OF EDUCATION & CULTURE</u>						
MINISTRY OF EDUCATION & CULTURE						
Primary Education Improvement Programme II						
Old Harbour Primary School	APEC Consultants Ltd.	\$27.5M	100%	Yes	<p>Previous Annual Reports highlighted the many problems encountered on the project, culminating with the termination of contract with the original contractor, Construction Developers Associates Ltd.</p> <p>Subsequent re-tendering exercise for the completion of the works, resulted in a recommendation and subsequent contract awarded to Townsend & Godfrey Brothers Ltd., the lowest responsive bidder.</p> <p>The implementation of the completion contract experienced little of the social and security problems reported by the first contractor.</p> <p>The work was carried out in an effective and efficient manner with good supervision and quality of work.</p> <p>The progress of the work was generally satisfactory, however, some stoppage occurred due to increase work including some correction of defective work from the previous contractor.</p> <p>Expenditure to date is \$29.1M or 5.8% above cost and include variation of \$2.9M.</p> <p>The general performance of the professionals was satisfactory.</p> <p>The cost of the terminated contract and this contract to complete the unfinished works total \$98.4M. This is \$41.0M more than the original contract sum.</p>	
Completion contract.	Townsend & Godfrey Brothers Ltd.	Lump Sum	24 Weeks	Yes		
Succaba Pen, St. Catherine	APEC Consultants Ltd	03-04-2000	\$29.1M	Yes		
		20 Weeks	\$1.6M			

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<u>MINISTRY OF EDUCATION & CULTURE</u>						
MINISTRY OF EDUCATION & CULTURE						
Reform of Secondary Education (ROSE) Project						
Albion Primary and Junior High School	Simpson/Carter/Whyte	\$38.58M	70%	Yes	<p>The 1999 Annual Report pointed out the contractor's unsatisfactory performance. After eleven (11) months had elapsed only 45% completion was achieved.</p> <p>The general supervision and quality of the work was good, but the supply of materials and the rate of progress were poor.</p> <p>The contract was terminated October 13, 2000, eight (8) months after the scheduled completion date had expired. An estimated 30% of the work remain incomplete.</p> <p>Prior to termination, a number of issues remained unsettled. Attempts to nominate an adjudicator and agree Terms of Reference frustrated the appointment.</p> <p>The contractor claimed that had the dispute been adjudicated, some \$2.0M would have been freed up to push the job forward.</p> <p>Expenditure to date include \$3.2M for material and labour fluctuation and \$1.7M for variation.</p>	
Renovation and extension.	Construction Developers Associates Ltd.	Lump Sum	20 Months	Yes		
Albion, St James	Simpson/Carter/Whyte (C. Whyte)	04-02-1999	\$31.7M	Yes		
		12 Months	-			

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<u>MINISTRY OF EDUCATION & CULTURE</u> MINISTRY OF EDUCATION & CULTURE Reform of Secondary Education (ROSE) Project						
Annotto Bay Primary and Junior High School	Morris Chin/Rivi Gardner	\$49.49M	90%	Yes	The 1999 Annual Report for this project pointed out that the administration of the contract has left a lot to be desired. The management, coordination and supervision showed no improvement and the pace of activities remained slow over the last twelve (12) months. Other issues arising this period concern a poorly constructed retaining wall and the substitution of the tiled field for the absorption pit. These raised questions about the relevance of the site investigation that was done. The project was incomplete at the time of this report and an additional ten (10) months elapsed. Extension of time granted total 142 days, but no statement has been issued concerning the unaccounted period and no evidence of liquidated damages clause being applied. In the meantime the contract sum has increased by \$17.9M.	
Construction of a new school consisting of two 2-storey building and two (2) single-storey toilet block.	Construction Developers Associates Ltd.	Unit Price	22 Months	Yes		
Annotto Bay, St. Mary	Morris Chin	02-02-1999	\$67.4M	Yes		
		12 Months	\$17.9			

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<u>MINISTRY OF EDUCATION & CULTURE</u> MINISTRY OF EDUCATION & CULTURE Reform of Secondary Education (ROSE) Project						
Clonmel Primary and Junior High School Renovation and extension. St. Mary	Morris Chin/Rivi Gardner	\$26.81M	100%	Yes	<p>The Annual Report for 1999 reported a satisfactory progress, good site supervision and good management in general. The project continued to benefit from the good planning and coordination by the contractor and the timely manner in which claims are certified by the Project Manager.</p> <p>These efforts proved worthwhile because the project was completed one (1) month ahead of the scheduled completion date. Unfortunately the defects to be remedied were not completed within the maintenance period.</p> <p>Expenditure to date include \$2.5M for material and labour fluctuation and \$2.0M for variation. The contrat sum is likely to be exceeded by these two sums when the final account is computed.</p> <p>Under-measurement and inadequate provisional sums were responsible for the variation.</p>	
	Matrix Engineering Works	Lump Sum	11 Months	Yes		
	Morris Chin	26-07-1999	\$27.43M	Yes		
		12 Months	\$0.62M			

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<u>MINISTRY OF EDUCATION & CULTURE</u> MINISTRY OF EDUCATION & CULTURE Reform of Secondary Education (ROSE) Project Enfield Primary and Junior High School Alteration of extension to include 20 sq. metres of new building and 171 sq. metres of refurbishing. St. Mary					The management and supervision of this nine (9) months contract were satisfactory as was the quality of the work. The progress of the work was always ahead of the scheduled programme, consequently the contract was completed in January 2000, three (3) months before the scheduled completion date. Expenditure to date is \$3.36 with fluctuation for material and labour costing \$0.125M and variation accounting for \$0.75M. The increase for variation appears high for a contract of this scope. The time period for executing the work appears long based on the scope of work. The performance of the professionals is acceptable.	
	Morris Chin/Rivi Gardner	\$3.26M	100%	Yes		
	Alpha Construction Co. Ltd.	Lump Sum	6 Months	Yes		
	Morris Chin/Rivi Gardner (M. Chin)	12-07-1999	\$3.36M	Yes		
		9 Months	\$0.1M			

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<u>MINISTRY OF EDUCATION & CULTURE</u>						
MINISTRY OF EDUCATION & CULTURE						
Reform of Secondary Education (ROSE) Project						
Mount Angus Primary and Junior High School	Morris Chin/Rivi Gardner	\$28.6M	85%	Yes	<p>The general management and coordination of this twelve (12) months contract lacks the necessary urgency and support to have the works completed in a timely manner. For instance, the Ministry had no resident engineer or a clerk of works on the site on a full time basis. Although supervision and the quality of the work are acceptable the project manager was frustrated with the slow pace of the activities.</p> <p>The liquidated damages has been applied, however, the contractor indicated an intention to submit a claim for extension of time.</p> <p>Expenditure to date includes \$1.5M for material and labour fluctuation and \$3.0M for variation.</p>	
Refurbishing and alteration to existing building and the construction of a new two-storey classroom block and a toilet block.	Ronham & Associates	Lump Sum	17 Months	Yes		
St. Mary	Morris Chin	29-07-1999	\$20.25M	Yes		
		12 Months				

