

Part 1

THE

FOURTH ANNUAL REPORT

OF

THE CONTRACTOR-GENERAL

1st JAN 1990 TO 31st DEC 1990

CONTRACTOR-GENERAL' OFFICE

MONITORING

FINAL REPORT ON CONTRACT SERVICES

APPENDIX .1:13:2..

PROGRAMME: BETHEL TOWN POLICE STATION

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MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
<p>MINISTRY OF NATIONAL SECURITY (Executing Agency)</p> <p>MINISTRY OF CONSTRUCTION (WORKS) (Implementing Agency)</p>	<p>Construction of a new ten (10) man Police Station at Bethel Town, Westmoreland, containing a total of 6,190 sq. ft. with 3,095 sq. ft. of offices, public waiting area, cells, kitchen, dining room, toilets and stores on the ground floor, and 3,095 sq. ft. of bedrooms, reading room and toilets on the first floor. The building is 20'-2" high to eaves.</p> <p>The highest point of the roof is 22'-6" above first floor level.</p> <p><u>Contractor</u> B.K. Jackson & Co. Ltd.</p> <p><u>Consultants</u> Alberga Graham Jamaica</p>	<p>Contract Sum original: \$2,299,500.00</p> <p>Estimated final Cost Account: \$3,457,000</p> <p>Quantity Surveyor's Estimate: \$2,407,848</p> <p>Consultants Estimated Overrun: \$1,157,500</p> <p>50.34%</p>	<p>Project completed.</p> <p>Original Contract Period: Nine (9) months</p> <p>Commencement Date: January 3, 1990</p> <p>Original Completion Date: October 2, 1990</p> <p>Actual Completion Date: March 18, 1991</p> <p>Time Overrun: Five (5) months</p> <p>Date of Contract: November 16, 1989</p>	<p><u>Reviewed:</u></p> <ol style="list-style-type: none"> 1) Selection of Consultants 2) Selection of Contractors 3) Invitation, Receipt and Opening of Tenders 4) Evaluation and award of contract 5) Signing of final account 	<p>The tender document is based on the general conditions of joint consultive committee, contracts for building and civil engineering works.</p> <p>All five (5) contractors invited to tender appeared on the 1989 G.C.C.'s list of pre-qualified contractors with the exception of B.K. Jackson and Co.. Ltd to whom the contract was awarded.</p> <p>The contractor to whom the contract was awarded is a member of the Master Builders Association and is said to be qualified for the job.</p> <p>However, the system requires that he should have been pre-qualified for the project.</p> <p>Tenders were returned and opened immediately after 11:00 a.m. 7/10/88, as specified in the instruction to tender in the presence of the Chairman, G.C.C., Andrew Graham and Elizabeth Duncans of Alberga Graham Jamaica representing the Consultants.</p>

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MINISTRY OF NATIONAL SECURITY - BETHEL TOWN POLICE STATION (Cont'd)					<p>Based on the findings from the evaluation exercise, it was recommended that the tender submitted by Woon and Associates Ltd., the lowest responsive tender be accepted. This tender was opened for acceptance for ninety (90) days from 7th October, 1988, exclusive of increases in the cost of labour and materials after the date of tender.</p> <p align="center"><u>Comments</u></p> <p>There is no documentary evidence to establish whether the opening of tender would be private or public. However, the record of the tender opening would suggest by the presence of public servants and Consultants that the opening was private.</p>

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MINISTRY OF NATIONAL SECURITY	BETHEL TOWN POLICE STATION (Cont'd)				<p style="text-align: center;"><u>Cabinet Submission</u></p> <p>A Cabinet submission was forwarded by the Minister of National Security (January 1989), recommending that the contract be awarded to Woon & Associates Ltd. in the sum of \$1,969,000 following the recommendation of the Government Contracts Committee.</p> <p>Approval was granted vide Cabinet submission No. 3/MNS-1/89, dated 10.1.89, for the award of the stated contract to Woon & Associates Ltd. in the recommended sum</p> <p><u>Woon's Associates</u> failed to attend the signing of the contract within the acceptance period. Consequent to this development the Ministry of National Security recommended to the Chairman (G.C.C.) that the contract be awarded the next lowest tender <u>B.K. Jackson & Company Limited</u> in the sum of \$2,299,500.</p>

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MINISTRY OF NATIONAL	SECURITY -BETHEL TOWN POLICE STATION (Cont'd)				<p align="center"><u>Cabinet Submission (Cont'd)</u></p> <p>Recommendation was forwarded to Cabinet by the Chairman (G.C.C.) that the award of the contract be made to B.K. Jackson and Co. Ltd. in the sum of \$2,299,500 which was accordingly approved.</p> <p>The agreement was signed on the 16/11/89.</p> <p><u>Observations & Comments:</u></p> <p>The project experienced an overrun of about 50% of the original contract sum. This increase in costs is substantial and from the Q.S's records is due mainly to fluctuation in cost of materials, labour and variations. The physical layout of the floor area has revealed proper planning and the quality of work executed is satisfactory.</p> <p>Overall the project is one of good standard and is obvious that adequate supervision was maintained during the period of implementation.</p>

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MINISTRY OF NATIONAL SECURITY	SECURITY - BETHEL TOWN POLICE STATION (Cont'd)				<p><u>Observations:</u></p> <p>Based on inspection of the file there was no evidence that Woon & Associates Ltd. had submitted a tender bond. Had there been a bid or tender bond, Woon & Associates Ltd. would have reconsidered for not taking up his offer for executing the contract.</p> <p>We strongly recommend bid bonds for all contracts \$1.0M and over.</p>

PROGRAMME: BARRETT TOWN POLICE STATION

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<p>MINISTRY OF NATIONAL SECURITY (Executing Agency)</p> <p>URBAN DEVELOPMENT CORPORATION (Implementing Agency)</p>	<p><u>Construction of ten (10) man Police Station at Barrett Town, St. James.</u></p> <p><u>Contractor:</u> Robinson & Robinson Puerto Bello, Montego Bay</p> <p><u>Consultants:</u> A.G. Lowe & Associates</p> <p><u>Chartered Quantity Surveyors:</u> Davidson & Hanna</p> <p><u>Type of Contract</u> Bill of Quantities Contract</p>	<p><u>Contract Sum (Original)</u> \$1,057,569.40</p> <p><u>Final Cost:</u> \$1,426,974.04</p> <p><u>Cost Overrun:</u> \$369,404.64 or 35%</p> <p><u>Funding:</u> Government of Jamaica -100%</p> <p><u>Engineer's Estimate</u> \$1,071,019.00</p>	<p>Project completed</p> <p><u>Original Contract Period</u> Six (6) months</p> <p><u>Date of possession:</u> August 22, 1988</p> <p><u>Original Completed Date:</u> April 15, 1989</p> <p><u>Date of Completion:</u> June , 1990</p>	<p>Reviewed:</p> <p>1) Selection of Consultants</p> <p>2) Selection of Contractors</p> <p>3) Evaluation & Tender</p> <p>4) Award of Contract</p> <p>5) Signing of Final Account</p>	<p>The implementing agency Urban Development Corporation selected and recommended a list of five contractors to the Ministry of National Security. This is correct procedure in accordance with Circular 43 of 1963. The Minister in consultation with the Member of Parliament for the area, modified the list, the final version having only one of those recommended by U.D.C. The implementing agency unhappy with the list of contractors submitted, took the initiative to prequalify them and found one not qualified to tender on project of this size.</p> <p>This practice of M.Ps modifying lists of contractors submitted and recommended by experienced technical officers is clearly wrong. The list is submitted for information not for modification. Technical officers are far more competent to select capable contractors than M.Ps.</p>

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MINISTRY OF NATIONAL SECURITY:-	Construction of ten (10) man Police Station st Barrett Town St. James				<p>- The effect of Hurricane Gilbert which caused much dislocation and the securing of materials for the project.</p> <p>- Variations in the scope of work.</p> <p>However, there are speculative statement by the Auditor General's Department, concerning the overrun in cost which suggested that the project might not have been managed effectively.</p> <p><u>Comments:</u></p> <p>Based on inspection and assessment of the project completed, the quality of work done is satisfactory.</p> <p><u>Recommendation:</u> To minimise the possible effects of overrun in construction time, it is extremely critical that the various Government Agencies address the problem by implementing proper management and maintaining strict supervision during the life of the project.</p>

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PROGRAMME: CONSTRUCTION OF SHOPPING CENTRE, OCHO RIOS, ST. ANN

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MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
URBAN DEVELOPMENT CORPORATION (U.D.C.) Executing Agency: Ocho Rios Commercial Centre Subsidiary of U.D.C.	Construction of Ocho Rios Shopping Centre, St. Ann <u>Consultants</u> David Taylor(Architect) <u>Quantity Surveyor</u> Stoppi Cairney Bloomfield <u>Electrical Engineer</u> Nelson Walters Engineer- ing Limited <u>Contractor #1</u> W. G. Walters Construc- tion Limited <u>Contractor #2</u> B.K. Jackson & Co. Ltd. <u>Type of contract</u> Tender contract	\$5.681 million (original) Termination of contract and amount of work done - \$4,729,781.46 Completion cost for 2nd contractor \$837,806.64 Quantity Surveyor's Estimate \$6,360,240.32 <u>Percentage</u> 1.9% completion (Overrun)	Contract terminated 30.8.88 <u>Time Started</u> 7.4.87 <u>Completion Date</u> 8.2.88 <u>Contract Period</u> Ten (10) months <u>New Starting Date</u> August , 1988 <u>Completion Date</u> 17.4.89	Amount of work done at termination of contract measured:- 1) amount \$4,729,781.46 2) Selection of Consultants 3) Selection of Contractors 4) Invitation to tender sent, returned and opened 5) Tenders evaluated and contract awarded. 6) Tender precedures conform with standard code.	The implementation and management of the project lack professionalism. There was an acrimonious atmosphere between W.G. Walters contractor and the architect. The weakness in this project is due mainly to initial planning and resident supervision. To avoid economic loss on project of this nature, planning and management will have to be considerably improved.

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MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
OCHO RIOS COMMERCIAL CENTRE	Construction of Ocho Rios Shopping Centre, St. Ann (cont'd)			<p>Management of the project was disorganised - lacked supervision.</p> <p>The first contractor, W.G. Walters did not perform diligently.</p> <p><u>Prequalification Procedures</u></p> <p>Contractors were not prequalified. They were selected from a list at U.D.C. Office.</p> <p><u>Tendering</u></p> <p>Tendering was responsive and conformed to the ethical code of tendering.</p>	

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MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
OCHO RIOS COMMERCIAL CENTRE - Construction of	Ocho Rios Shopping Centre St. Ann (cont'd)			<p>There were no prequalification of contractors. Contractors were selected.</p> <p>Tendering procedures are in accordance with technical requirements. Award made to lowest tender.</p> <p>Progress of work reviewed found satisfactory. Contract terminated and a new contractor selected to complete project.</p>	<p>Variation on project could be greatly reduced if the project was properly planned and managed.</p> <p>A noticeable omission is the failure to execute the liquidated damages clause when there is a breach of contract.</p> <p>The lack of mutual trust between the contractor and the architect could have contributed to the termination of the contract.</p>

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APPENDIX .1.15.1.

PROGRAMME: IDB/GOJ RURAL TOWNSHIP DEVELOPMENT

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MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF EDUCATION (Executing Agency) URBAN DEVELOPMENT CORPORATION (U.D.C.)	Rural Township Development Programme - Construction of Vocational School, Lewisville, St. Elizabeth <u>Type of Contract</u> Tender contract <u>Contractor #1</u> Formguard Construction Company Limited <u>Consulting Quantity</u> <u>Surveyor:</u> Davidson & Hanna <u>Contractor #2</u> Gauran-Tee Cosntruction Company Limited	Contract Sum (Original) \$3,392,311.60 <u>Contract #2</u> \$4,678,857.97 <u>Final Cost</u> \$6.60 million <u>Funding:</u> I D B - 75% G O J - 25%	<u>Date Started</u> 18/11/85 <u>Completion Date</u> 17/11/86 Terminated - 9/12/86 <u>Date Started</u> 28/9/87 <u>Contract Period</u> twelve (12) months <u>Extended Comple-</u> <u>tion Date</u> 22/8/89 <u>Completion Date</u> 23/12/89	Contract terminated on - 9/12/87 Retendered for and awarded and started 28/9/87 completed - 23/12/89	Formguard Construction Company Limited who was awarded the contract for both schools, Cascade and Lewisville, did not perform satisfactorily resulting in both contracts being terminated. Formguard Construction Company Limited is listed a "C" grade contractor with a limit of \$0 -1.5 million to be given two (2) contracts valued over \$7 million needs investigation. It is recommended that the award of this contract be looked into to determine if merit was established.

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PROGRAMME: RURAL TOWNSHIP DEVELOPMENT PROGRAMME

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MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF EDUCATION Executing Agency: Urban Development Corporation (U.D.C.)	Construction of Vocational School- Cascade, Hanover <u>Type of Contract</u> Tender contract <u>Contractor</u> Formguard Construction Company Limited Consulting Quantity Surveyor: Davidson & Hanna <u>Contractor #2</u> Armour Metal Fencing Construction Company Limited	<u>Contract Sum</u> (Original) \$3,900.00 <u>Contract #2</u> \$4,567,053.35 <u>Final Cost</u> \$7.29 million	<u>Date Started</u> 17/9/85 <u>Completion Date</u> 17/9/86 Terminated - 9/12/86	Contract #1 Terminated 9/12/86 Retendered and awarded 10/11/87 Contract #2 Date Started 10/11/87 Date Completed - 12/8/89	Contractor No. 1, Formguard Const ruction Company Limited failed to perform competently. The contract as a result, was terminated, retendered for, and awarded to Armour Metal Fencing Company Limited. The contractor Armour Metal Fencing Company Limited has performed satisfac- torily.