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<u>MINISTRY OF EDUCATION & CULTURE</u> MINISTRY OF EDUCATION & CULTURE Reform of Secondary Education (ROSE) Project					<p>This twelve (12) months contract registered slow progress in the initial stage. The contractor's perseverance to improve was hampered by inclement weather and the Ministry's delay to processing claims.</p> <p>Although completion of the works was expected to be achieved by August 2000, the revised completion date, the contractor's performance was not effective to accomplish this. Additionally, material supply to the site also affected progress.</p> <p>Corrective work was also necessary on account of tradesmen undertaking work without the supervision of a general foreman.</p> <p>Generally the management and coordination are inconsistent and this resulted in the professionals being frustrated at times with the contractor's performance.</p> <p>Expenditure to date include material and labour fluctuations totalling \$5.3M, variation and re-measurement approximately \$2.7M</p>	
Mount Grace Primary and Junior High School	Carter, Simpson, White	\$36.3M	85%	Yes		
Refurbishing and alteration of existing building and the construction of a new two-storey classroom block.	Cooper & Associates Ltd.	Lump Sum	19 Months	Yes		
Westmoreland	Cosmo White	01-06-1999	\$36.7M	Yes		
		12 Months	\$35M			

BASIC INFORMATION		CONTRACT INFORMATION			COMMENTS ON ANY RELEVANT ISSUE	
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<u>MINISTRY OF EDUCATION & CULTURE</u> MINISTRY OF EDUCATION & CULTURE Reform of Secondary Education (ROSE) Project Nain Primary and Junior High School Complete contract - Two-storey classroom block, a single-storey toilet block, external works to include hardcourt and parking Nain, St. Elizabeth	Simpson/Carter/Whyte	\$18.84M	90%	Yes	The 1999 Annual Report highlighted the termination of the original contractor, Metrocon & Associates Ltd. for lack of performance. Following new tender exercise a contract was awarded to W.A. Reid Construction Co. Ltd., for completion of the works.oor. The management and coordination of the project are not at a desired level. There was a change in architect supervising the works. The transition was not smooth thus leaving queries from the contractor unanswered. There was also delay in issuing of vital instructions to the contractor for protracted periods. The contractor's site supervision is satisfactory and quality of work fair. The cost to date include \$0.75M for labour and material fluctuation and \$1.4M for variation.	
	W.A. Reid Construction Co. Ltd.	Lump Sum	7 Months	Yes		
	M. Carter	12-06-2000	\$17.68M	No		
		9 Months	-			

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<u>MINISTRY OF EDUCATION & CULTURE</u> MINISTRY OF EDUCATION & CULTURE Reform of Secondary Education (ROSE) Project					The general management and supervision of this twelve (12) months contract lack urgency and professionalism to achieve reasonable progress. Consequently at December 2000, five (5) months after the original completion date expired, only 85% completion was achieved. The programme of activities were affected by: 1. inadequacy of material supply to site; 2. small work force; 3. cash flow problems; 4. frequent work stoppage; 5. the absence of an effective supervisor for the most part. The shortage of cement in the industry and inclement weather impacted adversely on the progress. Expenditure to date is \$23.69M or 96.6% of contract sum, variation accounting for \$1.78M and material and labour fluctuation for \$0.86M. This suggests that cost of the contract is likely to increase by about 12%. The project manager appears to have run out of strategies in getting the contractor to proceed in a diligent manner.	
Rest Primary and Junior High School	Morris Chin/Rivi Gardner	\$29.50M	85%	Yes		
Alteration of existing building and the construction of two (2) new classroom block; one (1) single and one two (2) storey and a toilet block.	Qualicon Engineering Co.	Lump Sum	17 Months	Yes		
Milk River, Clarendon	Morris Chin/Rivi Gardner (M. Chin)	19-07-1999 12 Months	\$3.36M	Yes		

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<u>MINISTRY OF EDUCATION & CULTURE</u> MINISTRY OF EDUCATION & CULTURE Reform of Secondary Education (ROSE) Project					<p>The 1999 Annual Report highlighted the termination of the original contract with Metrocon & Associates Ltd., for lack of performance.</p> <p>Following new tender exercise, a contract was awarded to W.A. Reid Construction Co. Ltd., the lowest evaluated bidder for completion of the works.</p> <p>The management and coordination of this contract are satisfactory as are the site supervision and quality of works.</p> <p>The progress to date is satisfactory, showing an 83% completion after 78% of the time had elapsed.</p> <p>Expenditure to date - December 31, 2000, is \$17.1M or 79% of the contract sum which includes variation and fluctuation in the cost of material and labour. Contingency provision is made in the contract, however, the amount is insufficient to cover the fluctuation.</p> <p>If the progress of works can be maintained at the present rate, the contract could be completed on time.</p>	
Steer Town Primary and Junior High School	Morris Chin/Rivi Gardner	\$21.7M	83%	Yes		
Completion of equipment and renovation.	W.A. Reid Construction Ltd	Lump Sum	7 Months	Yes		
Steer Town, St. Ann	APEC Consultants Ltd	20-05-2000	\$17.8M	No		
		9 Months	-			

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<u>MINISTRY OF EDUCATION & CULTURE</u> HEART TRUST/NTA Runaway Bay HEART Hotel Expansion The construction of thirty-six (36) additional hotel rooms and multi-purpose conference facilities, extension and others: sub-contract as described. Runaway Bay, St. Ann	APEC Consultants Ltd.	\$84.17M	100%	Yes	The record for this contract in the 1998 Annual Report showed the following: (1) General management and supervision was satisfactory. (2) Delays resulted in the contract period being extended to February 2000. (3) The sewage plant contract commenced at a cost of \$24.84M was added to the contract. Additionally delays on the contract resulted from the contractor's cash flow problems, changes, importation of goods and equipment and some laxities by the officials. The contract period had to be further extended to April 2000, but practical completion on a sectional basis began in February 2000. The contract sum has escalated with variations of \$14.97M and fluctuations of \$10.35M, accounting for the increased cost. The sewage plant contract commenced June 1999 for completion December 1999. Although it was substantially completed in May 2000, final commissioning was not achieved until August 2000. A period of fourteen (14) months elapsed and the cost of the plant has increased to \$27.68M. The bulk of the additional cost was on account of the changes in finishes specifications on instruction of the client and also change in scope. The contingency sum is not adequate to cover this cost. Performance of the professionals was fair.	
	NESCO Construction Ltd.	Lump Sum	17 Months	Yes		
	APEC Consultants Ltd.	01-12-1998	\$10946M	Yes		
		12 Months	\$23.29M			

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<u>MINISTRY OF FINANCE & PLANNING</u> JAMAICA SOCIAL INVESTMENT FUND (JSIF) Poverty Alleviation Bryan Piece Feeder Road The rehabilitation of 3.2km of road inclusive of the provision of base layer, drainage facility, retaining walls and road surfacing. Clarendon	N.K. Construction (Engineers) Ltd.	\$8.74M	100%	Yes	This contractor tendered successfully on two contracts to be undertaken simultaneously. JSIF made checks to ensure that the contractor had the capacity to perform both. The contractor however started this job late but was never able to make up for the late start. Even with increased effort near the completion of the other contract, the contractor was not able to achieve practical completion until April 4, 2000, forty (40) days after the contract completion date. As a consequence the contractor has been charged liquidated damages. Some deficiencies were found in the bills of quantities but this was addressed without adversely affecting the final cost. Quality of workmanship was satisfactory. The project manager's performance was fair.	
	V.O. Watson and O'Neil Associates Ltd.	Lump Sum	6 Months	Yes		
	N.K. Construction (Engineers) Ltd.	06-09-2000	\$8.74M	Yes		
		5 Months	None			
Heywood Hall Basic School Construction of a new two classroom basic school to accommodate 60 students. St. Mary	Lincoln Deane & Associates	\$3.76M	98%	Yes	The contractor started on time, but although he worked diligently he lost time due to cement shortage which hit the industry during the period. A two (2) week extension of time was granted for completion by August 19, 2000, but practical completion was granted a few days late on August 30, 2000. The contract was a fairly simple one and gave the building team, from client to contractor very little problems. Accordingly, all concerned showed positive performance.	
	W.G. Walters Construction Co. Ltd.	Lump Sum	4½ Months	Yes		
	Lincoln Deane & Associates	03-04-2000	\$43.8	Yes		
		4 Months	\$0.04M			

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<u>MINISTRY OF FINANCE & PLANNING</u> JAMAICA SOCIAL INVESTMENT FUND Poverty Alleviation Hillside Primary School The expansion of the existing school inclusive of the construction of a new classroom block and general refurbishing of the school facilities. Islington, St. Mary	-	\$4.31M	100%	Yes	This contractor started on time, gained early momentum and continued without any major obstacles. This resulted in the works being completed ahead of the contract completion time. Given the simple nature of the project all concerned managed their portfolios as expected. Through adequate site supervision, the contractor achieved an acceptable standard of workmanship and finished the works reasonably close to the original contract sum.	
		Lump Sum	3 Months	Yes		
		15-02-2000	\$4.48M	No		
		4 Months	\$0.17M			
Porters Mountain Water Supply The rehabilitation of an existing catchment area and installation of approximately 3km galvanised pipes, a water pump and a storage tank. Westmoreland	Carib Engineering Corporation Bacchus Engineering Works Ltd. Carib Engineering Corporation	\$5.49M	98%	Yes	The work started on time contractor worked diligently throughout the life of the contract. Time was however lost mainly due to the fact that the steel tank which was intended to be fabricated at the contractor's shop had to be fabricated on site because of lack of adequate access road to its placement site. The contractor was granted practical completion on June 27, 2000 and defects liability period ended in December 2000. From all indications all parties to the contract performed well and the contractor achieved a good quality of workmanship. There was, however, some coordination problem with Parish Council.	
		Lump Sum	4½ Months	Yes		
		07-02-2000	\$4.7M	Yes		
		4 Months	None			

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<u>MINISTRY OF FINANCE & PLANNING</u> MINISTRY OF TRANSPORT & WORKS Revenue Services Centre May Pen Revenue Services Centre Construction of a new revenue building. May Pen, Clarendon						
	Ministry of Transport & Works	\$73.49M	85%	Yes	This project was reported on in both the 1998 and 1999 Annual Reports. At the time of the last report, completion was expected to be in August 2000, but this milestone was not achieved. Further stoppages of the work on site by the contractor was due to non-payment of a controversial amount for security cost. Warning letters from the Ministry of Transport & Works were issued to the contractor on August 23, 2000 and December 13, 2000 for non-performance under the contract. The contractor has not heeded the Ministry's warnings and therefore termination of the contract seems inevitable in January 2001. The contract is not yet completed and overruns are already exorbitant for a contract which should have cost \$73.49M and completed in eighteen (18) months.	
	Alval Ltd.	Lump Sum	43 Months	Yes		
	Ministry of Transport & Works	19-05-1997	\$105.69M	Yes		
		18 Months	\$35.41M			

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<u>MINISTRY OF INDUSTRY COMMERCE & TECHNOLOGY</u> FACTORIES CORPORATION OF JAMAICA Widening of Marcus Garvey Drive - Garmex Freezone Main Entrance Installation of 4 ft. diameter culvert pipes, widening the drain crossing; construction of new parapet and retaining walls; upgrading outfall of main north south drain where it meets the main storm drain along Marcus Garvey Drive; paving the widened entrance. Marcus Garvey Drive, Kingston		-	\$1.49M	100%	Yes	The contractor, with due diligence, carried out and completed the work to reasonable satisfaction. The professional's performance was also satisfactory.
		T.A. Morgan Construction Co. Ltd.	Lump Sum	31 Days	Yes	
		Mr. M.A. Downer	03- 06-2000	\$1.49M	Yes	
			1 Month	-		

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<u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</u> <u>(MLGY&CD)</u> MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT Parish infrastructure Development Programme						
Parochial Road Rehabilitation (Package 00/01) The upgrading of 2.14km of roadway using double surface dressing, new drains, culvert crossing, catchment basins and retaining wall in Back-a- Die/Malcolm Heights Hanover	MLGY&CD D.R. Foote Construction Ltd. Hanover Parish Council	\$8.24M Lump Sum 08-05-2000 4 Months	98% 4 Months \$7.82M N/A	Yes Yes Yes	All the roads included in this contract has been satisfactorily completed. There is, however, an excessive amount of gravel left after completion. This and other minor defects were pointed out to the Parish Council's representative who indicated that they had already been included in a defects list to be handed to the contractor. Although the work is substantially complete, the contractor has not been granted practical completion. It is reported, however, that the matter is being amicably addressed.	
Parochial Road Rehabilitation (Package 00/03) The upgrading of 3.05km of roadway using double surface dressing, new drains, culvert crossing, catchment basins and retaining wall in Springfield/Hyde Castle Road. Hanover	MLGY&CD Y.P. Seaton & Associates Co. Ltd. Hanover Parish Council	\$9.98M Lump Sum 08-05-2000 4 Months	98% 4 Months \$8.53M N/A	Yes Yes Yes	All the roads included in this contract has been satisfactorily completed. There is, however, an excessive amount of gravel left after completion. This and other minor defects were pointed out to the Parish Council's representative who indicated that they had already been included in a defects list to be handed to the contractor. Although the work is substantially complete, the contractor has not been granted practical completion.	

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<p><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT (MLGY&CD)</u></p> <p>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p>Parish infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Package 00/11)</p> <p>To upgrade, realign, re-shape base course, double surface dressing, remove soft spots, new drains, culvert, catchment basins and retaining walls on 3.97km of road to Benjamin Hill, Baughfort Hole/Victor Lane.</p> <p>Portland</p>	<p>MLGY&CD</p> <p>Seemat Construction Ltd.</p> <p>Portland Parish Council</p>	<p>\$9.48M</p> <p>Lump Sum</p> <p>02-10-2000</p> <p>4 Months</p>	<p>70% (estimated)</p> <p>3 Months</p> <p>-</p> <p>-</p>	<p>Yes</p> <p>Yes</p> <p>Yes</p>	<p>The general management and supervision of the project have been good.</p> <p>The rate of progress needs to be improved if the works are to be completed on time.</p> <p>The quality of the work so far appears satisfactory.</p> <p>Cost to date is not yet available.</p>	

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<p><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT (MLGY&CD)</u></p> <p>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p>Parish infrastructure Development Programme</p> <p>Parochial Road Rehabilitation (Road #75B Package 00/12)</p> <p>To upgrade, realign, re-shaping, double surface dressing, remove soft spots, new drains, culvert crossings, catchment basins and construction of retaining walls on 3.0km of roads</p> <p style="text-align: center;">Portland</p>	<p>MLGY&CD</p> <p>Patrick Thompson</p> <p>Portland Parish Council</p>	<p>\$8.286M</p> <p>Lump Sum</p> <p>02-10-2000</p> <p>4 Months</p>	<p>50% (estimated)</p> <p>3 Months</p> <p>-</p> <p>-</p>	<p>Yes</p> <p>Yes</p> <p>No</p>	<p>The contract comprises works in the Rio Grande Valley where heavy rainfall retarded the progress of the contractor's activity causing delays.</p> <p>Additional retaining walls was necessary due to landslide on account of the heavy rains in December.</p> <p>As a consequence of the above extension of time and cost overrun see inevitable.</p> <p>The cost to date is not yet available, but the quality of the work is satisfactory.</p>	