APPENDIX ...16...

PROGRAMME: CARIBBEAN JUSTICE IMPROVEMENT PROJECT (GOJ/US-AID)

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GOJ = Government of Jamaica; US-AID = United States Agency for International Development; MOC (W) = Ministry of Consturction (Works);
MOJ = Ministry of Justice; CJIP = Caribbean Justice Improvement Project;

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MINISTRY OF JUSTICE	- CARIBBEAN JUSTICE IMPROVEMENT PROJECT PORT ANTONIO R.M. COURTHOUSE CONT'D			Monitored: Operations/Performance of Contractor	<p>The contract was signed on the 3rd August, 1988, between the MOJ and the Contractor, Peiry's Construction & Draughting. Site possession was on 8th August, 1988, and completion was set for 7th November, 1988 (four (4) months contract period).</p> <p>The Hurricane of September 12, 1988, along with an expanded scope of work and the extensive structural decay encountered in the actual renovations caused the contract period to be extended to 1st March, 1989, when practical completion was achieved. The maintenance period ended June 1989.</p> <p>under the expanded scope of the works the following items were added at cost:-</p> <p>(1) remedial electrical works \$31,856</p> <p>(2) refurbishment of rooms no. 4 and 5 "owned by the Parish council 31,474</p>

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MINISTRY OF JUSTICE -	CARIBBEAN JUSTICE IMPROVEMENT PROJECT PORT ANTONIO R.M. COURTHOUSE CONT'D				<p>(3) security grills (#5) 10,856</p> <p>Hurricane damages were costed at 36,000</p> <p>Minor items at cost along with the major items above resulted in a net variation of \$144,491 or 61% above the original contract sum.</p> <p>The main objectives of the entire C.J.I.P. are to:</p> <p>(1) enhance the security system of the Courts; and</p> <p>(2) return the buildings to their former status.</p> <p>A look at the additional items at cost highlighted under the expanded scope of work (above) will indicate that they all fit into one of the two objectives. We cannot envisage how these could have been omitted from the original estimates prepared by the Consultant, and for what reason(s).</p>

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MINISTRY OF JUSTICE	CARIBBEAN JUSTICE IMPROVEMENT PROJECT PORT ANTONIO R.M. COURTHOUSE CONT'D				<p>The omission of these major items of work was to the effect that the MOJ did not have to seek the approval of the Government Contracts Committee on the matter.</p> <p>The omission also gave rise to the variation orders.</p> <p>Pre-tender estimates should incorporate all items (major and others) of works for all categories of government contracts since only then the expected level of expenditure can be envisaged.</p>

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MINISTRY OF JUSTICE	CARIBBEAN JUSTICE IMPROVEMENT PROJECT MORANT BAY COURTHOUSE	CONT'D			<p>It was one time reported by the Consultant that the Contractor was not totally aware of what was required of him in the execution of this contract.</p> <p>(iii) There had been a lack of coordination and forward planning on the part of all the parties concerned throughout the life of this contract. So much so that at the time of writing this report the Consultant having prepared the Final Account for the project was unsure as to which of the two, the MOJ or the Contractor had it in their possession for signing.</p> <p>iv.) At practical completion only 78.65% (or \$391,700) of the contract sum had been expended. Labour and materials had fluctuations upwards. Final expenditure will be less than the original contract price.</p>

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PROGRAMME: CARIBBEAN JUSTICE IMPROVEMENT PROJECT - GOJ/US-AID

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MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE	<p>Renovations to Supreme Court Building (Public Building East) Entitled Contract # 2 or Phase II</p> <p>Contractor: Lawrence Parsard Construction Company Ltd</p> <p>Sub-Contractors: Win-Doors Ltd - Windows & Doors</p>	<p>Original Contract Sum: \$644,021.63</p> <p>Final Cost: \$1,413,396.27 or 119.46% above the original contract sum.</p> <p>Net Amount Tendered: \$644,021.63</p> <p>Actual Cost: \$816,750.24</p> <p>Prov. Amount (B.Q.) \$20,000.00</p> <p>Actual Cost: \$74,134.62</p>	<p>Completed</p> <p>Commencement Date: June 15, 1988</p> <p>Original Completion Date: November 15, 1988</p> <p>Actual Completion Date: February 1990</p> <p>Work still to be completed under a subsequent contract, entered into by the the MOJ and Perry's Constn. & Draughting Ltd on these three (3) sub-contracts.</p>	<p>Reviewed:</p> <p>a) Selection of Contractors & Engagement of Consultants</p> <p>b) Invitation, Return & Opening of Tenders</p> <p>c) Evaluation of Tenders & Award of Contract</p> <p>Examined:</p> <p>Tender/Contract Documents</p>	<p>)</p> <p>)</p> <p>)</p> <p>) As per Review of Work Done to 31.12.89 (Annual Report 1989)</p> <p>)</p> <p>)</p> <p>)</p> <p>)</p> <p>)</p> <p>)</p> <p>This was of the MOC (W) (1986 Edition) Standard for Building & Civil Engineering Worksm including special provisions for the US-AID's funding requirements. It was comprehensive enough for the size and type contract, with standard contractual precedures as adopted in the wider public sector. This contract was signed on the 15th June, 1988, with final completion set for 15th November, 1988.</p> <p align="right">2/....</p>

KEY: GOJ = Government of Jamaica; US-AID = United States Agency for International Development; MOC (W) = Ministry of Construction (Works);
 MOJ = Ministry of Justice; Prov. Amount = Provisional Amount;

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MINISTRY OF JUSTICE -	<p>CARIBBEAN JUSTICE IMPROVEMENT PROJECT SUPREME COURT BUILDING (PUBLIC BUILDING EAST)</p> <p>GENCo Sales & Services Ltd -Electrical</p> <p>Spencer Nembhard Ltd -Air-Conditioning</p> <p>Consultants: Kay Quinton - Architect</p> <p>Davidson & Hanna - Quantity Surveyors</p>	<p>Prov. Amount (B.Q.) \$70,000.00</p> <p>Actual Cost: \$179,300.47</p> <p>Prov. Amount: \$ 90,000.00</p> <p>Actual Cost: \$343,212.24</p> <p>Net Variations amounted to \$769,385.94</p>	<p>CONT'D</p> <p>The respective amounts is the difference between work executed under Parsard's contract and the tender prices</p>	<p>Monitored:</p> <p>Performance/Operations of Contractor</p>	<p>As per Review of Work Done to 31.12.89 (Annual Report 1988/89), in addition to the following:-</p> <p>(i) Total time overrun was seven (7) months (Dec. 1988 - June 1989);</p> <p>(ii) In relation to the three (3) sub-contracts (see sub-contractors-Status of Project(s) the MOJ had signed three (3) separate contract with three (3) specialist firms as indicated under the Project Description (Column 2).</p> <p>Parsard's contract was the main contract with the three (3) specialist firms as sub-contractors. The value of the separate sub-contracts were as follows:-</p> <p>(i) Win-Doors Ltd (W/D - \$ 99,393.61</p> <p>(ii) GENCo Sales & Services Ltd (El) - \$176,497.26</p> <p>iii) Spencer Nembhard (A/C) \$324,101.15</p>

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MINISTRY OF JUSTICE -	CARIBBEAN JUSTICE IMPROVEMENT PROJECT SUPREME COURT BUILDING (PUBLIC BUILDING EAST) Type of Contract: (Bill of Quantities Contract)		CONT'D		<p>However, prior to going to tender on the above three (3) sub-contracts the MOJ had tendered on the main contract for which Parsard's offer was accepted. The tender documents had Prime Cost or Provisional Sum of \$20,000; \$70,000 and \$90,000 for the above listed subcontracts respectively.</p> <p>The estimates for the sub-contractors' works were known at the time of tendering of the main contract (Parsard's), yet the MOJ did not include these estimates as the figures for the Prime cost or Provisional sums for each item. This meant only that the MOJ had no clear concept of the amount of renovations or other works to be carried out to the building, and although it was to be occupied while the work was in progress, if the amount of work to be done was known, a better implementing schedule could have been put in place.</p> <p>4/....</p>

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MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE	CARIBBEAN JUSTICE IMPROVEMENT PROJECT SUPREME COURT BUILDING (PUBLIC BUILDING EAST)		CONT'D		<p>Decisions were taken as the work progressed and variation orders were authorised and added to this contract in an adhoc manner. This method of working showed poor management and coordinating of this contract, although it can be appreciated that there were difficulties in the way since both the business of the Courts must go on simultaneously with the renovations by the Contractors.</p> <p>Variation orders in the order of one-third the original contract price were issued. A look at the contract prices for the sub-contracts and the value of the work executed for these sub-contracts under Parsard's contract will reveal that the Electrical Installation (GENCo) and Air-Conditioning (Spencer Nembhard) sub-contracts had been over-expended, while the sub-contract for Windows & Doors (Win-Doors Ltd) had work remaining to be executed under Contract #4 (Perry's Construction & Draughting) in the value of Twenty-Five Thousand Dollars (\$25,000).</p> <p style="text-align: right;">5/....</p>

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APPENDIX .1:46:3..

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MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE	CARIBBEAN JUSTICE IMPROVEMENT PROJECT SUPREME COURT BUILDING (PUBLIC BUILDING EAST)		CONT'D		<p>The initial plan was to transfer work remaining under the sub-contracts from Parsard's Contract #2 to Perry's Contract #4.</p> <p>In the final analysis the adhoc manner of authorising and adding variation orders resulted in an extension of seven (7) months to the original contract period giving a total contract period of one (1) year.</p>

CONTRACTOR-GENERAL'S OFFICEMONITORING

APPENDIX ...1:16:2

FINAL REPORT ON CONTRACT SERVICESPROGRAMME: CARIBBEAN JUSTICE IMPROVEMENT PROJECT -GOJ/US-AID

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE	<p>Renovations to Morant Bay R.M. Courthouse, St Thomas</p> <p>Contractor: Roy Blake</p> <p>Consultant: Alberga Graham Jamaica Ltd</p> <p>Type of Contract: (Bill of Quantities Contract)</p>	<p>Original Contract Sum: \$498,000</p> <p>Practical Completion Cost: \$391,700 or 78.65% of original contract sum.</p> <p>Final Contract Sum: \$411,839.64 or 82.70% of the original contract sum.</p> <p>Funding: GOJ US-AID Q.S' Estimate: \$549,785.57</p>	<p>Completed</p> <p>Practical completion achieved as at: March 22, 1990 with maintenance period ending August 1990.</p> <p>Commencement Date: January 4, 1989</p> <p>Completion Date: May 3, 1989</p> <p>Time Overrun: Eleven (11) months</p>	<p>Reviewed:</p> <p>a) Selection of Contractors)</p> <p>b) Invitation, Return & Opening of Tenders)</p> <p>c) Evaluation of Tenders & Award of Contract)</p> <p>Examined: Tender/Contract Documents</p>	<p>As per Review of Work Done to 31/12/89 (Annual Report 1989)</p> <p>This was of the MOC (W)(1986 Edition) Standard for Building & Civil Engineering Works including Special Provisions for the US-AID's funding requirements. It was comprehensive enough for the size of and type contract, with standard contractual procedures as adopted in the wider public sector.</p> <p>Note that the accepted tender was valid up to and including 5.10.88. Yet Pre-contract services prolonged after this date without extension of the tender</p>

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FINAL REPORT ON CONTRACT SERVICES

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APPENDIX .1:16:2..

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE	- CARIBBEAN JUSTICE IMPROVEMENT PROJECT MORANT BAY R.M. COURTHOUSE	CONT'D			<p>validity period. This contract was signed approximately one (1) month after the Contractor had taken possession of and began working on the site. Also, signing occurred only just prior to the General Elections of February 1989. There was no binding agreement between the MOJ and Roy Blake effectively from the tender invalidity date (6.10.88) up to the time of signing (3.2.89). There was a time lapse of six (6) months between final approval for award by the GCC and the actual signing of this contract.</p> <p>The hurricane of September 12, 1988, did delay finalization of pre-contract Services. However, it was the inability of the parties concerned to take the necessary steps to begin implementing the construction or post contract stage of the contract after the "hurricane" that caused the greater part of the delay.</p> <p align="right">3/....</p>

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FINAL REPORT ON CONTRACT SERVICES

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APPENDIX 1.1.6.2..

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE -	CARIBBEAN JUSTICE IMPROVEMENT PROJECT MORANT BAY COURTHOUSE	CONT'D		Monitored: Performance/Operations of Contractor	As per Review of Work Done to 31.12.89 (Annual Report 1989) in addition to the following:- (i) The total time overrun amounted to eleven (11) months with practical completion being . achieved as at 22.3.90; (ii) There was no true urgency on the part of the Contractor to complete the job within reasonable time. Note, this Contractor was reported to have satisfactorily completed work for EDCo Ltd., and as such was deemed to be prequalified. Hence, he was included on the list of contractors selected to tender on this contract. 4/....

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APPENDIX ...1:16:4...

PROGRAMME: CARIBBEAN JUSTICE IMPROVEMENT PROJECT -GOJ/US-AID

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE	Renovation to May Pen Courthouse, Clarendon Contractor: B.M.S. General Construction Company Ltd Consultant: G.L.I. Fisher & Associates -Architect, Engineer- David Norris & Associates -Quantity Surveyors- Type of Contract: (Bill of Quantities Contract)	Original Contract Sum: \$458,594.55 Final Contract Sum: \$473,696.64 Funding: GOJ US-AID Q.S's Estimate: \$358,429.90 Cost Overrun: \$15,102.09 or 3.29%	Completed Practical Completion Achieved: 7.11.89 Maintenance Period Ended: 8.5.90 Commencement Date: January 1989 Time Overrun: Six (6) months	Reviewed: a) Selection of Contractors) b) Invitation, Return) & Opening of Tenders) c) Evaluation of Tenders) & Award of Contract) Examined: Contract Documents	As per Review of Work Done to 31.12.89 (Annual Report 1989) This was of the MOC (W)(1986 Edition) Standard Form of Building and Civil Engineering Works Including Special Provisions for the US-AID Funding Requirements. It was comprehensive enough for the size and type contract with standard contractual procedures as adopted in the wider public sector. Contract was signed on 20th December, 1988 2/....

KEY: GOJ = Government of Jamaica; US-AID = United States Agency for International Development; MOC (W) = Ministry of Construction (Works);
 MOJ = Ministry of Justice; CJIP = Caribbean Justice Improvement Project

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FINAL REPORT ON CONTRACT SERVICES

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APPENDIX .1:16:4..

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE	CARIBBEAN JUSTICE IMPROVEMENT PROJECT MAY PEN COURTHOUSE CONT'D			Monitored: Operations/Performance of Contractor	As per Review of Work Done to 31.12.89 (Annual Report 1989) in addition to the following: The site was handed over on the 4th January, 1989, with practical completion date set for 29th March, 1989. This was not achieved until 7th November, 1989, approximately six (6) months later. The major factor behind the delay was the Judge's insistence on a halt in construction works due to noise disturb- ance when court was in session. In addition to this was the simultaneous engagement of awarded contracts, namely; C.J.I.P. - Chapelton R.M. Courthouse and Curatoe Hill Water Supply Scheme- Contract P2 by the Contractor which severely curtailed his ability to mobilise the required work force for the various jobs.
					3/....

CONTRACTOR-GENERAL' OFFICEMONITORING

APPENDIX ..1:16:4...

FINAL REPORT ON CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE -	CARIBBEAN JUSTICE IMPROVEMENT PROJECT MAY PEN COURTHOUSE CONT'D				<p>The method of selection of contractors (recall) was supported by US-AID. Contingent to the fact that the MOJ was required to "group" the contracts for tendering and also "stagger" the implementation of the projects to allow each contractor time if on a job to complete it and still be able to tender on the next job. Grouping was evident, however, the contracts were not staggered and consequently, the Contractor in question was awarded two (2) contracts under the C.J.I.P. simultaneously.</p> <p>The Contractor was required to schedule the works to facilitate for the smooth/normal function of the Courts. There was a mutual understanding between the parties concerned, that the nature of the works would necessitate an extension of time beyond that stipulated in the contract document. There were no serious efforts by the Contractor to complete</p> <p>4/....</p>

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APPENDIX .1:16.4..

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE	CARIBBEAN JUSTICE IMPROVEMENT PROJECT MAY PEN COURTHOUSE CONT'D				<p>this job within reasonable time and what was stated initially to be a 4-month contract prolonged for ten (10) months to the 7th November, 1989.</p> <p>Ministry/Department should prequalify contractors, ascertain the number of contracts any one contractor is involved with prior to the invitation to tender.. The larger the contracts, the less able is the contractor to execute a number of them simultaneously. No one contractor has the ability, and most importantly, the resources to execute a number of multi-million dollar contracts simultaneously. This aspect of prequalification exercise has been continually overlooked and neglected, and as a consequence the majority of government contracts have suffered adversely to the extent of lengthy time overrun and its inherent cost escalation.</p>

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PROGRAMME: CARIBBEAN JUSTICE IMPROVEMENT PROJECT - GOJ/US-AID

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
INISTRY OF JUSTICE	<p>Renovations to Lucea R.M. Courthouse, Hanover</p> <p>Contractor: Eric Leiba & Associates</p> <p>Consultants: Doug Wright & Associates -Architects-</p> <p>Goldson Barrett Johnson -Quantity Surveyors-</p> <p>Type of Contract: (Bill of Quantities Contract)</p>	<p>Contract Sum: \$262,774.00</p> <p>Cost to Date: \$180,074.00</p> <p>Hurricane Damage Repairs Cost At: : \$141,711.50</p> <p>Total Cost to Date: \$321,785.00 or \$59,011.50 or 22.4% over the original contract sum.</p> <p>Q.S's Estimate: \$235,886.00</p>	<p>Completed</p> <p>Maintenance Period Ended:</p> <p>Commencement Date: January 9, 1989</p>	<p>Reviewed:</p> <p>a) Invitation, Return & Opening of Tenders)</p> <p>b) Evaluation of Tenders & Award of Contract)</p> <p>c) Selection of Contractor)</p>	<p>As per Review of Work Done to 31.12.89 (Annual Report 1988/89) in addition to the following:-</p> <p>(i) The final cost for this contract has not been ascertained to date. The actual construction starting date was January 9, 1989, and even after approximately one (1) year after final completion the final account for the contract has not been prepared.</p> <p>(ii) The original contract sum was \$262,774.00. To date, the actual amount expended out of this is \$180,074.00. Other expenditure have been incurred in respect of Hurricane Damages Repairs which have been costed separately from</p>

2/....

KEY: GOJ = Government of Jamaica; US-AID = United States Agency for International Development

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FINAL REPORT ON CONTRACT SERVICES

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APPENDIX .1.:16.:5..

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE -	CARIBBEAN JUSTICE IMPROVEMENT PROJECT LUCEA R.M. COURTHOUSE	CONT'D			the original contract in the amount of \$141,711.50. Note that the Hurricane was in September 1988, while work began in January 1989. Hence the scope of work under the original contract would necessarily have increased, yet hurricane damages repairs were costed separately on the instructions of the Ministry.

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APPENDIX ...1:16:6.

FINAL REPORT ON CONTRACT SERVICES

PROGRAMME: CARIBBEAN JUSTICE IMPROVEMENT PROJECT -GOJ/US-AID

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE	<p>Renovations to Mandeville R.M. Courthouse, Manchester</p> <p>Contractor: Garan-Tee Construction Company Limited</p> <p>Consultant: Alberga Graham Jamaica Ltd</p> <p>Type of Contract: (Bill of Quantities Contract)</p>	<p>Original Contract Sum: \$437,819.50</p> <p>Final Contract Sum: \$465,000.00 or 6.21% above the original contract sum.</p> <p>Q.S's Estimate: 370,201.25</p>	<p>Completed. Commenced: 4/1/89 Practical Completion Achieved April 30, 1989</p> <p>Maintenance Period Ended: July 31, 1989</p>	<p>Reviewed:</p> <p>a) Selection of Contractor)))</p> <p>b) Invitation, Return & Opening of Tender)</p> <p>c) Evaluation of Tenders & Award of Contract)</p> <p>Examined: Tender/Contract Documents</p>	<p>As per Review of Work Done to 31.12.89 (Annual Report 1989).</p> <p>This was of the MOC (W) (1986 Edition) Standard form of Building & Civil Engineering Works including Sepcial Provisions for US-AID's Funding Requirements. It was comprehensive enough for the size and type contract with standard contractual procedures as adopted in the wider public sector.</p> <p>2/....</p>

KEY: GOJ = Government of Jamaica; US-AID = United States Agency for International Development; CJIP = Caribbean Justice Improvement Project;
MOC (W) = Ministry of Construction (Works);

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APPENDIX .1:16:6...

FINAL REPORT ON CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE -	CARIBBEAN JUSTICE IMPROVEMENT MANDEVILLE R.M. COURTHOUSE	PROJECT CONT'D		Monitored: Operations/Performance of Contractor	As per Review of Work Done to 31.12.89 (Annual Report 1989) in addition to the following:- It was evident from the time used for completion of the works that the Contractor had pursued the task diligently and thereby ensured that there was no time overrun. consequently the cost overrun was 6.21% over the contract sum. Overall, this contract was competently executed.

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APPENDIX ...:7..

PROGRAMME: CARIBBEAN JUSTICE IMPROVEMENT PROJECT - GOJ/US-AID

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE (M.O.J.)	<p>Renovations to Chapelton R.M. Courthouse, Clarendon</p> <p>Contractor: B.M.S. General Construction Company Limited</p> <p>Consultants: G.L.I. Fisher & Associates -Architects/Engineers- David Norris & Associates -Quantity Surveyors-</p> <p>Type of Contract: (Bill of Quantities Contract)</p>	<p>Original Contract Sum: \$188,168.50</p> <p>Final Contract Sum: \$179,900 or 95.6% of the original contract sum.</p> <p>Q.S' Estimate: \$164,618.00</p>	<p>Completed.</p> <p>Practically Completed: July 7, 1989</p> <p>Maintenance Period Ended: September 30, 1989</p> <p>Original Commencement Date: December 12, 1988</p> <p>Actual Commencement Date: March 1989</p>	<p>Reviewed:</p> <p>a) Selection of Contractors)</p> <p>b) Invitation, Return & Opening of Tenders)</p> <p>c) Evaluation of Tenders & Award of Contract)</p> <p>Examined: Tender/Contract Documents</p> <p>Monitored: Operations/Performance of Contractor</p>	<p>As per Review of Work Done to 31.12.89 (Annual Report 1989).</p> <p>This was of the Ministry of Construction (Works) (1986 Edition) Standard Form for Building and Civil Engineering Contracts including Special Provisions for the US-AID's funding requirements. It was comprehensive enough for the size and type contract, with standard contractual procedures as adopted in the wider public sector. This contract was signed on December 20, 1988.</p> <p>As per Review of Work Done to 31.12.89 (Annual Report 1989) in addition to the following:-</p> <p>The original starting date was set for December 12, 1988, with completion date set for February 15, 1989. This rescheduled a number of times with the actual starting date being late March 1989.</p>

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APPENDIX ..1:16:7..

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE - (M.O.J.)	CARIBBEAN JUSTICE IMPROVEMENT PROJECT CHAPELTON R.M. COURTHOUSE	CONT'D		3) Monitored the operations/performance of the contractor (cont'd)	<p>The root of the problem was the contractor's inability to mobilize the required workforce for the various contracts he had on-hand at the time. Note, this contractor had also been awarded two other contracts namely C.J.I.P. - May Pen R.M. Courthouse contract and Curatoe Hill Water Supply Scheme - contract - P2., along with the one in question by two different Government Agencies, during the same time period.</p> <p>The method of selection of the contractors (recall) was supported by the U.S.A.I.D. contingent to the fact that the M.O.J. was required to 'group' the contracts for tendering and also 'stagger' the implementation of the projects to allow each contractor time, if on a job, to complete it and still be able to tender on the next job.</p> <p style="text-align: right;">3/....</p>

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APPENDIX 1:10:7....

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE (M.O.J.)	- CARIBBEAN JUSTICE IMPROVEMENT PROJECT CHAPELTON R.M. COURTHOUSE CONT'D			3) Monitored the operations/performance of the contractor (cont'd)	<p>Grouping was evidenced, however, the contracts were not staggered and consequently the contractor in question here was awarded two contracts under the C.J.I.P. at the same time.</p> <p>He was tardy in commencing this job, concentrating primarily on the May Pen R.M. Courthouse and his other contracts.</p> <p>The contractor was required to schedule the works to facilitate for the smooth/normal functioning of the courts. There was a mutual understanding between the parties concerned, that the nature of the works would necessitate a longer time period than stipulated in the contract document. However, there were no serious effort by the contractor to finish this job within reasonable time and what was stated initially to be a two-(2)-month contract prolonged for nine (9) months to October, 1989.</p>

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APPENDIX .1:16:7...

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE - - (M.O.J.)	CARIBBEAN JUSTICE IMPROVEMENT PROJECT CHAPELTON R.M. COURTHOUSE	CONT'D		3) Monitored the operations/performance of the contractor (cont'd)	<p>Ministry/Department should, when prequalifying contractors ascertain the number of contracts any one contractor is involved with prior to the invitation to tender. The larger the contracts, the less able is the contractor to execute a number of them simultaneously. No one contractor has the ability and most importantly the resources to execute a number of multi-million dollar contracts simultaneously.</p> <p>This aspect of the prequalification exercise has been constantly overlooked and neglected and as a consequence, the majority of Governments' contracts has suffered adversely to the extent of lengthy time overrun and its inherent cost escalation.</p>

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APPENDIX ..1:16:8..