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<u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT (MLGY&CD)</u> MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT Parish infrastructure Development Programme Parochial Road Rehabilitation (Package 00/13) Realign, reshape, construct crossing, catchment, drains and double surface dressing to roads in Castle Hill, Cracket, Alexander Park, approximately 3.36km. St. Thomas	MLGY&CD	\$8.52M	30%	Yes	The work done at the time of inspection in late November appear to be satisfactory. The superintendent of Roads and Works in the parish and technical officers of the Ministry are supervising the contractor's activities. The expenditure so far was taken from the mid November certificate of payment.	
	Alcar Construction & Haulage Co. Ltd.	Lump Sum	3 Months	Yes		
	St Thomas Parish Council	02-10-2000	\$1.52M	No		
Parochial Road Rehabilitation (Package 00/14) Realign, reshape, construct crossing, catchment, drains and double surface dressing to roads in South Haven, otland Gate, etc., approximately 3.63km. St. Thomas	MLGY&CD	\$10.51M	30%	Yes	The work done at the time of inspection in late November appear to be satisfactory. Technical officers of the Ministry and the superintendent of Roads and Works in the parish are constantly visiting the site. The cost so far was shown on the mid November certificate of payment.	
	Alcar Construction & Haulage Co. Ltd.	Lump Sum	3 Months	Yes		
	St Thomas Parish Council	02-10-2000	\$2.67M	No		
		4 Months	-			

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<p style="text-align: center;"><u>MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT (MLGY&CD)</u></p> <p style="text-align: center;">MINISTRY OF LOCAL GOVERNMENT YOUTH & COMMUNITY DEVELOPMENT</p> <p style="text-align: center;">Parish infrastructure Development Programme</p>						
<p>Parochial Road Rehabilitation (Package 00/04)</p> <p>The upgrading of 3.34 km of roadway using double surface dressing, new drains, culvert crossing, catchmen basins and retaining wall in Mango Hall/haskette/Retirement Road.</p> <p style="text-align: center;">Westmoreland</p>	<p>MLGY&CD</p> <p>Patrick Thompson Ltd.</p> <p>Westmoreland Parish Council</p>	<p>\$10.63M</p> <p>Lump Sum</p> <p>08-05-2000</p> <p>4 Months</p>	<p>98%</p> <p>4 Months</p> <p>\$8.59M</p> <p>N/A</p>	<p>Yes</p> <p>Yes</p> <p>Yes</p>	<p>The works began on schedule and the contractor worked diligently to complete the work on time. The contractor, however, experienced delays mainly due to inclement weather and received ten (10) weeks extension of time.</p> <p>All the roads included in this contract have been satisfactorily completed. There is, however, an excessive amount of gravel left after completion. This and other minor defects were pointed out to the Parish Council's representative who indicated that they had already been included in a defects list to be handed to the contractor.</p> <p>Although the work is substantially completed, the contractor has not been granted practical completion. It is reported, however, that the matter is being amicably addressed.</p>	
<p>Parochial Road Rehabilitation (Package 00/05)</p> <p>The upgrading of 3.3km of roadway using double surface dressing, new drains, culvert crossing, catchment basins and retaining wall in Meylers Ave/Orange Hill/Gardener Road.</p> <p style="text-align: center;">Westmoreland</p>	<p>MLGY&CD</p> <p>D.R. Foote Construction Ltd.</p> <p>Westmoreland Parish Council</p>	<p>\$8.35M</p> <p>Lump Sum</p> <p>08-05-2000</p> <p>4 Months</p>	<p>98%</p> <p>4 Months</p> <p>\$7.87M</p> <p>N/A</p>	<p>Yes</p> <p>Yes</p> <p>Yes</p>	<p>All the roads included in this contract has been satisfactorily completed. There is, however, an excessive amount of gravel left after completion. This and other minor defects were pointed out to the Parish Council's representative who indicated that they had already been included in a defects list to be handed to the contractor.</p> <p>Although the work is substantially completed, the contractor has not been granted practical completion. It is reported, however, that the matter is being amicably addressed.</p>	

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<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Road Rehabilitation & Institutional Strengthening Programme (RRISP) Chovey, Claremont, Islington, Port Maria and Water valley roads. Rehabilitation work including reshaping, resurfacing repairs to existing structures and asphaltic concrete overlay, etc. St. Mary					The management and coordination of the works were not entirely satisfactory and this contributed to some of the delays on the project. The greater portion of the time and cost overruns were due to changes and alterations to the scope of works, under-measurement, revision of prices, weather conditions and scarcity of material. Some of the additional works only became apparent when the work started and could have been seen at the design stage. The performance of the professionals was fair.	
	Scetauroute International (D. Callagy)	\$115.77M	100%	Yes		
	Build Rite Construction Co. Ltd.	Lump Sum	17 Months	Yes		
	Keith A. Brown	19- 04-1999	\$159.94M	Yes		
		9 Months	\$44.17M			

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1. CLIENT MINISTRY	1. LEAD	1. SUM	1. % EXECUTED	1. SECURITIES	MANAGEMENT CO-ORDINATION SITE SUPERVISION	QUALITY OF WORK ADDITIONAL COSTS PERFORMANCE OF PROFESSIONALS
2. EXECUTING AGENCY	CONSULTANT	2. TYPE	2. TIME ELAPSED	2. T.C.C.		
3. PROJECT NAME, DESCRIPTION	2. CONTRACTOR	3. START DATE	3. COSTS TO DATE	3. MOBI -		
4. LOCATION	3. PROJECT MGR.	4. PERIOD	4. ADDITIONAL COSTS	LISATION		
<u>MINISTRY OF TRANSPORT & WORKS</u>					<p>The project was well managed. Site supervision was executed with experience resulting in the quality of the work being of high standard.</p> <p>The final account includes additional costs amounting to approximately \$150M. This amount represents extra for variation, revision of rates, extension of time and standing time.</p> <p>The variations were necessary and represent items of work that could not be seen before the construction started, example, defective water main which was only detected after the road had been paved and the need for additional retaining structures which only showed up during construction.</p> <p>Extension of time was granted to execute the additional works and the contractor had to be paid for standing time of equipment and labour.</p> <p>Performance of the professionals was satisfactory.</p>	
MINISTRY OF TRANSPORT & WORKS						
Road Rehabilitation & Institutional Strengthening Programme (RRISP)						
Lots I & II - Papine, Redlight, Hardware Gap, Wakefield, Balcarres, Buff Bay						
	Scetauroute International (D. Callagy)	\$254.61M	100%	Yes		
	L.M.S. Joint Venture	Lump Sum	16 Months	N/A		
Rehabilitation work including reshaping, repair, drainage, repair and construct new retaining structures, asphaltic concrete overlay, etc.	Keith A. Brown	19- 04-1999	\$405.12M	Yes		
St Andrew/Portland		12 Months	\$150.52M			

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<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Road Rehabilitation & Institutional Strengthening Programme (RRISP)						
Lot #4 - Highgate - Windsor Castle-Richmond - Tavern Hill Repair existing retaining structure, clean and repair existing drainage, scarify, re-shape and re-compact existing base, resurface new base with asphaltic concrete overlay. St. Mary	Scetauroute International (D. Callagy)	\$108.01M	100%	Yes	The overall management of the project was unsatisfactory. There was difficulty in getting all the entities to work according to the planned schedule, thus resulting in the long extension of time. The scope of the works was increased to include pipe work that was planned to be done by NWC. NWC failed to carry out this and the contractor was subsequently instructed to do the pipe work.. The contractor started off slowly but in the end contractor's performance improved and the work was completed within the extended completion date.. The quality of the work was fine. The additional cost is on account of the increase in scope of work. The performance of the consulting engineer was fair.	
	Dwight's Construction Co Ltd.	Lump Sum	15 Months	Yes		
	Keith A. Brown	19- 04-1999 9 Months	\$130.58M \$22.57M	Yes		

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<u>MINISTRY OF TRANSPORT & WORKS</u> MINISTRY OF TRANSPORT & WORKS Routine Maintenance Programme Phase II Package #2 Main Road, St Thomas Bushing, cleaning culverts, catch basin, side drains, outlets. Remove minor landslips and maintenance and patching roads. St. Thomas	- Eastern Transport & Equipment Ltd. Director of Maintenance (MT&W)	\$5.02M Lump Sum 25-11-99 50 Weeks	100% 11 Months \$4.94M -	Yes Yes Yes	The overall management of the project was unsatisfactory. There was difficulty in getting all the entities to work according to the planned schedule, thus resulting in the long extension of time. The scope of the works was increased to include pipe work that was planned to be done by NWC. NWC failed to carry out this and the contractor was subsequently instructed to do the pipe work.. The contractor started off slowly but in the end contractor's performance improved and the work was completed within the extended completion date. The quality of the work was fine. The additional cost is on account of the increase in scope of work. The performance of the consulting engineer was fair.	

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<u>MINISTRY OF TRANSPORT & WORKS</u>						
MINISTRY OF TRANSPORT & WORKS						
Traffic Management Programme						
Hope Road Improvement Works	A DeB Consultants Limited	\$245.93M Revised \$315.59M	100%	Yes	The management of the project was unsatisfactory, and co-ordination of the inputs from other agencies was poor.	
Widening carriageway, preparatory and regulatory works, rehabilitation works include new drainage and resurfacing of roadway.	West Indies Home Contractors (WIHCON) Limited	Lump Sum	18 Months	Yes	The contractor's site supervision was adequate, thus reflecting in the good quality of work achieved.	
Hope Road, St. Andrew	Ministry of Transport & Works K. Martin	04-06-1999	\$312.85M	Yes	The poor co-ordination has resulted in changing of the scope of works to include sewer and water mains which were not included in the original contract, hence the revision of the contract sum.	
		12 Months revised to 15 Months	\$66.82M		The amount included in the contract for fencing was grossly underestimated. There are other items of works that should have been quantified in the bills of quantities, but instead provisional sums were entered which were totally inadequate to cover the actual amount of work done.	
					The contingency of \$1,000,000 was inadequate to cover unforeseen works for a contract of this magnitude	

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<u>MINISTRY OF TRANSPORT & WORKS</u>						
MINISTRY OF TRANSPORT & WORKS						
Traffic Management Programme						
Washington Boulevard/Mandella Highway	A DeB Consultants Limited	\$264.16M	69.3%	Yes	<p>Management and coordination of the project have been effectively executed. Site Supervision is satisfactory and the quality of the work acceptable.</p> <p>Variation orders amounting to \$14.7M have been issued to date.</p> <p>The project is progressing at a satisfactory pace and the performance of the professionals so far is satisfactory.</p>	
Widening carriageway, preparatory and regulatory works, rehabilitation works include new drainage and resurfacing of roadway.	Surrey Paving & Aggregate Ltd	Lump Sum	9 Months	Yes		
St. Andrew	Ministry of Transport & Works	13-03-2000 12 Months	\$183.1M	Yes		

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<u>MINISTRY OF TRANSPORT & WORKS</u>						
MINISTRY OF TRANSPORT & WORKS						
Urban Roads Periodic Maintenance Programme						
Asphaltic Concrete Overlay Works Package I Corporate Area Roads	-	\$40.57M	100%	Yes	<p>The management and coordination of the project were satisfactory. Site supervision and the quality of the work were good.</p> <p>The project is completed but the final account is not yet available. However, the final cost is expected to be \$49M plus including variation estimated to be \$8.8M. Additional time was required to complete the works because of the increased scope.</p> <p>The performance of the professionals was satisfactory</p>	
Rehabilitation to roads, drainage and overlay asphaltic concrete.	Surrey Paving & Associates Co. Ltd	Lump Sum	4 Months	Yes		
Kingston	Ministry of Transport & Works	14-03-2000	\$47.13M	Yes		
		3 Months	\$6.56M			

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1. CLIENT MINISTRY 2. EXECUTING AGENCY 3. PROJECT NAME, DESCRIPTION 4. LOCATION	1. LEAD CONSULTANT 2. CONTRACTOR 3. PROJECT MGR.	1. SUM 2. TYPE 3. START DATE 4. PERIOD	1. % EXECUTED 2. TIME ELAPSED 3. COSTS TO DATE 4. ADDITIONAL COSTS	1. SECURITIES 2. T.C.C. 3. MOBI- LISATION	MANAGEMENT CO-ORDINATION SITE SUPERVISION	QUALITY OF WORK ADDITIONAL COSTS PERFORMANCE OF PROFESSIONALS
<u>MINISTRY OF TRANSPORT & WORKS</u> AIRPORTS AUTHORITY OF JAMAICA Airport Reform Improvement Programme Extension and Renovation of Existing Intransit Lounge Extension of existing intransit lounge and refurbishing of adjoining Norman Manley International Airport	Rivi Gardner & Associates Ltd.	\$93.7M	100%	Yes	The management of the contract was unsatisfactory. The site supervision was not up to the desired level and lacked urgency. As a result of this the Airports Authority had to remove segments of the contract and have them done by others. (This is reflected in the final cost). The quality of the workmanship at times was poor which resulted in re-work. The performance of the project manager was fair, however, that of the architect was unsatisfactory. The architect failed to take adequate steps to ensure that the contractor performed.	
	Tankweld Construction Co. Ltd.	Lump Sum	Practical Completion (15 Months)	Yes		
	Mrs. W. Strachan	14- 09-1998 10 Months	\$75.60M -	Yes		

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<u>MINISTRY OF TRANSPORT & WORKS</u> AIRPORTS AUTHORITY OF JAMAICA Airport Reform Improvement Programme CPI Rehab - of Apron & Hydrant Fuelling Works Construction of aircraft parking apron, supply and install fuelling hydrant system and pumping facility including electrical works. Sangster International Airport Montego Bay					The project activities are professionally managed. Site supervision is fair. The quality of the work, so far is acceptable. Performance of the professionals is satisfactory. Monitoring continues.	
	Birk Hillman Consultants Inc.	\$516.74M	67.7%	Yes		
	E. Pihl & Son A.S.	Lump Sum	12 Months	Yes		
	Howard Barrett	07- 01-2000	\$349.87M	Yes		
		525 Days				