PROGRAMME: CARIBBEAN JUSTICE IMPROVEMENT PROJECT - GOJ/US-AID

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE	<p>Supreme Court Grilling Contract (Contract #1) Installation of Grills On the exterior of the Ground Floor in Order to Maximise Security of the Courthouse</p> <p>Contractors:</p> <p>1. Diamond Iron Works</p> <p>2. E. Ambersley</p> <p>3. Supercast Construction Limited</p> <p>Consultants:</p> <p>Kay Quinton - Architect</p> <p>Davidson & Hanna - -Quantity Surveyors-</p>	<p>Contract Sum: \$164,250.00</p> <p>Final Cost: \$133,029.99</p> <p>\$65,002.98</p> <p>\$43,525.82</p> <p>\$24,501.19</p>	<p>Completed</p> <p>Commencement Dates:</p> <p>1. May 9, 1988</p> <p>2. May 9, 1988</p> <p>3. May 16, 1988</p> <p>Completion Dates:</p> <p>1. August 16, 1988</p> <p>2. June 13, 1988</p> <p>3. June 13, 1988</p> <p>Time Overrun:</p> <p>1. Twelve (12) weeks</p> <p>2. Nil</p> <p>3. Nil</p>	<p>Reviewed:</p> <p>a) Invitation, Return & Opening of Tenders</p> <p>b) Evaluation of Tenders & Award of Contract</p> <p>c) Selection of Contractor</p>	<p>)</p> <p>)</p> <p>)</p> <p>)</p> <p>)</p> <p>)</p> <p>)</p> <p>)</p> <p>)</p> <p>)</p> <p>As per Review of Work done to 31.12.89 (Annual Report 1988/89) in addition to the following.</p> <p>The method of apportionment on the basis of allocating to each Contractor grills for which his quote was lowest, resulted in a saving which was approximately 18% of the original estimate for the entire grilling contract. This indicates good foresight on the part of the Ministry of Justice.</p>

KEY: GOJ = Government of Jamaica; US-AID = United States Agency for International Development

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APPENDIX 1:17:1...

FINAL REPORT ON CONTRACT SERVICESPROGRAMME: CURATOE HILL WATER SUPPLY SCHEME - GOJ

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
<p>MINISTRY OF PUBLIC UTILITIES & TRANSPORT [Executing Agency]</p> <p>Carib Engineering Corporation Limited [Implementing Agency]</p>	<p>Curatoe Hill Water Supply Scheme, Clarendon.</p> <p>This project is divided into four (4) contracts viz:-</p> <p>1) Contract-C1-Pipeline Installation of 1000 linear feet of 8" diameter Ductile Iron Pipe and the Construction of a 100,000 Gallons Reinforced Concrete Reservoir and Appurtenant Works.</p> <p>Contractor: G & L Engineering & Associates Limited</p> <p>Type of Contract: (Bill of Quantities Contract)</p>	<p>Original Contract Sum: \$554,004.00</p> <p>Final Contract Sum: \$678,095.74 i.e., 22.4% above the original contract sum.</p>	Completed	<p>Reviewed:</p> <p>a) Selection of Contractors)</p> <p>b) Invitation, Return & Opening of Tenders)</p> <p>c) Evaluation of Tenders & Award of Contract)</p> <p>Examined:</p> <p>Tender/Contract Documents)</p> <p>Monitored:</p> <p>Operations/Performance of Contractor)</p>	<p>As per Review of Work Done to 31.12.89 (Annual Report 1989)</p> <p>Contract-C1 - As per Review of Work Done to 31.12.89 in addition to the following:-</p> <p>i) contract time overrun resulted in liquidated damages charges for 41 days totalling \$2,850.00 (inclusive of days up and including 24.3.89);</p> <p>2/....</p>

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1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
CURATOE HILL WATER SUPPLY SCHEME	CONTRACT-C1 CONT'D				<p>ii) Net Omission Amounted to [\$ 44,941.50]</p> <p>Net Variations " " 169,033.24</p> <p>Add Original Contract</p> <p style="text-align: right;">Sum 554,004.00</p> <p style="text-align: right;">Final Contract Sum \$678,095.74</p> <p style="text-align: right;">=====</p> <p>iii) Practical completion achieved as at 24.3.89 (recall originally planned completion date was set for 6.10.89) with consultancy services prolonging beyond 1990. At the time of preparing this report the final account for this contract was still outstanding.</p>

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APPENDIX .1:17:2..

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF PUBLIC UTILITIES & TRANSPORT - CURATOR	<p>2) CONTRACT-P1-Pipeline Installation of 8350 linear feet of 8" diameter Ductile Iron Pipe and Fittings. Materials for this contract were Employer supplied.</p> <p>Contractor: Clarendon Electrical Supplies & Services Ltd</p> <p>Type of Contract: (Bill Quantities Contract)</p>	<p>HILL WATER SUPPLY</p> <p>Original Contract Sum: \$776,890.00</p> <p>Final Contract Sum: \$760,000.00</p>	- CONT'D Completed	<p>Reviewed:</p> <p>a) Selection of Contractors</p> <p>b) Invitation, Return & Opening of Tenders</p> <p>c) Evaluation of Tenders & Award of Contract</p> <p>Examined:</p> <p>Tender/Contract Documents</p> <p>Monitored:</p> <p>Operations/Performance of Contractor</p>	<p>As per Review of Work Done to 31.12.89 (Annual Report 1989)</p> <p>Contract-P1 - As per Review of Work Done to 31.12.89 in addition to the following:-</p> <p>i) Net Omission Amounted to [\$126,851.57]</p> <p>" Variations " " 109,961.40</p> <p>Add Original Contract Sum 776,890.00</p> <p>Final Contract Sum \$760,000.00</p> <p>=====</p> <p>4/</p>

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FINAL REPORT ON CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF PUBLIC UTILITIES & TRANSPORT - CURATOR HILL WATER SUPPLY SCHEME	CONTRACT-P1 CONT'D				Although the final contract sum has been ascertained the final account is still outstanding.

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF PUBLIC UTILITIES & TRANSPORT - CURATOR HILL WATER SUPPLY SCHEME CONT'D	<p>3) CONTRACT-P2- (Pipeline) Installation of approx.</p> <p>a) 4700 linear feet of 6" Ductile Iron Pipes & fittings;</p> <p>b) 1275 linear feet of 4" Ductile Iron Pipes & Fittings;</p> <p>c) 4800 linear feet of 4" Galvanized Steel Pipes & Fittings; and</p> <p>d) Supply & Installation of a 20,000 Gallon Steel Tank and Associated Site Works.</p>	<p>Original Contract Sum:</p> <p>\$756,930.00</p> <p>Final Contract Sum:</p> <p>\$777,196.38, i.e., 2.7% above the original contract sum.</p>	Completed	<p>Reviewed:</p> <p>a) Selection of Contractors)</p> <p>b) Invitation, Return & Opening of Tenders)</p> <p>c) Evaluation of Tenders & award of Contract)</p> <p>Examined:</p> <p>Tender/Contract Documents)</p>	<p>As per Review of Work Done to 31.12.89 (Annual Report 1988)</p>

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APPENDIX ...17:3..

FINAL REPORT ON CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF PUBLIC UTILITIES & TRANSPORT - CURATOR	HILL WATER SUPPLY SCHEME CONTRACT-P2 CONT'D Contractor: B.M.S. General Construction Company Ltd Type of Contract: (Bill of Quantities Contract)			Monitored: Operations/Performance of Contractor	Contract-P2 - As per Review of Work Done to 31.12.89 in addition to the following:- Net Omission Amounted

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APPENDIX ...17:4..

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1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF PUBLIC UTILITIES & TRANSPORT - CURATOR	<p>4) CONTRACT-E/M1 Supply of Switch Gear, Pumps and Labour for the Installation of an Extended Pumping System for the Entire Curator Hill Water Supply Scheme. The electricity supply was obtained from the Jamaica Public Service Company (J.P.S.Co) via a pole mounted sub-station specifically installed for the scheme. The supply voltage is 415:240 volts, 3 phase, 4 wire and a 50Hz cycle. This was the final contract which when completed enabled the entire system.</p> <p>Contractor: Multi-Tech Engineering Services Limited Consultant: D.O. Whyte & Associates</p>	<p>HILL WATER SUPPLY</p> <p>Original Contract Sum: \$574,428.00</p> <p>Final Contract Sum: \$541,889 i.e., 94.34% of the original contract sum.</p>	<p>CONT'D</p> <p>Completed</p>	<p>Reviewed:</p> <p>a) Selection of Contractors)) b) Invitation, Return) & Opening of Tenders)) c) Evaluation of Tenders) & Award of Contract)) Examined:)) Tender/Contract) Documents)) Monitored: Operations/Performance of Contractor</p>	<p>As per Review of Work Done to 31.12.89 (Annual Report 1989)</p> <p>Contract-E/M1 - As per Review of Work Done to 31.12.89 in addition to the following:-</p> <p>This contract was practically completed 26.3.90. 94.34% of the original contract sum had been expended then. The maintenance period of six (6) months had ended and even at the time of preparing this report the final accounts were still outstanding.</p> <p>7/....</p>

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APPENDIX .!:.7:4...

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF PUBLIC UTILITIES & TRANSPORT - CURATOE HILL WATER SUPPLY SCHEME			CONT'D		<p><u>GENERAL</u></p> <p>Overall, the entire project took approximately two and one half (2½) years to be implemented. The entire project is 99% completed with only minor items in the final contract (E/M1) to be completed. Total expenditure to date amounts to J\$2,757,181.01. The idea of splintering this project into the various components (contracts) has shown that the administrative 'humbug' increases under these conditions. The view is taken that splintering was done only to avoid the scrutiny of Cabinet, and this project could have been implemented as a single component (contract) to reduce (a) the entire construction period; (b) total expenditure; and (c) administrative overheads and time.</p> <p>Also, planning and coordination of the works could have been achieved with more ease with a single main contractor and sub-contractors if necessary.</p>

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FINAL REPORT ON CONTRACT SERVICES

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APPENDIX .1:18:1...

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PROGRAMME: REPLACEMENT OF WOODSTAVE PIPELINE

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MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE National Irrigation Commission Limited	<p>Installation of Pipeline- Contract #1</p> <p>This involved the replacement of Wooden Staves Pipeling that stretches between Bodles and Freetown, St Catherine with 30" diameter Ductile Iron (D.I.) Pipes of some 9300 linear feet of pipe- line with associated service connections, temporary and final surface reinstatement.</p> <p>Contractor: Bacchus Engineering Works</p> <p>Consultant: Earle & Associates Limited - Civil Engineering -</p> <p>Type of Contract: (Bill of Quantities Contract)</p>	<p>Original Contract Sum: \$3,040,147.26</p> <p>Final Contract Sum: \$2,471,618.23 or 81.3% of the original contract sum.</p> <p>Funding: GOJ</p>	<p>Completed</p> <p>Actual Commencement Date: January 4, 1990</p> <p>Practical Completion Was Achieved As At: July 31, 1990</p>	<p>Reviewed:</p> <p>a) Selection of Contractors</p>	<p>Interested firms were asked through a public notice published in the "Daily Gleaner" dated January 25, 1989, to collect pre-qualification questionnaires. Two (2) copies were to be returned to the National Irrigation Commission Ltd. Firms wishing to be pre-qualified were to be competent and experienced contractors capable of performing the type and size contract as described under column 2. The firms were to furnish details of their qualifications and background through the questionnaires.</p> <p>A total of eight (8) firms returned the questionnaires. They were assessed in the following areas with points allocated as in brackets:-</p> <p>(1) No. of years in operation (5)</p> <p>(2) Value of previous contracts (5)</p> <p align="right">2/....</p>

KEY: GOJ = Government of Jamaica; FIDIC: International Federation for Consulting Engineer

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APPENDIX .1:18:1...

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	- REPLACEMENT OF WOODSTAVE PIPELINE CONT'D				<p>(3) List of completed contracts (30)</p> <p>(4) Current contracts (5)</p> <p>(5) List of equipment owned (10)</p> <p>(6) Equipment to be purchased (5)</p> <p>(7) Personnel proposed (15)</p> <p>(8) Sub-contractors (5)</p> <p>(9) Insurances/Bonding Agents (5)</p> <p>(10) Work References (5)</p> <p>(11) Financial References (10)</p> <p>The pass mark was set at 50 points but of a possible 100.</p> <p>Five (5) firms prequalified with fifty (50) points or more based on the assessment done by the Consulting Engineers (Earle & Associates Ltd).</p> <p>3/....</p>

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APPENDIX .1.1.1.1....

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	- REPLACEMENT OF WOODSTAVE PIPELINE	CONT'D			<p>When we first perused the rating sheets submitted to the office by Earle & Associates Ltd, it was discovered that the successful bidder had received only 49 points and not 52 as stated by the Consultant. Bacchus Limited scored low in item (5) - List of Equipment owned (2/10) while all the other firms had (5/10) or more. A comparison of this section of Bacchus's prequalification questionnaire with that of two other firms scoring high in the section revealed that all three (3) firms had similar equipment that were overall suitable for executing the works.</p> <p>When the matter was pointed out to the Consultant they stated that it was a typographical error and pointed out that the contractor had actually received 5/10 points in this section and was thus pre-qualified.</p> <p>All firms receiving 50 points or more were deemed to be prequalified and those were the firms asked to tender on the project.</p>

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FINAL REPORT ON CONTRACT SERVICES

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APPENDIX .../B/...

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	REPLACEMENT OF WOODSTAVE PIPELINE	CONT'D		<p>b) Invitation, Return & Opening of Tenders</p> <p>c) Evaluation of Tenders</p> <p>Examined: Tender/Contract Documents</p>	<p>The five (5) firms prequalified were those asked to tender. Tenders were returned to the offices of the National Irrigation Commission Limited on June 5, 1989 by 2:00 p.m., accompanied with a tender bond equivalent to one percent (1%) of the individual tender sum. Tenders were overall fully responsive. The opening was public.</p> <p>The evaluation had considered compliance with the instruction to tenders and was based on the guidelines of awarding the contract to the lowest most responsive tenderer, which was supported by the Government Contracts Committee.</p> <p>An examination of the document revealed that it was the FIDIC standard form. It was comprehensive enough and sufficient for the proper administration of the contract. However, in respect of the</p>

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APPENDIX ..!..!..!