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<u>MINISTRY OF TRANSPORT & WORKS</u> PORT AUTHORITY OF JAMAICA Kingston Container South Terminal 3 Construction of berths expansion of container yard and associated works. Gordon Cay, Kingston	SMADA Consultants Ltd.	US\$18.92M J(\$795.30M) Revised J\$804.92M	20%	Yes	Management and coordination of this contract are satisfactory. The site supervision is also satisfactory, resulting in the quality of the work being acceptable. Some variation and revised costs of items have resulted in \$9.6M being added to the contract sum. The performance of the professional has been good. Monitoring continues.	
	E. Pihl & Son A.S.	Lump Sum	8 Months	Yes		
	Port Authority of Jamaica	17-04-2000 20 Months	J\$72.4M -	Yes		
Proposed Pilotage Office Construction of 3-storey reinforced concrete frames and block wall building including facilities and external works. Newport East, Kingston	Alberga Graham Jamaica	\$74.70M	25%	Yes	The pace of activities on this project is extremely slow, seven (7) months have elapsed and only 25% of the work is completed. Management and coordination need to be improved and site supervision lacks experience. The quality of the work done so far is fair and the performance of the professionals is also fair.	
	Eastern Transport & Equipment Ltd.	Lump Sum	7 Months	Yes		
	B. Griffiths	01-05-2000 8 Months	\$7.6M -	Yes		

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<u>MINISTRY OF TRANSPORT & WORKS</u> URBAN DEVELOPMENT CORPORATION (UDC)						
Kingston Coast Road Development Phase II	UDC (Peter Morris)	\$173.74M	100%	Yes	<p>Management and coordination of this project have been diligently executed. Site supervision was good and the work was satisfactory.</p> <p>The project is completed, but Variation Order (VO) recorded as additional scope of work amounting to \$74.09M was included on the December 2000 certificate showing anticipated completions cost to be \$263.87M.</p> <p>The final value of the VO is likely to be about \$77.77M. It seems that the VO was issued in September 2000, after practical completion was achieved in May 2000. It is not a practice to issue expensive VO at such a late stage of a contract and this additional works should have been subjected to a new contract. The December payment certified is \$205.94M which included \$16.04M for material and labour fluctuation and \$19.84M for variation.</p> <p>The amount for fluctuation is normally paid during the contract period or calculated and paid before practical completion, but up to July 2000 no fluctuation was included in that certificate. We are not aware if the claim was not processed on time for certification or if the contractor delayed in claiming.</p> <p>The professionals performed fairly.</p>	
To construct new sub-base, prepare road surface and asphalt carriageway. Construct side drains and culverts, crossing bridges, demolish building and construct boundary walls.	West Indies Home Contractors (WIHCON)	Lump Sum	12 Months	Yes		
Paradise Street to Windward Road, Kingston	UDC (Lloyd Grey)	21- 06-1999	\$186.10M	Yes		
		12 Months	\$12.36M			

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2. EXECUTING AGENCY	CONSULTANT	2. TYPE	2. TIME ELAPSED	2. T.C.C.		
3. PROJECT NAME, DESCRIPTION	2. CONTRACTOR	3. START DATE	3. COSTS TO DATE	3. MOBI -		
4. LOCATION	3. PROJECT MGR.	4. PERIOD	4. ADDITIONAL COSTS	LISATION		
<u>MINISTRY OF WATER & HOUSING</u>						
CARIB ENGINEERING CORPORATION LIMITED						
Caledonia Reservoir and Pumping Station	Fisher Pryce & Associates	\$21.56M	85%	Yes	The works commenced April 7, 1999 and was scheduled to be completed December 1999.	
Construction of a reservoir and pumping station.	Edwards Construction Ltd.	Lump Sum	20 Months	Yes	The slow progress and the delays being experienced are the result of:	
Caledonia, Westmoreland	Mr. Audley W. Thompson	05-04-1999	\$19.34M	Yes	<ol style="list-style-type: none"> Excessive rocks encountered during excavation of site. High levels of rainfall during the initial stages of the project. Problems relating to land acquisition that resulted in sections of the project being suspended. 	
		8 Months	\$ 1.24M		<p>The contractor also complained of not being paid on a timely basis and as a consequence was having serious financial difficulties which has affected his programme and the completion of the project.</p> <p>After twenty-six (26) months into implementation approximately 85% completion has been achieved.</p> <p>It is now anticipated that completion of the project would be about the end of March 2001.</p> <p>The contractor submitted a claim for five (5) months extension of time which is being evaluated.</p> <p>Expenditure now totals \$19,339,409.21, representing 90% of the contract sum.</p> <p>Apart from the delays being experienced the management and supervision of the project have been satisfactory and the quality of work good.</p>	

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<u>MINISTRY OF WATER & HOUSING</u> CARIB ENGINEERING CORPORATION LIMITED Darliston Reservoir Construction of a reservoir. Darliston, Westmoreland	Fisher Pryce & Associates	\$19.88M	80%	Yes	<p>The work commenced June 1999 and was scheduled to be completed February 2000.</p> <p>After eighteen (18) months into implementation and ten (10) months after the projected completion date only approximately 80% completion has been achieved.</p> <p>The slow progress and delays being experienced have been attributed to:</p> <ol style="list-style-type: none"> 1. The high level of rainfall during the initial stages of the project. 2. Enough resources in terms of materials and manpower had not been deployed to effectively carry out the work. It was also observed that adequate supervision was not being provided. <p>The contractor was advised that if there was no improvement his bonding company would be informed about his performance.</p> <p>The contractor was asked to submit a list of outstanding items and schedule for their completion.</p> <p>A request for six (6) weeks extension of time was made and is being evaluated.</p> <p>Expenditure represents 99% of the contract sum and based on this cost, the contract sum is going to be exceeded.</p>	
	Cooper & Associates	Lump Sum	18 Months	Yes		
	Mr. Audley W. Thompson	01-06-1999 8 Months	\$19.64M \$1.27M	Yes		

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<u>MINISTRY OF WATER & HOUSING</u> CARIB ENGINEERING CORPORATION LIMITED						
Whithorn Reservoir and Pumping Station	Fisher Pryce & Associates	\$18.59M	55%	Yes	<p>The works commenced September 1999 and scheduled to be completed May 2000. After fifteen (15) months into implementation and seven (7) months after projected completion date only approximately 55% completion has been achieved.</p> <p>The slow progress and the delays being experienced are the result of problems relating to land acquisition, roughness of the terrain on which the site is located and difficulties placing the reservoir on the proposed site.</p> <p>The contractor also complained of financial difficulties which is also hindering the progress.</p> <p>The contractor indicated that completion of the project would be in February 2001, but based on the amount of work remaining to be done this is unlikely.</p> <p>What is required is a doubling of effort and a serious commitment from all concerned towards the completion of the project.</p> <p>Expenditure now totals \$13,069,223.16, representing 70% of the contract sum.</p>	
Construction of a reservoir and pumping station.	Edwards Construction Ltd.	Lump Sum	15 Months	Yes		
Whithorn, Westmoreland	Mr. Audley W. Thompson	20-09-1999 8 Months	\$13.07M -	Yes		

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<u>MINISTRY OF WATER & HOUSING</u> CARIB ENGINEERING CORPORATION LIMITED Caledonia to Darliston The laying of approximately 5,400 metres of 300mm diameter ductile iron pipeline. Caledonia to Darliston, Westmoreland	Fisher Pryce & Associates	\$38.48M	98%	Yes	The works commenced January 5, 1998 and scheduled to be completed September 1998. As with other projects in the package this one has experienced similar problems in regard to the suspension of operation due to inadequate funds and failure on the part of the contractor to employ the necessary resources to effectively carry out the works. The contractor has applied for and was granted three (3) months extension of time. At the time of reporting, a list of the outstanding items was prepared and being completed, following which practical completion will be issued. Expenditure now totals \$24,465,101.32, representing 64% of the contract sum.	
	Bacchus Engineering Works Ltd.	Lump Sum	36 Months	Yes		
	Mr. Audley W. Thompson	05-01-1998	\$24.47M	Yes		
		8 Months	\$61			

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<u>MINISTRY OF WATER & HOUSING</u> CARIB ENGINEERING CORPORATION LIMITED Roaring River to Whithorn - Line A The laying of approximately 6,200 metres of 400mm diameter ductile iron pipeline. Roaring River to Whithorn, Westmoreland	Fisher Pryce & Associates	\$38.96M	98%	Yes	Works commenced January 5, 1998 and scheduled to be completed September 1998. After thirty-six (36) months into implementation and twenty-eight (28) months after the projected completion date only approximately 98% completion has been achieved. The factors that caused the delays in completion have already been detailed in previous annual reports and include; 1. Budget cuts by Government which resulted in cash flow problems and as a consequence a suspension of operations; 2. Delays in testing of pipelines and reinstatement of roadways due to long delays in the supply of critical materials such as air valves and washout valves. The delay created untold hardships for the contractor and serious disruption to the programming. The contractor has applied for 34 weeks extension of time, however, after an evaluation, 9 weeks was granted. The contractor has indicated that additional claims were being prepared for submission. Expenditure at the time of reporting was \$29,959,849.64, representing 77% of the contract sum. The possibility exists that the contract sum will be exceeded, however, the total cost implications have not yet been fully assessed.	
	Edwards Construction Ltd.	Lump Sum	36 Months	Yes		
	Mr. Audley W. Thompson	05-01-1998	\$29.96M	Yes		
		8 Months	\$2.82M			

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<u>MINISTRY OF WATER & HOUSING</u> CARIB ENGINEERING CORPORATION LIMITED Whithorn to Caledonia - Line B The laying of approximately 3,300 metres of 300mm diameter ductile iron pipeline. Whithorn to Caledonia, Westmoreland	Fisher Pryce & Associates	\$35.11M	99%	Yes	The works commenced January 5, 1998 and scheduled to be completed September 1998, a contract period of eight (8) months. The factors that caused the delay and the resultant problems have already been tabulated in previous annual reports and includes; 1. Budget cuts by Government that resulted in cash flow problems and as a consequence a suspension of operations; 2. Failure on the part of the contractor to employ the necessary resources such as equipment and supervisory personnel to effectively carry out the works. All pipeline activities have been completed, however, a number of outstanding items remain to be done. At the time of reporting the project was at approximately 98% completion. It is anticipated that on the completion of the outstanding items the contractor would be issued a certificate of practical completion. Expenditure now totals \$25,028,305.48, representing 71% of the contract sum.	
	Bacchus Engineering Works Ltd.	Lump Sum	36 Months	Yes		
	Mr. Audley W. Thompson	05-01-1998	\$25.03M	Yes		
		8 Months	\$.73M			

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<u>MINISTRY OF WATER & HOUSING</u> CARIB ENGINEERING CORPORATION LTD. Northern Jamaica Development Project Lucea/Negril Water System Improvement - Water Treatment Works Construction of 7.5 million gallons per day water treatment works.. Logwood, Hanover						
	DHV (International) U.K. Ltd.	US\$16.66M	81%	Yes		Work commenced on November 3, 1999 and in general has progressed at a satisfactory pace and in a timely manner. Brief stoppages which occurred were due to:
	SOGEA/Coopers & Associates Ltd.	Fixed Price	425 Days			1. Inclement weather 2. Labour disputes 3. Interference by persons not connected to work 4. Cement shortage.
	Carib Engineering Corporation Ltd.	03- 11-1999	\$11.57M	Yes		Works on all major components are on target, but delay in awarding contracts for the Installation of Low Voltage System and the Permanent Electrical Supply could affect the completion date.
		500 Days	-	Yes		Eighty-one percent (81%) of works has been completed and eighty-five percent (85%) time elapsed. Expenditure is 73.4% of contract sum. Management, coordination and supervision were satisfactory and quality of work good. Performance of the professional;s has been satisfactory.

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<u>MINISTRY OF WATER & HOUSING</u> NATIONAL HOUSING DEVELOPMENT CORPORATION LIMITED Wellington Heights -Infrastructure works Wellington Heights, Beverly Hills, St. Andrew						
	National Housing Development Corporation Ltd.	\$49.39M	22%	Yes	Preliminary works include blasting was causing delays as citizens in adjacent areas are concerned that their houses would be damaged. The work is progressing but at a very slow pace.	
	Meridien Construction Co. Ltd.	Lump Sum	13 Months	Yes	The expenditure exceed the value of the work completed to date. The work is satisfactory, but the management of the project is not up to the required standard.	
	Urban Development Corporation Ltd.	03-01-2000 10 Months	\$15.192M -	No		

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<u>MINISTRY OF WATER & HOUSING</u> URBAN DEVELOPMENT CORPORATION Negril Sewer Extension Works Construction of lateral sewer, main sewer, manholes along Norman Manley Highway between North Negril River and the Cabins. Negril, Hanover	Professional Engineering Consultants Ltd.	\$47.59M	100%	Yes	This fixed price contract was signed on August 8, 1999. Work commenced September 20, 1999 with completion slated for March 18, 2000. Completion date was not achieved as variations resulted in extension of time totalling eighty-seven (87) days. Practical completion was granted on July 11, 2000. Throughout the contract period management and coordination of the works by the contractor were good and supervision and quality of work satisfactory. Final accounts is projected to be \$65.35M. Expenditure to date is \$64.16M or 34.8% above contract sum. The tender validity period expired before the signing of the contracts and the contractor requested an increase to cover the price increases of material and labour. An agreement was reached for \$5.6M. Variations amount to \$12.1M. Variations for the installation of Force Main, which accounted for \$10.17M or 78.5% of total variation was scheduled to be done at a later phase. However, this was brought forward to accommodate work on the Northern Coastal Highway Project. The contract is now in maintenance period with final inspection scheduled for January 2001. Performance of the professionals was good.	
	Ashtrom Building Systems Ltd.	Fixed Price	267 Days	Yes		
	Urban Development Corporation	10-06-1999	\$64.16M	Yes		
		180 Days	\$17.76M			

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<u>OFFICE OF THE PRIME MINISTER</u> NATIONAL HOUSING TRUST (NHT) LTD. Longville Housing Scheme Erection of 441 studio units, 75 2-bedroom units and 221 service lots with related infrastructure. Longville, Freetown. Clarendon	Jentech Consultants Ltd.	\$441.67M Revised \$399.00M	100%	Yes	The original contract for construction includes a design component with a start date in April 1997, for completion of the project in twenty-nine (29) months. Site activities commenced in December 1997 and the 2-bedroom units were subsequently deleted in favour of additional service lots. The contract sum was revised to reflect the change and completion date amended after taking into consideration the violence on the site during the early stage of implementation. The project is completed but the final accounts is not yet completed. The December 1999 certificate showed variation to be \$34.67M, labour and material and equipment fluctuation totalled \$72.38M. The additional cost is 26.82% of the revised contract sum.	
	Ashdev Ltd.	Lump Sum	28 Months	Yes		
	NHT Ltd.	April 1997	\$493.82M	Yes		
		29 Months	\$107.03M			
Longville Park Housing Development Construction of 940 serviced lots and 620 studio housing units. Freetown, Clarendon	Jentech Consultants	\$780.9M Revised \$860.9M	86%	Yes	The construction of the infrastructure works and the housing units are far advanced. All 940 serviced lots are laid out and the 620 studio units are being worked on. A sum of \$80.0M has been included in the additional items of the contract document. Some of this sum could have been avoided with proper planning. The sewage plant, for instance, is being expanded to suit the development. The magnitude of the development suggested that a larger plant is necessary and should have been included in the original design for phase I. This could have resulted in some savings. It was stated that these additional costs are not to be added to the sale price of the solutions, but who will bear the additional cost? The work done so far is of good standard.	
	Ashdev Development Ltd.	Lump Sum	16 Months	Yes		
	National Housing Trust Ltd.	September 1999	\$715.98M	Yes		
		24 Months	\$80M			