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	REPLACEMENT OF WOODSTAVE PIPELINE CONT'D			Monitored: Operations/Performance of Contractor	<p>tender evaluation the document did not stipulate how arithmetical errors found in the tenders would be dealt with. This was its only shortcoming as was proved in the submission made by the Consultant on behalf of the Ministry to the Government Contracts Committee.</p> <p>The contract was signed on November 30, 1989. The official commencement date was January 4, 1990, with completion date set for May 24, 1990. This completion date had to be rescheduled to July 25, 1990, due to frequent work stoppages, caused by labour disputes being encountered by the Contractor.</p> <p>To some extent, inappropriate pipe fittings contributed to the need for time extension also.</p> <p>Our last site visit made on June 22, 1990, revealed that the works were in an</p> <p>6/....</p>

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APPENDIX ...10:1...

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	- REPLACEMENT OF WOODSTAVE PIPELINE	CONT'D			<p>advance state of completion and was estimated to be approximately 85% complete. The project was finally completed at month ending July 1990 81.3% of the original contract sum.</p> <p>The Contractor had performed excellen except for the few problems he had encountered.</p>

CONTRACTOR-GENERAL'S OFFICEMONITORINGFINAL REPORT ON CONTRACT SERVICESPROGRAMME: EXPORT CROPS PROJECT - GOJ/IBRD

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	<p>Construction of Main Post Entry Plant Quarantine Facilities at Bodles Research Station, St Catherine.</p> <p>Comprised of approximately 10,000 sq ft of storage space including loading platforms plus approx. 3000 sq ft of office space. Associated site works involve surcharging of the site with marl for the provision of asphalted driveways and parking for heavy duty equipment and trailers. Others included installation of cold-storage facilities and all electrical and mechanical components to render the facilities complete.</p>	<p>Original Contract Sum: \$2,458,098.50</p> <p>Actual Final Cost: \$2,752,779.19</p> <p>Q.S's Estimate: \$2,458,098.50 or</p> <p>Overrun: \$294,681.00 or 11.9%</p>	<p>Completed.</p> <p>N.B. Contract Awarded: July 27, 1987</p> <p>Possession of Site by Contractor: August 5, 1978</p> <p>Contract Handing-Over Date: September 1989*</p>	<p>Reviewed:</p> <p>a) Selection of Contractors</p> <p>b) Return & Opening of Tenders</p> <p>c) Evaluation of Tenders</p> <p>Examined: Tender/Contract Documents</p> <p>Monitored: Operations/Performance of Contractor</p>	<p>As per Review of Work Done to 30.9.88 and 31.12.89 (Annual Reports 1987/88 and 1988/89) in addition to the following:-</p> <p>Total time overrun on this project was twelve (12) months *</p> <p>2/....</p>

KEY: GOJ = Government of Jamaica; IBRD = International Bank for Reconstruction & Development; SIHL = Sugar Industry Housing Limited;

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APPENDIX ...1:19:1...

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	<p>- EXPORT CROPS PROJECT</p> <p>Contractor: Rebeck Engineering Co. Ltd</p> <p>Sub-Contractor: (nominee) Electro/Mechanical</p> <p>-Reliable Engineers Ltd -</p> <p>Project Manager: Sugar Industry Housing Ltd</p> <p>Type of Contract: (Bill of Quantities Contract)</p>	<p>CONT'D</p> <p>Sub-Contract Sum: \$495,002.96</p> <p>Prime Cost Sum (Main Contract) \$695,905.00</p> <p>Actual Final Cost: \$678,937.13</p> <p>Actual Expenditure Over Original Contract Price: \$294,680.69 or 12% of the contract price.</p> <p>Funding: GOJ IBRD</p>	Completed		<p>The conditions of contract intended for the electrical and mechanical works to be executed by a sub-contractor nominated by the Ministry itself or by the main contractor. As per the Bills of Quantities (services) prime cost sums totalling \$645,905.00 were allowed for these two items. The Ministry in collaboration with the Project Manager (SIHL) tendered this section of the bills separately for which the tender from Reliable Engineers Limited in the amount of \$495,002.96 was accepted.</p> <p>The tenders were amongst themselves very competitive overall. However, the three (3) lowest tenders were between 20% and 25% of the Engineers' estimate, lower than the estimate itself (\$667,484.53). Note that the accepted tender was approximately 26% below the Engineers' estimate. The fourth tender from Conditioned Air was only Seven Dollars (\$7.00) less than the Engineers' estimate. The question now arises as to how low the tenders should be.</p> <p>3/....</p>

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1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	- EXPORT CROPS PROJECT	CONT'D			<p>A tender at 26% below the Engineer's estimate translates into variation orders and time overrun as evidenced by the over-expenditure of 37.2% on the original sub-contract price of \$495,002.96. There must be a cut-off point for tenders coming in way below the Engineer's estimate, and certainly that cut-off point should not be greater than say 15%. This percentage in itself implies an under estimation of expected expenditure and this is one of the problems that affect all major Government contracts. This cannot be allowed to continue as it affects the very sources that the monies are borrowed from at times.</p> <p>Consequently, the works suffered to the extent of overall time extension of one (1) year. The majority of the problems encountered in the planning, coordination and overall management of the various site activities were as a result of this.</p> <p>4/....</p>

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APPENDIX ..!..!9:!....

FINAL REPORT ON CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE - EXPORT CROPS PROJECT					<p>However, there must have been some agreement formal or otherwise between the Ministry and the Contractor, outlining to him his obligations in this respect, in particular, the relationship (contractual) that must exist between himself and the sub-contractor.</p> <p>The alternative arrangement, where the main contractor nominates the sub-contractor should have been surveyed.</p> <p>Of the total over expenditure on the project, the main contract accounted for 38% (or 4.56% of main contract price itself) and the balance by the sub-contract.</p> <p>A close look at the over expenditure on the sub-contract will reveal that this was a massive 37.2% of the original sub-contract price.</p> <p>5/....</p>

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APPENDIX ...!!!!..

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS Of PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	- EXPORT CROPS PROJECT	CONT'D			The Ministry could have surveyed the alternative route of allowing the Contractor to choose the sub-contractor since as it turned out, the difference between the prime cost sum for Electro/Mechanical Services and the actual cost was marginal and resulted in a saving when compared with the prime cost sum allowed for these items. Hence the cost to any contractor would be just about the same and with time being the essence, the job would not have suffered to the extent which it did in overrun on time.

PROJECTS STARTED PRIOR TO DECEMBER 1990 STILL BEING MONITORED

APPENDIX NO.	PROJECT	ORIGINAL CONTRACT SUM \$	STATUS
1.1.5	Laying 18" Diameter Pipe		Contract suspended after 52% of works completed. Completion proposed during Phase II.
1.1.6	Laying 36,000 ft of Pipeline	3.23M	Being implemented; completion date July 1991.
1.1.7	Laying of 20" & 18" Diameter Pipes	1.74M	Extension of time granted because of delays. Only limited information available.
1.1.8	Civil Works - Drainage & Infrastructure	1.65M	Stated anticipated completion is 27/11/89. The project is still under construction. Approved variations amount to \$277,593.50.
1.1.9	2 Million Gallon Water Storage Tank	4.56M	Project is under construction. Completion date stated as June 1990.
1.8.2	Montego Bay Type V Health Centre	8.86M	20% completed.
1.16.9	Renovation to Black River Courthouse		Original contract determined. New documents being prepared for completion of works.
1.20.1	Extension & alteration to Arrival Facility - Sangster International Airport	4.9M	Original contract period extended six (6) weeks to March 18, 1991. Works now 90% completed.
1.21.1	Construction of 300 Two-Bedroom Houses, Norwood, Montego Bay	25.77M	Original contract completion date November 1989. Works 80% completed as at 31/3/91.
1.22.1	Central Public Health Laboratory	17.2M	Works still not completed. Contract time overrun 22 months.
1.23.1	Extension, Alteration & Refurbishing Bath All-Age School	5.59M	Anticipated completion by May 1991.
1.24.1	New Titles Office Building		Contract not yet awarded at 31/12/90.
1.24.2	Extension, Refurbishing of Lands Department Building		Contract not yet awarded at 31/12/90.

OCHO RIOS/ST. ANN'S BAY
WATER SUPPLY SCHEME

MONITORINGINTERIM REPORT ON: PRE & POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
NATIONAL WATER COMMISSION	PIPELINE INSTALLATION Laying 18" Diameter Raw Water Pipeline from Roaring River to Treatment Plant Contractor: Solid Engineering Limited Type of Contract: (Bill of Quantities Contract)	CONTRACT-NW-04-CS-03-88-08 CONT'D Contract Sum: \$1,086,225.80 Value of Work Completed At Time of Suspension: \$560,454.00	03-88-08 CONT'D Commencement Date: February 20, 1989 After 52% of the works was completed the contract was suspended on April 21, 1989, then formally terminated. Proposed completion of the works anticipated to commence on Phase II of the project development.	Reviewed: a) Award of Contract b) Securities c) Progress Report	Award of contract consistent with recommendation of Consultant and supported by the *GCC. Performance Bond in order in accordance with requirements. Insurances had to be adjusted to reflect conformity with the Conditions of Contract. Works on this contract had to be suspended pending further dialogue with the Jamaica Public Service Company Ltd. The early discussions surround the prior rights of access accorded the JPS Co. Ltd for the supply of water from the Roaring River to service their Hydro Electric Plant. The infringement for PCJ Engineering Ltd to service the scheme from the Roaring River could impact on the flow to the Hydro Station adversely during drought, when the river diminishes. The discussion on what action was necessary to be taken was apparently not clearly documented

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INTERIM REPORT ON: PRE & POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
NATIONAL WATER COMMISSION	PIPELINE INSTALLATION	CONTRACT NW-04-CS-	03-88-08 CONT'D		by the previous administration as our information source revealed. Further discussion is being contemplated since it is anticipated to complete the works in Phase II. Monitoring activities will continue as soon as the contract recommences.

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1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
NATIONAL WATER COMMISSION	<p>PIPELINE INSTALLATION</p> <p>Approximate 36000'.0 of Pipeline from Bull Point to Upper Buckfield formerly Designated as Contract NW-04-CS (04 & 05)-88-08</p> <p>Re-tendered as a Single Contract NW-04-CS-04-89-01 on the advice of the *GCC.</p> <p>Contractor: R.G. Hilton & Associates Limited</p> <p>(Bill of Quantities Contract)</p>	<p>CONTRACT NW-04-CS-</p> <p>Contract Sum: \$3,238,631.00</p> <p>Up-date Accounts not available at the time of review.</p>	<p>04-89-01 5</p> <p>Under implementation.</p> <p>Commencement Date: January 26, 1990</p> <p>Sectional Completion- Bull Point to Ocho Rios: October 1, 1990</p> <p>Planned Completion of Works: July 1991</p>	<p>Reviewed:</p> <p>a) Selection of Contractors</p> <p>b) Invitation to Tender</p> <p>c) Return & Opening of Tenders</p> <p>d) Evaluation of Tender & Award of Contract</p> <p>e) Tender Document</p>	<p>Five (5) contractors selected on the basis of a list provided by National Water Commission dated April 7, 1989.</p> <p>Invitation by way of letter from PCJ Engineering Ltd dated April 17, 1989 to the contractors.</p> <p>Tenderers were instructed to return documents by 11:00 a.m. on May 17, 1989. Four (4) responses were recorded at a public opening the same day. One (1) tenderer declined to submit a tender.</p> <p>The evaluation of tenders was in accordance with standard procedure and an award was correctly made to the lowest responsive tenderer.</p> <p>The tender document was satisfactory for proper administration of the contract. Conditions of the Contract were the international conditions of *FIDIC with supporting forms of agreement and bond.</p>

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MONITORINGINTERIM REPORT ON: PRE & POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
NATIONAL WATER COMMISSION	- PIPELINE INSTALLATION	CONTRACT NW-04-CS-04-89-01	CONT'D	f) Securities - Performance Bond, Insurances g) Progress Report	<p>These items were submitted by the Contractor and they appear to be in order in accordance with the stated requirements.</p> <p>Work on this contract progressing satisfactorily, although some problems such as obstruction (culverts) and inadequate supply of certain size pipes could have resulted in extended delays to the contract. However, constructive decision and applicable solution minimised the delays so that the pipeline from Bull Point to Ocho Rios later designated as Section I was completed and tested successfully by November 1990. The continuation to Upper Buckfield designated as Section II experience major problems in areas where blasting is necessary to allow proper alignment of the pipeline to conform with certain other development being carried out by Urban Development Corporation in the vicinity of the pipeline. It is anticipated to complete Section II by mid July 1991.</p>

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INTERIM REPORT ON: PRE & POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
NATIONAL WATER COMMISSION	<p>PIPELINE INSTALLATION</p> <p>Laying 20" Diameter Treated Water Pipeline from Mansfield (Upper Buckfield) to Coconut Grove, and 18" Diameter Treated Water Pipeline from Coconut Grove to White River.</p> <p>Contractor: G & L Engineering Associates Limited</p> <p>Type of Contract: (Bill of Quantities Contract)</p>	<p>CONTRACT NW-04-CS-06-88-08</p> <p>Contract Sum: \$1,747,443.50</p>	<p>Under implementation.</p> <p>Commencement Date: February 14, 1989</p>	<p>Reviewed:</p> <p>a) Award of Contract</p> <p>b) Securities</p> <p>c) Progress Report</p>	<p>Award of contract consistent with recommendation of Consultant supported by the *GCC. Cabinet ratify the award</p> <p>Performance Bond and Insurances provide by the contractor in accordance with the stated requirements.</p> <p>The smooth operation of the Contractor's activities were hampered by late deliveries of pipes, and impediments such as permission for right of access through private property. These delays resulted in the re-scheduling of the contract completion date, and consequently testing of completed sections of the pipelines could not commence before October 1989.</p> <p>Because of limited information on this contract, we are unable to further comment on the activities, but will ensure that monitoring activities continue to completion of the project.</p>

MONITORING

INTERIM REPORT ON: PRE & POST CONTRACT SERVICES TO

PROGRAMME: OCHO RIOS/ST ANN'S BAY WATER SUPPLY SCHEME

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
NATIONAL WATER COMMISSION [Executing Agency] PCJ Engineering Limited [Consulting/Implementing Agency]	Construction of the site Civil Works including Drainage & Other Infra- structure - Contract No. NW-04-CS-09-89-01 Contractor: Edward Construction Ltd Consultant: Resource Engineering Ltd (subsequently replaces PCJ Engineering during implementation)	Contract Sum: \$1,657,344.15 Q.S's Estimate: \$1,506,647.54 Approved Variation: \$277,593.50 Revised Contract Sum: \$1,934,937.65	Being implemented Commencement Date: October 2, 1989 Anticipated Completion Date: November 27, 1989	Reviewed: a) Selection of Contractors, Invitation to Tender b) Tender Document c) Return & Opening of Tenders	Contractors selected to tender on the basis of a list supplied by the Ministry of Local Government. Invitation by means of letter dated January 10, 1989, sent to four (4) contractors. The tender document was adequately compiled with precise instructions. General and particular conditions of contract satisfactory for proper management of the contract. Three (3) contractors's responses received before stipulated deadline and shown on record at a "Public Opening" of the tenders on February 2, 1989.