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<u>OFFICE OF THE PRIME MINISTER</u> NATIONAL HOUSING TRUST (NHT) LTD Mineral Heights Infrastructure works May Pen, Clarendon	Jentech Consultants Ltd. M & M Jamaica Ltd. National Housing Trust Ltd.	\$48.6M Lump Sum 21-05-2000 9 Months	78.5% 7 Months \$52.6M \$4.0M	Yes Yes Yes	This controversial project which started in 1991 has had many problems including violence on site and termination of the contract with the original contractor in 1992. A retender exercise to complete the works in 1992 was aborted. Following another tender procedure in 1999 when NHT took over the site, M & M Jamaica Ltd. was awarded the contract. The site is protected by armoured security guards day and night at a cost of \$8.92M so far. Additional work has exceeded the contract sum by \$4.0M to date. The work done so far is acceptable and performance of the professionals has been good.	
Retirement Housing Project Construction of 45 studios and 5 two-bedroom units. Duncans, Trelawny	National Housing Trust Eight (8) Contractors National Housing Trust Ltd.	\$34.8M Lump Sum November 2000 4 Months	30% 8 Weeks \$9.963M	Yes Yes Yes	Eight (8) small contractors with contracts worth less than \$4.0M each are constructing the units on serviced lots belonging to the NHT. Initially, they were given materials to start and finance work up to belt beams, at which time disbursements would be made. This NHT standard design is suitable for flat sites. So additional cost will involve bases or structures suitable for sloping sites. The contingency sum added to the contracts will offset these costs. The work seen so far appears to be of good standard.	

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<u>OFFICE OF THE PRIME MINISTER</u> NATIONAL HOUSING TRUST Tredegar Park Infrastructure Works Construction of roads, storm water drains, etc., for 76 lots Tredegar Park, Spanish Town, St. Catherine		National Housing Trust Tankweld Construction Co. Ltd. National Housing Trust Ltd.	\$16.76M Lump Sum 03-04-2000 7 Months	92% 9 Months \$15.50M	Yes Yes Yes	This site close to a squatters' community was at time violent which caused the works to be delayed. A six (6) week extension of time has been granted and Certificate of Practical completion has been issued, but the contractor still has some minor works left to be done. He is expected to remedy defects during the defect liability period of 180 days. Despite the problems which the contractor experienced, he did quite well nonetheless, and the work done appears to be satisfactory. The professionals' performance was good.
URBAN DEVELOPMENT CORPORATION Comprehensive Rural Township Development Programme Phase III Santa Cruz Bus Park Project Construction of bus park with administration building and associated works. Santa Cruz, St. Elizabeth		Urban Development Corporation Construction Developers Associates Urban Development Corporation	\$11.8M Lump Sum 12-07-1999 4 Months	98% 11 Months \$9.14M	Yes Yes Yes	This relatively simple four-month contract commenced in July 1999 for completion November 1999. The contractor's poor management and coordination of the activities include lack of funding which resulted in delays and work stoppages. In other instances the agency was responsible for delays to provide information on time. Extension of time was granted to January 7, 2000, but practical completion was not achieved until June 23, 2000. The contractor is querying the deduction of liquidated damages because he disagreed with the assessment for extension of time. The UDC is currently in dialogue with the contractor to resolve the issue and finalize the account.

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<u>OFFICE OF THE PRIME MINISTER</u> URBAN DEVELOPMENT CORPORATION San Jose Accord - Development of Sports Complex and Recreational Facilities Montego Bay Civic Centre Restoration of the Montego Bay Old Court House as a Civic Centre. Montego Bay, St. James						
	Harold Simpson/ Michael Carter	\$125.53M	65%	Yes	The project is not progressing at a satisfactory pace to achieve a timely completion. This is due largely to: <ul style="list-style-type: none"> - inadequate coordination of consultants' activities - delays in furnishing contractor with required information - modification to design resulting in delays in ordering of materials - inadequate staffing and supervision by contractor - inadequate site management - strained relationship between contractors in joint venture partnership - contractors cash flow problems resulting in work stoppage All of the above have contributed to the negligible 20% progress achieved over the one year period, January to December 2000. The second approved extension of time will expire in January 2001 and it is unlikely that the remaining works will be completed. As a result all parties involved should ensure that subsequent work programme and extension of time is realistic to complete all remaining works. Expenditure to date has not exceeded the contract sum. Quality of work has been good, however, management and coordination of the project were not up to the level expected.	
	Inprosur C.A./Woolery & Partners Ltd. (JV)	Lump Sum	23 Months	Yes		
	Urban Development Corporation	20-01-1999 16 Months	\$90.06M -	Yes		

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<u>OFFICE OF THE PRIME MINISTER</u> URBAN DEVELOPMENT CORPORATION San Jose Accord - Development of Sports and Recreational Facilities Montego Bay Sports Complex Phase II Construction of football field with irrigation system, site drainage, chain link fencing, running tract and ancillary facilities. Catherine Hall, Montego Bay, St. James	N.O. White & Associates Ltd.	\$61.02M	-	Yes	The contract award was approved in March 1999, however, the signing did not take place until November 23, 2000, because of budgetary constraints. As a result of this, both parties negotiated and reached an agreement for an increase over the tender sum of approximately 21%. The site was handed over for commencement in December 2000. Monitoring of this project will continue.	
	Ashtröm Building Systems Ltd.	Lump Sum	3 Weeks	Yes		
	Urban Development Corporation	11-12-2000 10 Months	\$61.1M (Mobilization) -	Yes		

STAFF SITUATION FOR 2000

<u>COMPLEMENT</u>	<u>APPROVED</u>	<u>EMPLOYED</u>	<u>VACANT</u>
Contractor-General	1	1	-
Consultant	1	1	-
Director - Technical Services	1	1	-
Legal Advisor	1	-	1
Director - Construction Contracts	1	1	-
Director - Licences & Permits	1	1	-
Director - Finance & Administration	1	1	-
Architect	1	1	-
Director - Information Technology	1	1	-
Co-ordinator Inspection & Research	1	1	-
Senior Inspectors	12	10	2
Data Base Administrator	1	1	-
Financial Analyst	1	-	1
Administrator	1	-	1
Executive Secretary II	1	1	-
Communications Officer	1	1	-
Quality Control Supervisor	1	-	1
Data Entry Clerks	2	-	2
Chief Accountant	1	1	-
Civil Engineer	1	-	1
Quantity Surveyor	1	-	1
Personnel Officer	1	-	1
Office Manager	1	1	-
Senior Accountant	1	1	-
Senior Secretary	5	5	-
Accountant	2	2	-
Secretaries	3	1	2
Registrar	1	1	-
Clerical Officer	1	1	-
Clerk (Registry)	2	2	-
Telephone Operator/Receptionist	1	1	-
Driver	2	1	1
Office Attendant (Female)	3	3	-
Messenger (Male)	1	1	-
TOTAL	57	41	16