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INTERIM REPORT ON: PRE- POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
NATIONAL WATER COMMISSION	OCHO RIOS/ST ANN'S BAY WATER SUPPLY SCHEME CIVIL WORKS CONTRACT NO.	NW-04-CS-89-01	CONT'D	d) Evaluation of Tenders, Award of Contract e) Securities, Performance Bond, Insurances, etc.	Tenders were evaluated in accordance with the criteria of the lowest responsive, responsible tender and fully supported for awarding of the contract by the Government Contracts Committee. Cabinet subsequently ratified the award as seen in the Ministry of Public Utilities & Transport letter dated August 28, 1989, after transition of responsibility of the project from the Ministry of Local Government. These items were not available for reviewing during an inspection of documents, but will be examined at the next review.

MONITORING

INTERIM REPORT ON: PRE & POST CONTRACT SERVICES

[illegible]

CONTRACTOR-GENERAL'S OFFICE

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MONITORINGINTERIM REPORT ON: PRE-CONTRACT SERVICESPROGRAMME: OCHO RIOS/ST. ANN'S BAY WATER SUPPLY PROJECT

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
<p>NATIONAL WATER COMMISSION</p> <p>[Executing Agency]</p> <p>P.C.J. ENGINEERING LIMITED</p> <p>[Implementing Agency]</p>	<p><u>Contract:</u></p> <p>Proposed construction of two (2) million gallon clearwell storage tank.</p> <p><u>Contract No.:</u></p> <p>NW-04-CS-03-89-03/08-09</p> <p><u>Contractor:</u></p> <p>Courage Construction Limited</p> <p><u>Consultants:</u></p> <p>Resource Engineering Limited</p>	<p><u>Contract Sum:</u></p> <p>\$4,562,680.40</p> <p><u>Quantity Surveyor's Estimate</u></p> <p>\$5,365,515.81</p> <p><u>Funding</u></p> <p>Government of Jamaica</p>	<p>Under implementa-tion</p> <p>Commencement Date:</p> <p>January 1990</p> <p>Anticipated Completion Date:</p> <p>Mid June 1990</p>	<p>Review:</p> <p>a) Selection of Contractors</p> <p>b) Invitation to tender return and opening of tenders</p>	<p>Contractor selected to tender on the basis of a list supplied by the Ministry of Local Government in the first instant.</p> <p>Subsequent retendering of the contract showed that the Ministry of Public Utilities and Transport assumed responsibility of the project, hence a revised list used to invite tenders.</p> <p>Invitation by means of letter dated March 22, 1989, subsequently followed by addendum requesting contractors to submit also separate alternative tender after omitting cost of post-tensioned strand.</p> <p>Six (6) contractors invited, three (3) responses received and shown on record as a "Public Opening" of tenders April 21, 1989</p>

MONITORINGINTERIM REPORT ON: Pre-Contract Services

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
. NATIONAL WATER COMMISSION	Proposed Construction of two million gallon Clearwell storage tank (cont'd)			<p>c) Tender Document</p> <p>d) Evaluation of Tenders</p>	<p>The tender document was adequately compiled with precise instructions. General and particular conditions of contract satisfactory for the proper administration of the contract.</p> <p>Tenders were originally invited from contractors in the Ministry of Local Government list. However, after the evaluation of the tenders, they were rejected on the grounds that the bids were too high. Although a suggestion was made to negotiate with the lowest tenderer, this never materialized, and consequently resulted in a retendering of the contract.</p> <p>In the second evaluation, the bids were assessed on the basis of responsiveness to the instructions, and accordingly a recommendation to award the contract to the lowest alternate tender was generally in order.</p>

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MONITORING

INTERIM REPORT ON: PRE-CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
NATIONAL WATER COMMISSION	Proposed Construction in two million gallon Clearwell storage tank (cont'd)			<p>e) Award of Contract</p> <p>f) Commencement</p>	<p>Cabinet later ratified the award (i.e. Courage alternate bid) which was supported by the GCC and recommended by Ministry of Public Utilities and Transport.</p> <p>The Contractor commenced activities on the project January 1990. However, documentation on the implementation have not yet been reviewed for comments.</p>

MONITORINGINTERIM REPORT ON: PRE & POST CONTRACT SERVICESPROGRAMME: JAMAICA POPULATION & HEALTH PROJECT #1 - GOJ/IBRD

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF HEALTH [Executing Agency] Urban Development Corporation [Implementing Agency]	Construction of a Prototype "V" Health Centre and Administrative Block at 5 Payne Street, Montego Bay. Contractor 1: Richard & Richards Consultant: Michael Carter & Assocs. -Architects- Davidson & Hanna -Quantity Surveyor- Type of Contract: Bill of Quantities Contract	Contract Sum: \$8.86M Quantity Surveyor's Estimate: \$9.50M Funding: GOJ IBRD	Construction in progress. 20% completed Contract Period: Sixteen (16) months Commencement Date: November 14, 1990 Completion Date: March 23, 1992 Monitoring will continue to completion of project.	Reviewed: a) Selection of Consultants b) Selection of Contractors (1st selection) c) Return, Opening & Evaluation of Tenders & Award of Contract	Consultants were selected in accordance with GOJ/IBRD procedures. NB This project has been the subject of two biddings. Tenders were invited through an advertisement in the press. Nine (9) bidders were issued with prequalifica- tion documents along with the tender instruments. On the same day of the return of tenders the prequalifications were firstly evaluated. Of the nine (9) bidders, one (1) did not return, three (3) failed to qualify and their tenders were not opened. Of the five (5) remaining bids, the three (3) lowest were evaluated.

KEY: GOJ = Government of Jamaica; IBRD = International Bank for Reconstruction & Development; GCC = Government Contracts Committee;
UDC = Urban Development Corporation

MONITORING

INTERIM REPORT ON: PRE & POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF HEALTH -	JAMAICA POPULATION & HEALTH PROJECT #1 PROTOTYPE "V" HEALTH CENTRE & ADMIN. BLOCK AT 5 PAYNE STREET, MONTEGO BAY				<p>The firm <u>Guran-Tee Construction</u> being the lowest responsive bidder was recommended for the contract. The matter was later taken before the GCC where it was supported and later approved by Cabinet for a sum of \$7.06M, plus an additional \$975,000.00 to cover engineering works and labour cost increase (awarded), making a total of \$8.03M.</p> <p>The award was, however, cancelled by the Ministry of Health after Garan-Tee Construction had been given the understanding that an agreement would be executed and the Contractor extending the validity period to 120 days. This action has caused the Contractor to seek legal redress concerning recovery of certain direct expenses and losses. Legal action is now pending.</p> <p>The Ministry of Health directed a re-tendering of the project in January 1990.</p>

MONITORINGINTERIM REPORT ON: PRE & POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF HEALTH -	JAMAICA POPULATION & HEALTH PROJECT #1 PROTOTYPE "V" HEALTH CENTRE & ADMIN. BLOCK AT 5 PAYNE STREET, MONTEGO BAY			Selection of Contractor (final selection) Return, Opening & Evaluation of Tenders & Award of Contract	<p>Tenders were invited through the local press and nine (9) tenderers responded.</p> <p>Prequalification exercise was firstly undertaken after which the qualified bids were opened publicly. The three (3) lowest bids were examined for responsiveness, arithmetical accuracy and evaluated.</p> <p>The contract figure of \$8.86M submitted by Richards & Richards, the lowest responsive evaluated bidder was considered low, being \$0.6M below that of the Consultant's and \$0.5M below the second lowest tender.</p> <p>Richards & Richards re-examined their tender and admitted an error in their pricing, but indicated their willingness to stand by their tender figure.</p>

CONTRACTOR-GENERAL'S OFFICE

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MONITORING

INTERIM REPORT ON: PRE & POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF HEALTH -	JAMAICA POPULATION & HEALTH PROJECT #1 PROTOTYPE "V" HEALTH CENTRE & ADMIN. BLOCK AT 5 PAYNE STREET, MONTEGO BAY			Project Implementa- tion	<p>This Contractor was then recommended for the award which was later taken before the GCC. Here, the recommendation was supported and later approved by Cabinet.</p> <p>The Contractor took possession of the site on November 14, 1990, after providing the necessary insurances, plant and equipment, etc., and proceeded on demolition works and general site preparation. A visit to this site in February 1991, by members of the Contractor-General's staff, saw the marling and rolling of the site in progress.</p> <p>Monitoring will continue on this project.</p>

CONTRACTOR-GENERAL'S OFFICE

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MONITORING

INTERIM REPORT ON: PRE & POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF HEALTH -	JAMAICA POPULATION & HEALTH PROJECT #1 PROTOTYPE "V" HEALTH CENTRE & ADMIN. BLOCK AT SPAYNE STREET, MONTEGO BAY				<p align="center"><u>OBSERVATIONS</u></p> <ol style="list-style-type: none"> 1. In the case of the first selection of contractors, demolition and electrical works were omitted from the tender documents which was not observed by the UDC until the report was presented before the GCC. Better vigilance should have been displayed by this agency in the administration of its projects. 2. In the second selection of contractors, the Ministry of Health objected to Richards & Richards, the lowest bidder being awarded the contract on the grounds that they were "C" grade contractors and showed time and cost overrun on all their projects, and indicated support for another firm being the third lowest tenderer, but the Consultants countered that argument - that the firm is capable of completing a job satisfactorily.

MONITORINGINTERIM REPORT ON: PRE & POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF HEALTH -	JAMAICA POPULATION & HEALTH PROJECT #1 PROTOTYPE "V" HEALTH CENTRE & ADMIN. BLOCK AT 5 PAYNE STREET, MONTEGO BAY				<u>COMMENTS</u> The practice of inviting contractors to send tender and prequalification documents simultaneously is one that is not recommended. Tendering procedure is very expensive and contractors should not be asked to tender for a project for which they may not be qualified. The recommended procedure is to first invite contractors to participate in a prequalification exercise and those thus qualified, invited to tender.

CONTRACTOR-GENERAL'S OFFICE

APPENDIX ...1:20:1...

MONITORING

INTERIM REPORT ON: PRE & POST CONTRACT SERVICES

PROGRAMME: INTERNATIONAL AIRPORTS

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF PUBLIC UTILITIES & TRANSPORT Implementing Agency - AIRPORTS AUTHORITY	<p>Extension and Alterations to the Arrival Facility</p> <p>Phase II of Customs Hall, Sangster International Airport, Montego Bay</p> <p><u>Contractor:</u> C.G. Woolery & Partners Limited</p> <p><u>Consultant:</u> APEC Consultants (Architect)</p> <p>Goldson Barrett & Johnson (Quantity Surveyors)</p> <p><u>Type of Contract:</u> Selective Tendering</p>	<p>Original Contract Sum:</p> <p>\$4.9M</p> <p>Quantity Surveyor's Estimate:</p> <p>\$5.2M</p> <p><u>Funding</u> Government of Jamaica</p>	<p>Work still in progress. 90% completed</p> <p><u>Commencement Date:</u> 23/10/90</p> <p><u>Contract Period:</u> Sixteen (16) weeks</p> <p><u>Original Completion Date:</u> February 4, 1991</p> <p><u>Projected Completion Date:</u> March 18, 1991</p>	<p>Reviewed:</p> <p>a) Selection of Consultants</p> <p>b) Selection of Contractors</p> <p>c) Invitation, Receipt, Opening of Tender, Evaluation & Award of Contract</p>	<p>Only firms which have a good track record in airport facilities were invited to submit technical proposals along with their fees.</p> <p>Three (3) firms were taken from a prequalified list of contractors kept by the Ministry of Construction (Works) and forwarded to the Minister of Public Utilities for comments.</p> <p>The three (3) firms were invited to tender, with the usual instructions. Tenders were opened 20/7/90 in the presence of the Airports Authority Committee and the results recorded and signed by the parties. Of the three (3) invitees, one did not make a return. The other two (2) tenders were examined for responsiveness and arithmetical accuracy.</p>

MONITORINGINTERIM REPORT ON: PRE AND POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF PUBLIC UTILITIES & TRANSPORT	Custom Hall Extension Phase II (Sangster International Airport) (cont'd)			<p>c) Invitation, Receipt, Opening of Tender, Evaluation & Award of Contract</p> <p>d) Project implemented 90% completed Work in progress</p>	<p>The winning contractor, C.G. Woolery, the lower of the two (2), contained arithmetical errors totalling \$300,340 and if corrected, would increase his tender figure.</p> <p>Both contractors, C.G. Woolery & Partners Limited and Guaran-Tee Construction Company Limited were advised of their errors. The winning contractor indicated his willingness <u>to stand by his tender figure</u>, the other did not reply.</p> <p>C.G. Woolery being the lower evaluated responsive bidder was recommended for the award which was supported by the Government Contracts Committee (GCC) and approved by Cabinet.</p> <p>The works were commenced 23/10/90, with a contract period of sixteen (16) weeks. The contractor provided insurances, performance bond and his programme of work.</p>

MONITORINGINTERIM REPORT ON: PRE AND POST CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF PUBLIC UTILITIES & TRANSPORT	Custom Hall Extension Phase II (Sangster International Airport) (cont'd)			d) Project implemented 90% completed Work in progress	<p>A site supervisor is employed on the job. The work on site appears to be good standard.</p> <p><u>OBSERVATION:</u></p> <p>Regarding the opening of tenders:-</p> <ol style="list-style-type: none"> 1. Although members from Airports Authority Committee were present, a representative from the client Ministry should have been present - none was present at the opening. 2. The form of tender should have been so designed that both the tender sum and the signature of the tenderer appear on the same page, instead of two pages with the contractor's signature and seal on one page and the contract sum on another.

CONTRACTOR-GENERAL'S OFFICEMONITORINGINTERIM REPORT ON CONTRACT SERVICES

APPENDIX 1:10.9....

PROGRAMME: CARIBBEAN JUSTICE IMPROVEMENT PROJECT - GOJ/US-AID

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE	<p>Renovations to the Black River Courthouse, St Elizabeth</p> <p>Contractor: Carl Johnson Construction Company Limited</p> <p>Consultant: Alberga Graham Jamaica</p> <p>Type of Contract: (Bill of Quantities Contract)</p>	<p>Contract Sum: \$302,348.00</p> <p>Total Amount Paid to Contractor: \$175,000.00 or 58.3% of contract sum as at 16.8.89</p> <p>Q.S's Estimate: \$247,006.30</p>	<p>Terminated w.e.f. May 11, 1990</p> <p>MOJ in the process of preparing new estimate for completion of work remaining under Johnson's contract.</p> <p>Consultants reported the contract to be approximately 85% complete in terms of work done and rated overall as unsatisfactory.</p> <p>Another contract will be entered into by the MOJ for completion of work remaining under this contract along with necessary remedial work.</p>	<p>Reviewed:</p> <p>a) Selection of Contractors</p> <p>b) Invitation, Return & Opening of Tenders</p> <p>c) Evaluation of Tenders & Award of Contract</p>	<p>As per Review of Work Done to 31.12.89 (Annual Report 1989).</p> <p>Selective tendering and public opening.</p> <p>The evaluation had considered compliance with the instructions to tenderers and was based on the guidelines of awarding the contract to the lowest most responsive tenderer which was supported by the Government Contracts Committee.</p>

KEY: GOJ = Government of Jamaica; US-AID = United States Agency for International Development; MOC (W) = Ministry of Construction (Works);
 MOJ = Ministry of Justice;

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MONITORING

INTERIM REPORT ON CONTRACT SERVICES

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APPENDIX .1:167..

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE -	CARIBBEAN JUSTICE IMPROVEMENT PROJECT BLACK RIVER R.M. COURTHOUSE	CONT'D Commencement Date: January 1, 1989 Terminated: May 11, 1990		Examined: Tender/Contract Documents	<p>This was of the MOC (W) (1986 Edition) standard for Building and Civil Engineering Works with special provisions for US-AID funding requirement. It was comprehensive enough for the type and size contract with standard contractual procedures as adopted in the wider public sector. Overall it was sufficient for the proper administration of the contract.</p> <p>This contract was signed approximately one (1) month after the Contractor took possession of and began work on the site. The actual construction starting date was January 3, 1989, while the signing of this contract took place only on February 7, 1989, two days prior to the General Elections held February 9, 1989. There was therefore no binding contract between the MOJ and the Contractor during this period of time up to February 7, 1989.</p>

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APPENDIX 1:16:9...

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE -	CARIBBEAN JUSTICE IMPROVEMENT PROJECT BLACK RIVER R.M. COURTHOUSE	CONT'D		Monitored: Operations/Performance of Contractor	<p>Note that prior to the actual construction start, the Contractor should have furnished the MOJ with:</p> <ul style="list-style-type: none"> (i) valid copy of Tax Compliance Certificate; (ii) a Performance Bond of 20% of the contract sum (\$6,000.00) or a letter of intent from a reputable financial institution for provision of same; and (iii) evidence that all the required insurances were effected and were actually enforced. <p>The fact that this contract had been terminated due to non-performance on the part of the Contractor raises the question of whether or not these items were actually provided.</p> <p>A check with the MOJ and the Consultant Alberga Graham Jamaica, revealed that the Performance Bond was in place and</p>

CONTRACTOR-GENERAL'S OFFICEMONITORINGINTERIM REPORT ON CONTRACT SERVICES

APPENDIX ..1:16:9...

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE -	CARIBBEAN JUSTICE IMPROVEMENT PROJECT BLACK RIVER R.M. COURTHOUSE	CONT'D			<p>all necessary regular insurances were actually effected prior to the construction start.</p> <p>The Contractor had performed poorly and as a result the contract was terminated. He had numerous areas of unsatisfactory work due to poor workmanship. A number of site visits made by the Consultant revealed this and even after pointing these out to the Contractor they were never remedied. He claimed he had not been paid for work done at some point in time and thereafter did not bother to take the job seriously. The Consultant made serious effort to get the Contractor to finish the job or commence completion thereof after the Contractor had stopped working. This was done through a number of telephone calls and visit to the Contractor's office prior to and on their way to visiting the site.</p>

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MONITORING

INTERIM REPORT ON CONTRACT SERVICES

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APPENDIX ...169...

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF JUSTICE -	CARIBBEAN JUSTICE IMPROVEMENT PROJECT BLACK RIVER R.M. COURTHOUSE	CONT'D			<p>The defects list prepared by the Consultant indicated numerous areas of unsatisfactory work which the Contractor was not prepared to remedy at a cost to him, hence the neglect.</p> <p>A site visit made by this office on April 26, 1989, revealed that the building was in use while the renovations were being effected. There were no workmen or the Contractor himself on the site and works were well under way, say 60% completed.</p>

MONITORING

INTERIM REPORT ON: PRE- & POST-CONTRACT SERVICES

PROGRAMME: HOUSING

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	REMARKS
<p>MINISTRY OF CONSTRUCTION (HOUSING)</p> <p>[Executing Agency]</p> <p>Sugar Industry Housing Limited</p> <p>[Implementing Agency]</p>	<p>Construction of 300 - 2 Bedroom Housing Units with it Related Infra- structure at Norwood, Montego Bay (Site #2)</p> <p>Contractor: Y.P. Seaton & Associates</p> <p>Consultant: Sugar Industry Housing Ltd</p> <p>Type of Contract: Negotiated Contract</p>	<p>Original Estimated Cost: \$25.77M</p> <p>Projected Final Cost: \$74.99M</p> <p>Cost Overrun: \$49.22M</p>	<p>Works in progress and still being monitored</p> <p>Approximately 80% complete</p> <p>Contact Date: November 7, 1987</p> <p>Commencement Date: July 18, 1988</p> <p>Original Contract Completion Date: November 1989</p> <p>Estimated Completion Date: April 1991</p> <p>Contract Period: Sixteen (16) months</p> <p>Time Overrun: Sixteen (16) months</p> <p>Extension of time granted.</p>	<p>Reviewed:</p> <p>a) Selection of Consultants</p> <p>b) Selection of Contractors</p> <p>c) Implementation</p>	<p>Consultant (Sugar Industry Housing Ltd) were nominated in 1987, under a written agreement to implement the project.</p> <p>In 1987, the Minister of Housing <u>negotiated</u> with the Contractor to construct 400 housing units - 100 in East Prospect, St Thomas and 300 "elsewhere site". This "elsewhere site" became Norwood Housing Scheme, Montego Bay.</p> <p>The works were started in July 1988. The Contractor being a tunnel system; builder provided all plant and equipment necessary for the job. The necessary insurances were also provided. Site organization appears satisfactory as the following is observed; site offices, bar charts showing the work programme, site supervisors, site diary, proper storage for materials, etc.</p>

MONITORINGINTERIM REPORT ON: PRE- & POST CONTRACT SERVICES TO 31/3/91

1	2	3	4	5	6								
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S								
MINISTRY OF CONSTRUCTION	(HOUSING) 300-2 BEDROOM NORWOOD, MONTEGO BAY	HOSUING UNITS AT			<p><u>General Observations</u></p> <p>The site so selected by the Ministry of Construction (Housing) called Site #2, is total rock which necessitated extensive blasting and excavation by the use of compressors which have added enormously to the contract figure. <u>Poor planning</u> is a contributing factor as no feasibility study was done to the site.</p> <p>Projected increase cost of project:-</p> <table><tr><td></td><td>\$74.99M</td></tr><tr><td>Less</td><td><u>25.77</u></td></tr><tr><td></td><td>\$49.22M</td></tr><tr><td></td><td>=====</td></tr></table> <p>Goods procurred overseas for installation of the sewage treatment plant which will be attached to the housing units will not arrive until probably May 1991. Hence, a final completion is not anticipated until June 1991.</p>		\$74.99M	Less	<u>25.77</u>		\$49.22M		=====
	\$74.99M												
Less	<u>25.77</u>												
	\$49.22M												
	=====												

CONTRACTOR-GENERAL'S OFFICE

APPENDIX ...1:22:1....

MONITORINGINTERIM REPORT ON: POST CONTRACT SERVICESPROGRAMME: CENTRAL PUBLIC HEALTH LABORATORY

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF HEALTH	<p>Central Public Health Laboratory, 21 Slipe Pen Road Kingston</p> <p>Construction of a five (5) storey building of reinforced concrete including all necessary mechanical and electrical installations.</p> <p>To provide laboratory services for surveillance of diagnostic service in respect of communicable diseases, etc.</p> <p>Contractor: E. Fong Yee</p> <p>Consultant: Lloyd Robinson & Assocs. -Architects-</p> <p>Type of Contract: Negotiated</p>	<p>Original Contract Sum: \$17.2M</p> <p>Revised Cost: \$22.2M</p> <p>Funded by a grant from European Economic Community (EEC)</p> <p>Q.S's Estimate: \$16,523,181</p>	<p>Work still in progress and monitoring is being continued.</p> <p>Project Duration: Original two (2) years July 1987 - August 1989</p> <p>Revised - July 1987 - May 1990</p> <p>Revised - July 1987 - August 1990</p> <p>Revised - July 1987 - October 1990</p> <p>Revised - July 1987 - December 1990</p> <p>Revised - July 1987 - June 1991</p> <p>Time Overrun: Twenty-two (22) months</p>	<p>Reviewed:</p> <p>a) Evaluation of Tenders & Award of Contract (see Report - 31/12/88)</p>	<p>The construction period will be forty-eight (48) months instead of twenty-four (24) months as originally planned. Official extension of time for the project has not been approved to date.</p> <p>There are problems on site as below:</p> <ul style="list-style-type: none"> i) security; ii) theft; iii) harrassment and intimidation have caused a slowing-down of the work; iv) payment delays - certificates not being honoured on time; v) sectional completion for handing over being requested by the Contractor but the Client (Ministry) has disagreed with this request (rightly so).

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APPENDIX ...1.2.2.1

INTERIM REPORT ON: CENTRAL PUBLIC HEALTH LABORATORY

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF HEALTH -	CENTRAL PUBLIC HEALTH LABORATORY	CONT'D			Anticipated completion date, June 1991. The original estimated cost of the project was \$17.2M and it is now anticipated to cost twenty plus million on completion.

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APPENDIX: ...1.2.3.1...

MONITORINGINTERIM REPORT ON: PRE-CONTRACT SERVICESPROGRAMME: GOJ/IBRD WORLD BANK FOURTH EDUCATION PROJECT

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF EDUCATION [Executing Agency] Estate Development Company Limited (EDCo) [Implementing Agency]	Extension, Alteration & Refurbishing BATH ALL-AGE SCHOOL Contractor: Construction Developers Associates Limited Consulting Engineers: Advanced Consultants Caribbean Ltd.	Contract Sum: \$5,598,488.71 Funding: GOJ/IBRD Quantity Surveyor's Estimate: \$5,566,332.15	Under Implementation Commencement Date: August 14, 1990 Anticipated Completion Date: Mid May 1991	Examined: a) Prequalification Questionnaires & Evaluation Forms for Contractors	Prequalification of contractors restricted for local contracting firms. Contract value would hardly be attractive for foreign counterparts from participating member countries of loan agency IBRD. Evaluation of prequalification was carried out in March 1988, at which time the monetary limit for contractors to prequalify for tendering on the contracts was \$5.0 million. The programme appeared to have been delayed prior to the tendering process and subsequently escalation of the cost required a second prequalification exercise. This was necessary to update and revise the monetary limits for prequalification. Nevertheless, this contract, Bath All-Age, was exempted from the second prequalification to avoid further delay in its implementa- tion and therefore those contractors who were prequalified in March 1988,

KEY: GOJ = Government of Jamaica; IBRD = International Bank for Reconstruction and Development; EDCo = Estate Development Company

CONTRACTOR-GENERAL'S OFFICEMONITORINGINTERIM REPORT ON: PRE-CONTRACT SERVICES CONT'D

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF EDUCATION	WORLD BANK FOURTH BATH ALL-AGE SCHOOL	EDUCATION PROJECT CONT'D		<p>b) Invitation to Tender</p> <p>c) Return & Opening of Tenders</p>	<p>were invited to submit tenders. They also eventually satisfied the requirements of the second prequalification.</p> <p>Notices of invitation were published and delivered to prequalified contractors in accordance with standard procedure required by IBRD.</p> <p>Two (2) contractors out of a complement of four (4) responded to the invitation to submit tenders as stipulated by the instructions before the deadline.</p> <p>A "public opening" of the tenders was recorded on the same day, January 12, 1990.</p>

MONITORING

INTERIM REPORT ON: PRE-CONTRACT SERVICES CONT'D

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF EDUCATION	- WORLD BANK FOURTH EDUCATION PROJECT BATH ALL-AGE SCHOOL CONT'D			Reviewed: a) Tender Document b) Tender Report & Award of Contract	Standard Form of Building Contract Private Edition with Quantities. First Revision 1984 issued by the Joint Consultative Committee with Conditions of Particular Application. The document appears to be satisfactory for proper administration of the contract. The tenders were evaluated in accordance with the criteria of the lowest responsive responsible tender, and a recommendation for an award on that basis. There appears to be no breach of selective tendering by that recommendation. The award of the contract concurred with the recommendation by the Consultants (EDCo). The Contractor provided the required insurances, performance and mobilization bonds with his Tax Compliance Certificate as being part of his obligation in view of being awarded the contract.

CONTRACTOR-GENERAL'S OFFICE

MONITORING

INTERIM REPORT ON: PRE-CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF EDUCATION	- WORLD BANK FOURTH EDUCATION PROJECT BATH ALL-AGE SCHOOL CONT'D			Site Visit Contemplated	The contract commenced on August 14, 1990, and a site visit is envisaged to establish the Contractor's compliance with the Terms and Conditions of the Contract.

MONITORING

INTERIM REPORT ON: PRE-CONTRACT SERVICES

PROGRAMME: GOJ/IDB JAMAICA AND LAND TITLING PROJECT

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	REMARKS
<p>MINISTRY OF AGRICULTURE (M.O.A.) (Executing Agency)</p> <p>SUGAR INDUSTRY HOUSING LIMITED (Implementing Agency)</p>	<p><u>Proposed New Land Title Office Building</u></p> <p>Four (4) storey gross floor area of 20,982 sq. ft. inclusive of ground floor parking facilities, institute reinforced concrete frames, dry wall internal partitioning and ancillary works.</p> <p><u>Consultants:</u></p> <p>Erano Spiro Associates (Architect)</p> <p>Smada Consultant (Structural Engineer)</p> <p>K.F. Williams & Asscs. Electrical/Mechanical Engineers</p>	<p>Tender bid \$12,450,794.00</p> <p><u>Quantity Surveyor's Estimate</u> \$12,265,729.36</p> <p><u>Funding Source:</u> GOJ/IDB</p>	<p>Award of Contract pending</p>	<p>Examined: Prequalification notices, responses, and selection of contractors</p>	<p>In accordance with the procedures of the lending agency *(I.D.B.) notices circulated locally and overseas through diplomatic mission of partici- pating member countries of I.D.B.</p> <p>Responses to prequalification notices not only from foreign contracting firms, but also their local counterparts were extremely poor, resulting in alterna- tive action taken to ensure that sufficient number of contractors participate in the bidding competition.</p> <p>Preliminary enquiries of contracting firms on Government Contracts Committees list of qualified contractors who confirmed an interest to tender, subsequently invited to do so.</p>

MONITORING

INTERIM REPORT ON: PRE-CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	- Proposed New Land Title Office Building (cont'd)			<p>Reviewed: Invitation to tender, Opening of tenders</p> <p>Evaluation of tender and the award</p>	<p>Only one contractor responded to the invitation positively while the other four (4) of five (5) selectees who had confirmed an interest to tender, subsequently declined to submit a tender bid.</p> <p>The "Public Opening" of the tender took place as the instructions stipulated with tender officials participating.</p> <p>In recognition of the fact that only one contracting firm submitted a tender, the evaluation exercise and the recommendation by the Consultant to award the contract to that firm, was therefore a mere formality. Notwithstanding that the tender compares favourably with the Engineers Estimate.</p> <p>The Government Contracts Committee fully supported the Consultant's decision in an onward submission to the Cabinet to ratify the award.</p>

MONITORINGINTERIM REPORT ON: PRE-CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	- Proposed New Land Title Office Building	(cont'd)		<p>Reviewed:</p> <p>Evaluation of tender and the award (cont'd)</p> <p>Tender Document</p> <p>Escalation in budgetary estimate</p>	<p>There appear to be no plausible excuse why four of the five nominees declined from submitting a tender, which resulted in the bidding to be incompetent and consequently deceived the objectives intended.</p> <p>Satisfactory for proper administration of the contract.</p> <p>The loan agency is now carrying out further review of the revised estimates, which showed an increase of 43%. In the meanwhile, M.O.A. is to clarify and provide documented evidence to justify the escalation of the project (Jamaica Land Titling Project). Until this matter is resolved, the contract will experience delays for implementation. Therefore, it is advised that the responsible agencies should be urged to expedite the reviewing process to curtail further escalation of the cost.</p>

MONITORING

INTERIM REPORT ON: PRE-CONTRACT SERVICES

PROGRAMME: GOJ/IDB - JAMAICA LAND TITLING PROJECT

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	REMARKS
<p>MINISTRY OF AGRICULTURE (MOA)</p> <p>[Executing Agency]</p> <p>SUGAR INDUSTRY HOUSING LIMITED</p> <p>[Implementing Agency]</p>	<p><u>Proposed Extension and Refurbishing Lands Department</u> - Construc- tion of two floors of office space comprise 2000 square feet with reinforced concrete frame and block wall infilled as an extension of the existing building. Refurbishing to existing building include demolition work, alteration and modernize existing structure.</p> <p>Contractor Recommended: Cooper & Associates Ltd.</p> <p>Consultants: Eran Spiro Associates -Architects-</p>	<p>\$3,580,000.00 Tender Bid)</p> <p>Quantity Surveyor's Estimate: \$4,292,998.16</p> <p>Funding Source: GOJ/IDB</p>	<p>Award of Contract pending</p>	<p>Examined:</p> <p>a) Prequalification Notices, Responses and Selection of Contractors</p>	<p>In accordance with the procedures of the lending agency*(IDB), notices circulated locally and overseas through diplomatic mission of partici- pating member countries of IDB.</p> <p>Responses to proqualification notices, not only from foreign contracting firms, but also their local counter- parts were extremely poor, resulting in alternative action taken to ensure that sufficient number of contractors participate in the tendering process to heighten the bidding competition.</p> <p>preliminary enquiries of contracting firms on Government Contracts Committee list of qualified contractors who confirmed interest to tender, subsequently invited to submit tender.</p>

MONITORINGINTERIM REPORT ON: PRE-CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	- Proposed Extension & Refurbishing Lands Department (cont'd)			<p>Reviewed:</p> <p>a) Invitation to Tender, Opening of Tenders</p> <p>b) Evaluation of Tenders & Award of Contract</p>	<p>Five (50) selectees responded to invitation positively as instructed to submit tender before the stipulated deadline.</p> <p>The 'Public Opening' of tenders took place as instructed with tender officials participating. Some members, including the contractor's representatives in attendance, did not sign the official tender record.</p> <p>Tenders were evaluated in accordance with the criteria of the lowest responsive, responsible tender and fully supported for award of the contract by the Government Contracts Committee. Cabinet is to ratify the award.</p>

MONITORINGINTERIM REPORT ON: PRE-CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	- Proposed Extension & Refurbishing Lands Department (cont'd)			<p>c) 'Summary Adjustment Item' in Tender Document</p> <p>d) Tender Document</p>	<p>It would seem that contractors would not take the trouble to arrive at an accurate build-up of their rates, but will tend to over-estimate because they can later adjust the figure arbitrarily since they are encouraged by the insertion of the Summary Adjustment Item.</p> <p>It is recommended that the item Summary Adjustment be not allowed in any tender document since it encourages and brings into sharp focus the sloppy work which have been done in the pricing of tender.</p> <p>Satisfactory for proper management of the contract.</p>

CONTRACTOR-GENERAL'S OFFICE

APPENDIX 1:24:2

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MONITORING

INTERIM REPORT ON: PRE-CONTRACT SERVICES

1	2	3	4	5	6
MINISTRY OR PUBLIC BODY	PROJECT DESCRIPTION	CONTRACT AMOUNT OR ESTIMATED COST	STATUS OF PROJECT	ACTION TO DATE	R E M A R K S
MINISTRY OF AGRICULTURE	- Proposed Extension & Refurbishing Lands Department (cont'd)			e) Escalation in Budgetary Estimate	The loan agency is now carrying out further review of the revised estimates which showed an increase of 43%. In the meanwhile, M.O.A. is to clarify and provide documented evidence to justify the escalation of the project. Until this matter is resolved, the project will experience further delays for implementation. Therefore, it is advised that the responsible agencies should be urged to expedite the reviewing process to curtail further escalation of the cost.

APPROPRIATION ACCOUNT CONTRACTOR GENERAL

~~MINISTRY OF~~ OFFICE OF THE CONTRACTOR-GENERAL

20 MAY 1991

KINGSTON JAMAICA

Account of the sums expended ~~as compared with the sums approved~~ for the service
of the OFFICE OF THE CONTRACTOR-GENERAL in the year ended 31st March, 1990.

SERVICE	Total Approved Estimate	Expenditure		Expenditure compared with Estimate			
				More than Estimate		Less than Estimate	
	\$	\$	¢	\$	¢	\$	¢
HEAD NO. 4. - OFFICE OF THE CONTRACTOR-GENERAL							
01 - Personal Emoluments							
Original Estimates \$473,300							
1st Supplementary 52,000							
2nd Supplementary 69,000	594,300	651,404	34	57,104	34	-	-
02 - Travel and Subsistence							
Original Estimates 110,000							
1st Supplementary 15,000	125,000	114,022	07	-	-	10,977	93
03 - Supplies and Materials	40,000	29,852	96	-	-	10,147	04
04 - Rental of Property							
Original Estimates 410,000							
1st Supplementary 9,000	419,000	470,776	16	51,776	16	-	-
06 - Public Utilities	100,000	92,171	62	-	-	7,828	38
07 - Other Operating and Maintenance Services	139,000	181,754	97	42,754	97	-	-
1 - Retiring Benefits	373,000	136,962	09	-	-	236,037	31
TOTAL - HEAD NO. 4	1,790,300	1,676,944	81	151,635	47	264,990	66
Surplus to be surrendered to Consolidated Fund	-	113,355	19	-	-	-	-

.....
Acting Contractor-General
4th July, 1990.

EXPLANATION OF THE CAUSES OF VARIATION BETWEEN APPROVED ESTIMATES AND EXPENDITURE

01 - Personal Emoluments

The excess expenditure is due to the arbitrary reduction of the amount originally requested for Personal Emoluments by forty three percent (43%) - vide my memo. No. 4-1-02 dated 15th. May, 1989.

The additional provisions in the 1st. and 2nd. Supplementary Estimates were to meet increases consequent on the Revision of Salaries and the Administrative Reform Programme only.

02 - Travel and Subsistence

The under-expenditure is due to vacancies on the establishment.

03 - Supplies and Materials

The under-expenditure resulted from the fact that less supplies and materials were required due to vacancies.

04 - Rental of Property

The excess expenditure is due to additional maintenance charges for the years 1987 and 1988, in accordance with the provisions of subsection 2(2c) (vii) of the Lease Agreement dated 20th. June, 1988.

06 - Public Utilities

The under-expenditure resulted from efforts made in conservation of energy.

07 - Other Operating Maintenance Services

The excess expenditure resulted from the following:-

(i) The fee payable to the Legal Adviser was increased in accordance with the provisions of the Service Agreement dated 20th. July, 1987; and

(ii) the cost of legal counsel to the Contractor-General in the case Telecommunications of Jamaica v Ashton G. Wright.

11 - Retiring Benefits

The under-expenditure resulted from the fact that payments of pension and gratuity to the Contractor-General and gratuity to other officers were deferred.

N.B. Virement approved from Object Account - 11 to cover excess expenditure on Object Accounts 01, 04 and 07 by the Financial Secretary - vide her memo. dated 15th. May, 1990.

.....
Acting Contractor-General
4th July, 1990..

Form No. FA 102

Form No.

I have examined the above Account for the year ended 31st March, 19⁰⁰ in accordance with the Financial Administration and Audit Act. I have obtained all the information and explanations that I required. In my opinion, proper books of accounts were kept, and I certify, as a result of my audit, that the attached Account is a fair representation of the financial transactions for the year.

AP. Strachan
Auditor General
27/4/90